

CRAWFORD COUNTY, MISSOURI TWO YEARS ENDED DECEMBER 31, 2000


# From The Office Of State Auditor Claire McCaskill 



Report No. 2001-93
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www.auditor.state.mo.us

Office Of The
September 2001
State Auditor Of Missouri Claire McCaskill

IMPORTANT: The Missouri State Auditor is required by Missouri law to conduct audits only once every four years in counties, like Crawford, which do not have a county auditor. However, to assist such counties in meeting federal audit requirements, the State Auditor will also perform a financial and compliance audit of various county operating funds every two years. This voluntary service to Missouri counties can only be provided when state auditing resources are available and does not interfere with the State Auditor's constitutional responsibility of auditing state government.

Once every four years, the State Auditor's statutory audit will cover additional areas of county operations, as well as the elected county officials, as required by Missouri's Constitution.

This audit of Crawford County included additional areas of county operations, as well as the elected county officials. The following concerns were noted as part of the audit:

- The county has not sufficiently reduced its general revenue property tax levy to reduce property tax revenues by 50 percent of sales tax revenues as provided in the ballot issue passed by Crawford County voters under state law. Procedural errors, together with actual sales tax collections exceeding estimated amounts has resulted in the county having collected excess property tax revenues. Additional reductions will need to be made in future years to the property tax levy to fully adjust for the $\$ 35,898$ excess property taxes collected in prior years.
- Bids were not always solicited, nor was bid documentation always retained for various purchases made by the county during the audit period. The County Commission paid $\$ 92,535$ for a paving project which was not awarded to the low bidder. The paving project was bid twice and the same company was the low bidder each time. The county paid an additional $\$ 8,000$ on this project because they did not select the low bidder. In the minutes the County Commission indicated that they awarded the contract to the high bidder because the firm was located in the county.
- A state law, Section 50.333.13, RSMo, enacted in 1997, allowed salary commissions meeting in 1997 to provide mid-term salary increases for associate county commissioners elected in 1996 due to the fact that their terms were increased from two years to four. Based on this law, in 1999 Crawford County's Associate County Commissioners salaries were each increased approximately $\$ 5,000$ yearly according to the County Clerk.


On May 15, 2001, the Missouri Supreme Court handed down an opinion that holds that all raises given pursuant to this statute section are unconstitutional. Based on the Supreme Court decision, the raises given to each of the Associate County Commissioners, totaling approximately $\$ 10,000$ for the two years ended December 31, 2000, should be repaid.

- The County Collector has not prepared or filed annual settlements for the years ended February 28 (29) 2001, 2000, and 1999, with the County Commission as required by state law. A draft of the settlement for the year ended February 28, 2001 was prepared upon request in April 2001. Various amounts on the draft were inaccurate and did not agree to the tax books, some activity was not included, and the draft settlement did not balance. In addition, the County Collector does not reconcile daily collections to paid tax receipts or deposits in the bank account and does not compare the reconciled monthly bank balance to the related liabilities. For example, at February 28, 2001, identified liabilities totaled approximately $\$ 1,500$ more than the reconciled bank balance. Other concerns regarding the County Collector's operations were also noted.
- The financial statement for the year ended December 31, 1999 was not published until January 17, 2001. The County Clerk stated that the financial statement was not published because of problems caused by the conversion to a new computerized accounting system in March 1999 and the amounts had to be manually recalculated to prepare an accurate financial statement for publication. In addition, the activity of some county funds was not included as required.

The audit also includes some matters related to the purchase of land, a reimbursement not received, fringe benefits, fixed assets, reporting of expenditures of federal awards, property tax system, E911 Board, and the Crawford County Nursing Service, upon which the county should consider and take appropriate corrective action. Several of these issues had been noted in prior audits.

## CRAWFORD COUNTY, MISSOURI

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FINANCIAL SECTION

State Auditor's Reports


# CLAIRE C. McCASKILL <br> Missouri State Auditor 

## INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS AND SUPPLEMENTARY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

To the County Commission<br>and<br>Officeholders of Crawford County, Missouri

We have audited the accompanying special-purpose financial statements of various funds of Crawford County, Missouri, as of and for the years ended December 31, 2000 and 1999, as identified in the table of contents. These special-purpose financial statements are the responsibility of the county's management. Our responsibility is to express an opinion on these special-purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the special-purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the special-purpose financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying special-purpose financial statements were prepared for the purpose of presenting the receipts, disbursements, and changes in cash of various funds of Crawford County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the county and are not intended to be a complete presentation of the financial position and results of operations of those funds or of Crawford County.

In our opinion, the special-purpose financial statements referred to in the first paragraph present fairly, in all material respects, the receipts, disbursements, and changes in cash of various funds of Crawford County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the county as of and for the years ended December 31, 2000 and 1999, in conformity with the comprehensive basis of accounting discussed in Note 1, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we also have issued our report dated June 28, 2001, on our consideration of the county's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the special-purpose financial statements. Such information has been subjected to the auditing procedures applied in the audit of the special-purpose financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the special-purpose financial statements taken as a whole.

The accompanying History, Organization, and Statistical Information is presented for informational purposes. This information was obtained from the management of Crawford County, Missouri, and was not subjected to the auditing procedures applied in the audit of the special-purpose financial statements referred to above.

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Claire McCaskill
State Auditor
June 28, 2001 (fieldwork completion date)
The following auditors participated in the preparation of this report:
Director of Audits: Thomas J. Kremer, CPA
Audit Manager: Douglas J. Porting, CPA
In-Charge Auditor: Heather M. Thompson
Audit Staff: Norma Payne
Jay Ross


# CLAIRE C. McCASKILL <br> Missouri State Auditor 

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS 

To the County Commission<br>and<br>Officeholders of Crawford County, Missouri

We have audited the special-purpose financial statements of various funds of Crawford County, Missouri, as of and for the years ended December 31, 2000 and 1999, and have issued our report thereon dated June 28, 2001. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

## Compliance

As part of obtaining reasonable assurance about whether the special-purpose financial statements of various funds of Crawford County, Missouri, are free of material misstatement, we performed tests of the county's compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of noncompliance which are described in the accompanying Management Advisory Report.

## Internal Control Over Financial Reporting

In planning and performing our audit of the special-purpose financial statements of various funds of Crawford County, Missouri, we considered the county's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the special-purpose financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not

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necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the special-purpose financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting which are described in the accompanying Management Advisory Report.

This report is intended for the information of the management of Crawford County, Missouri; federal awarding agencies and pass-through entities; and other applicable government officials. However, this report is a matter of public record and its distribution is not limited.


June 28, 2001 (fieldwork completion date)

Financial Statements

Exhibit A-1

## CRAWFORD COUNTY, MISSOURI

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - VARIOUS FUNDS YEAR ENDED DECEMBER 31, 2000

| Fund |  | Cash, January 1 | Receipts | Disbursements | Cash, December 31 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| General Revenue | \$ | 55,521 | 1,991,860 | 2,008,662 | 38,719 |
| Special Road and Bridge |  | 1,251,305 | 1,772,032 | 1,712,469 | 1,310,868 |
| Assessment |  | 22,394 | 145,954 | 135,806 | 32,542 |
| Law Enforcement Training |  | 5,112 | 8,079 | 6,234 | 6,957 |
| Prosecuting Attorney Training |  | 3,089 | 1,281 | 2,402 | 1,968 |
| ADA Capital Improvement |  | 62,414 | 3,866 | 39 | 66,241 |
| Handicap |  | 133,718 | 8,284 | 0 | 142,002 |
| Courthouse and Jail Capital Improvement |  | 105,968 | 117,093 | 98,131 | 124,930 |
| Prosecuting Attorney Bad Check |  | 4,945 | 9,869 | 13,288 | 1,526 |
| Prosecuting Attorney Delinquent Tax |  | 1,226 | 74 | 50 | 1,250 |
| Records Preservation |  | 5,096 | 11,782 | 9,746 | 7,132 |
| Law Enforcement Equipment |  | 3,112 | 8,428 | 7,814 | 3,726 |
| Sheriff's Special |  | 11,235 | 39,260 | 32,537 | 17,958 |
| Children's Trust |  | 5,505 | 1,292 | 6,000 | 797 |
| Special Law Enforcement |  | 3,746 | 2,471 | 4,900 | 1,317 |
| Emergency 911 |  | 97,716 | 372,659 | 358,046 | 112,329 |
| Family Access |  | 951 | 90 | 0 | 1,041 |
| Missouri Department of Conservation |  | 15,711 | 0 | 7,981 | 7,730 |
| Circuit Clerk Interest |  | 306 | 10,684 | 8,094 | 2,896 |
| Associate Circuit Interest |  | 1,770 | 4,726 | 2,779 | 3,717 |
| Law Library |  | 23,620 | 11,191 | 14,752 | 20,059 |
| Election Service |  | 0 | 909 | 0 | 909 |
| Senior Citizens Service |  | 0 | 7,783 | 0 | 7,783 |
| Total | \$ | 1,814,460 | 4,529,667 | 4,429,730 | 1,914,397 |

The accompanying Notes to the Financial Statements are an integral part of this statement.

## Exhibit A-2

CRAWFORD COUNTY, MISSOURI
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - VARIOUS FUNDS
YEAR ENDED DECEMBER 31, 1999

| Fund |  | Cash, January 1 | Receipts | Disbursements | Cash, <br> December 31 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| General Revenue | \$ | 27,022 | 1,853,656 | 1,825,157 | 55,521 |
| Special Road and Bridge |  | 959,051 | 1,900,438 | 1,608,184 | 1,251,305 |
| Assessment |  | 25,812 | 165,400 | 168,818 | 22,394 |
| Law Enforcement Training |  | 1,884 | 11,073 | 7,845 | 5,112 |
| Prosecuting Attorney Training |  | 3,405 | 1,525 | 1,841 | 3,089 |
| ADA Capital Improvement |  | 57,120 | 6,957 | 1,663 | 62,414 |
| Handicap |  | 125,826 | 7,892 | 0 | 133,718 |
| Courthouse and Jail Capital Improvement |  | 40,525 | 106,263 | 40,820 | 105,968 |
| Prosecuting Attorney Bad Check |  | 5,721 | 10,209 | 10,985 | 4,945 |
| Prosecuting Attorney Delinquent Tax |  | 1,154 | 72 | 0 | 1,226 |
| Records Preservation |  | 4,749 | 13,247 | 12,900 | 5,096 |
| Law Enforcement Equipment |  | 6,345 | 8,669 | 11,902 | 3,112 |
| Sheriff's Special |  | 42,569 | 53,133 | 84,467 | 11,235 |
| Children's Trust |  | 4,293 | 1,212 | 0 | 5,505 |
| Special Law Enforcement |  | 10,454 | 4,416 | 11,124 | 3,746 |
| Emergency 911 |  | 154,517 | 362,495 | 419,296 | 97,716 |
| Family Access |  | 0 | 951 | 0 | 951 |
| Missouri Department of Conservation |  | 0 | 69,300 | 53,589 | 15,711 |
| Circuit Clerk Interest |  | 7 | 7,728 | 7,429 | 306 |
| Associate Circuit Interest |  | 3,669 | 4,080 | 5,979 | 1,770 |
| Law Library |  | 15,141 | 10,599 | 2,120 | 23,620 |
| Total | \$ | 1,489,264 | 4,599,315 | 4,274,119 | 1,814,460 |

The accompanying Notes to the Financial Statements are an integral part of this statement.

Exhibit B

CRAWFORD COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS

|  | Year Ended December 31, |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2000 |  |  | 1999 |  |  |
|  |  | Budget | Actual | Variance <br> Favorable <br> (Unfavorable) | Budget | Actual | Variance Favorable (Unfavorable) |
| TOTALS - VARIOUS FUNDS |  |  |  |  |  |  |  |
| RECEIPTS | \$ | 4,743,794 | 4,494,374 | $(249,420)$ | 4,258,169 | 4,506,657 | 248,488 |
| DISBURSEMENTS |  | 5,375,857 | 4,404,105 | 971,752 | 4,696,510 | 4,205,002 | 491,508 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS |  | $(632,063)$ | 90,269 | 722,332 | $(438,341)$ | 301,655 | 739,996 |
| CASH, JANUARY 1 |  | 1,788,764 | 1,788,764 | 0 | 1,470,447 | 1,470,447 | 0 |
| CASH, DECEMBER 31 |  | 1,156,701 | 1,879,033 | 722,332 | 1,032,106 | 1,772,102 | 739,996 |
| GENERAL REVENUE FUND |  |  |  |  |  |  |  |
| RECEIPTS |  |  |  |  |  |  |  |
| Property taxes |  | 201,957 | 137,474 | $(64,483)$ | 135,000 | 138,147 | 3,147 |
| Sales taxes |  | 800,000 | 797,469 | $(2,531)$ | 729,604 | 734,433 | 4,829 |
| Intergovernmental |  | 604,438 | 570,556 | $(33,882)$ | 566,268 | 526,297 | $(39,971)$ |
| Charges for services |  | 425,000 | 369,912 | $(55,088)$ | 397,000 | 382,600 | $(14,400)$ |
| Interest |  | 7,500 | 8,605 | 1,105 | 6,000 | 6,382 | 382 |
| Other |  | 34,700 | 70,742 | 36,042 | 27,500 | 31,052 | 3,552 |
| Transfers in |  | 37,484 | 37,102 | (382) | 39,200 | 34,745 | $(4,455)$ |
| Total Receipts |  | 2,111,079 | 1,991,860 | $(119,219)$ | 1,900,572 | 1,853,656 | $(46,916)$ |
| DISBURSEMENTS |  |  |  |  |  |  |  |
| County Commission |  | 83,097 | 82,268 | 829 | 72,216 | 72,004 | 212 |
| County Clerk |  | 78,216 | 76,805 | 1,411 | 80,351 | 78,970 | 1,381 |
| Elections |  | 74,393 | 84,074 | $(9,681)$ | 9,500 | 8,131 | 1,369 |
| Buildings and grounds |  | 67,997 | 63,234 | 4,763 | 70,000 | 66,977 | 3,023 |
| Employee fringe benefits |  | 3,000 | 17,820 | $(14,820)$ | 165,875 | 138,819 | 27,056 |
| County Treasurer |  | 32,296 | 31,218 | 1,078 | 29,458 | 28,163 | 1,295 |
| County Collector |  | 98,406 | 95,146 | 3,260 | 82,111 | 81,882 | 229 |
| Ex Officio Recorder of Deeds |  | 46,104 | 43,158 | 2,946 | 38,177 | 37,358 | 819 |
| Circuit Clerk |  | 13,200 | 10,979 | 2,221 | 13,400 | 12,387 | 1,013 |
| Associate Circuit Court |  | 9,100 | 8,914 | 186 | 9,800 | 9,157 | 643 |
| Court administration |  | 9,250 | 8,878 | 372 | 9,925 | 9,374 | 551 |
| Public Administrator |  | 29,070 | 35,117 | $(6,047)$ | 26,475 | 19,823 | 6,652 |
| Sheriff |  | 421,449 | 471,160 | $(49,711)$ | 382,035 | 376,747 | 5,288 |
| Jail |  | 300,550 | 305,509 | $(4,959)$ | 208,660 | 275,203 | $(66,543)$ |
| Prosecuting Attorney |  | 130,750 | 133,468 | $(2,718)$ | 107,990 | 104,189 | 3,801 |
| Juvenile Officer |  | 48,794 | 40,766 | 8,028 | 47,337 | 46,428 | 909 |
| County Coroner |  | 16,115 | 13,542 | 2,573 | 12,700 | 11,621 | 1,079 |
| Other general county government |  | 157,737 | 121,507 | 36,230 | 152,760 | 142,183 | 10,577 |
| Child Support |  | 97,787 | 97,677 | 110 | 82,780 | 78,279 | 4,501 |
| Public health and welfare services |  | 250,996 | 254,216 | $(3,220)$ | 242,994 | 214,673 | 28,321 |
| Emergency Fund |  | 60,079 | 13,206 | 46,873 | 55,657 | 12,789 | 42,868 |
| Total Disbursements |  | 2,028,386 | 2,008,662 | 19,724 | 1,900,201 | 1,825,157 | 75,044 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS |  | 82,693 | $(16,802)$ | $(99,495)$ | 371 | 28,499 | 28,128 |
| CASH, JANUARY 1 |  | 55,521 | 55,521 | 0 | 27,022 | 27,022 | 0 |
| CASH, DECEMBER 31 |  | 138,214 | 38,719 | $(99,495)$ | 27,393 | 55,521 | 28,128 |

Exhibit B

CRAWFORD COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS

|  | Year Ended December 31, |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2000 |  |  | 1999 |  |  |
|  | Budget | Actual | Variance <br> Favorable <br> (Unfavorable) | Budget | Actual | Variance Favorable (Unfavorable) |
| SPECIAL ROAD AND BRIDGE FUND $\quad \square$ |  |  |  |  |  |  |
| RECEIPTS |  |  |  |  |  |  |
| Property taxes | 394,000 | 347,675 | $(46,325)$ | 357,500 | 361,830 | 4,330 |
| Sales taxes | 654,000 | 627,077 | $(26,923)$ | 555,000 | 598,598 | 43,598 |
| Intergovernmental | 775,400 | 710,144 | $(65,256)$ | 710,000 | 861,052 | 151,052 |
| Charges for services | 1,200 | 2,564 | 1,364 | 2,000 | 1,193 | (807) |
| Interest | 61,000 | 84,557 | 23,557 | 71,000 | 72,450 | 1,450 |
| Other | 1,260 | 15 | $(1,245)$ | 500 | 5,315 | 4,815 |
| Total Receipts | 1,886,860 | 1,772,032 | $(114,828)$ | 1,696,000 | 1,900,438 | 204,438 |
| DISBURSEMENTS |  |  |  |  |  |  |
| Salaries | 567,000 | 526,877 | 40,123 | 520,000 | 476,838 | 43,162 |
| Employee fringe benefits | 137,500 | 119,013 | 18,487 | 126,000 | 109,840 | 16,160 |
| Supplies | 191,000 | 172,467 | 18,533 | 191,700 | 157,082 | 34,618 |
| Insurance | 16,000 | 12,592 | 3,408 | 18,000 | 11,178 | 6,822 |
| Road and bridge materials | 505,000 | 449,111 | 55,889 | 355,000 | 394,161 | $(39,161)$ |
| Equipment repairs | 110,000 | 71,256 | 38,744 | 125,000 | 123,048 | 1,952 |
| Rentals | 5,000 | 0 | 5,000 | 0 | 0 | 0 |
| Equipment purchases | 690,000 | 166,044 | 523,956 | 260,000 | 250,428 | 9,572 |
| Construction, repair, and maintenance | 75,000 | 34,588 | 40,412 | 240,000 | 51,609 | 188,391 |
| Other | 126,000 | 123,861 | 2,139 | 28,500 | 0 | 28,500 |
| Transfers out | 36,660 | 36,660 | 0 | 34,000 | 34,000 | 0 |
| Total Disbursements | 2,459,160 | 1,712,469 | 746,691 | 1,898,200 | 1,608,184 | 290,016 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | $(572,300)$ | 59,563 | 631,863 | $(202,200)$ | 292,254 | 494,454 |
| CASH, JANUARY 1 | 1,251,305 | 1,251,305 | 0 | 959,051 | 959,051 | 0 |
| CASH, DECEMBER 31 | 679,005 | 1,310,868 | 631,863 | 756,851 | 1,251,305 | 494,454 |
| ASSESSMENT FUND |  |  |  |  |  |  |
| RECEIPTS |  |  |  |  |  |  |
| Intergovernmental | 146,096 | 140,833 | $(5,263)$ | 156,000 | 161,455 | 5,455 |
| Interest | 3,000 | 3,444 | 444 | 3,500 | 2,694 | (806) |
| Other | 100 | 57 | (43) | 100 | 80 | (20) |
| Charges for services | 1,200 | 1,620 | 420 | 2,500 | 1,171 | $(1,329)$ |
| Total Receipts | 150,396 | 145,954 | $(4,442)$ | 162,100 | 165,400 | 3,300 |
| DISBURSEMENTS |  |  |  |  |  |  |
| Assessor | 139,996 | 135,806 | 4,190 | 169,293 | 168,818 | 475 |
| Total Disbursements | 139,996 | 135,806 | 4,190 | 169,293 | 168,818 | 475 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | 10,400 | 10,148 | (252) | $(7,193)$ | $(3,418)$ | 3,775 |
| CASH, JANUARY 1 | 22,394 | 22,394 | 0 | 25,812 | 25,812 | 0 |
| CASH, DECEMBER 31 | 32,794 | 32,542 | $\underline{ }$ | 18,619 | 22,394 | 3,775 |

Exhibit B

CRAWFORD COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS

|  | Year Ended December 31, |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2000 |  |  | 1999 |  |  |
|  | Budget | Actual | Variance Favorable (Unfavorable) | Budget | Actual | Variance Favorable (Unfavorable) |
| LAW ENFORCEMENT TRAINING FUND |  |  |  |  |  |  |
| RECEIPTS |  |  |  |  |  |  |
| Charges for services | 6,130 | 5,377 | (753) | 4,000 | 6,138 | 2,138 |
| Intergovernmental | 4,000 | 2,702 | $(1,298)$ | 3,300 | 4,935 | 1,635 |
| Total Receipts | 10,130 | 8,079 | $(2,051)$ | 7,300 | 11,073 | 3,773 |
| DISBURSEMENTS |  |  |  |  |  |  |
| Sheriff | 8,000 | 6,234 | 1,766 | 7,600 | 7,845 | (245) |
| Total Disbursements | 8,000 | 6,234 | 1,766 | 7,600 | 7,845 | (245) |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | 2,130 | 1,845 | (285) | (300) | 3,228 | 3,528 |
| CASH, JANUARY 1 | 5,112 | 5,112 | 0 | 1,884 | 1,884 | 0 |
| CASH, DECEMBER 31 | 7,242 | 6,957 | $\stackrel{(285)}{ }$ | 1,584 | 5,112 | 3,528 |

PROSECUTING ATTORNEY TRAINING FUND RECEIPTS

| Charges for services | 1,680 | 1,281 | (399) | 2,030 | 1,382 | (648) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Intergovernmental | 0 | 0 | 0 | 0 | 143 | 143 |
| Total Receipts | 1,680 | 1,281 | (399) | 2,030 | 1,525 | (505) |
| DISBURSEMENTS |  |  |  |  |  |  |
| Prosecuting Attorney | 1,900 | 2,402 | (502) | 1,750 | 1,841 | (91) |
| Total Disbursements | 1,900 | 2,402 | (502) | 1,750 | 1,841 | (91) |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | (220) | $(1,121)$ | (901) | 280 | (316) | (596) |
| CASH, JANUARY 1 | 3,089 | 3,089 | 0 | 3,405 | 3,405 | 0 |
| CASH, DECEMBER 31 | 2,869 | 1,968 | (901) | 3,685 | 3,089 | (596) |

## ADA CAPITAL IMPROVEMENT FUND RECEIPTS

Sales tax
Interest

Total Receipts
DISBURSEMENTS
Other

Total Disbursements
RECEIPTS OVER (UNDER) DISBURSEMENTS
CASH, JANUARY 1
CASH, DECEMBER 31

| 0 | 0 | 0 | 2,000 | 3,163 | 1,163 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 3,000 | 3,866 | 866 | 2,500 | 3,794 | 1,294 |
| 3,000 | 3,866 | 866 | 4,500 | 6,957 | 2,457 |
| 26,200 | 39 | 26,161 | 0 | 1,663 | $(1,663)$ |
| 26,200 | 39 | 26,161 | 0 | 1,663 | $(1,663)$ |
| $(23,200)$ | 3,827 | 27,027 | 4,500 | 5,294 | 794 |
| 62,414 | 62,414 | 0 | 57,120 | 57,120 | 0 |
| 39,214 | 66,241 | 27,027 | 61,620 | 62,414 | 794 |

Exhibit B

CRAWFORD COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS

|  | Year Ended December 31, |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2000 |  |  | 1999 |  |  |
|  | Budget | Actual | Variance <br> Favorable <br> (Unfavorable) | Budget | Actual | Variance <br> Favorable <br> (Unfavorable) |
| HANDICAP FUND |  |  |  |  |  |  |
| RECEIPTS |  |  |  |  |  |  |
| Interest | 5,000 | 8,284 | 3,284 | 8,000 | 7,892 | (108) |
| Total Receipts | 5,000 | 8,284 | 3,284 | 8,000 | 7,892 | (108) |
| DISBURSEMENTS |  |  |  |  |  |  |
| Building purchase | 100,000 | 0 | 100,000 | 100,000 | 0 | 100,000 |
| Total Disbursements | 100,000 | 0 | 100,000 | 100,000 | 0 | 100,000 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | $(95,000)$ | 8,284 | 103,284 | $(92,000)$ | 7,892 | 99,892 |
| CASH, JANUARY 1 | 133,718 | 133,718 | 0 | 125,826 | 125,826 | 0 |
| CASH, DECEMBER 31 | 38,718 | 142,002 | 103,284 | 33,826 | 133,718 | 99,892 |

## COURTHOUSE AND JAIL CAPITAL IMPROVEMENT FUND

 RECEIPTSSales taxes
Interest

Total Receipts
DISBURSEMENTS
Equipment

Total Disbursements
RECEIPTS OVER (UNDER) DISBURSEMENTS
CASH, JANUARY 1
CASH, DECEMBER 31

| 100,000 | 110,661 | 10,661 |
| ---: | ---: | ---: |
| 4,000 | 6,432 | 2,432 |
|  |  |  |
| 104,000 | 117,093 | 13,093 |
| 181,000 | 98,131 | 82,869 |
|  |  |  |
| 181,000 | 98,131 | 82,869 |
| $(77,000)$ | 18,962 | 95,962 |
| 105,968 | 105,968 | 0 |
| 28,968 | 124,930 | 95,962 |


| 90,000 | 102,472 | 12,472 |
| ---: | ---: | ---: |
| 3,000 | 3,791 | 791 |
| 93,000 | 106,263 | 13,263 |
| 112,000 | 40,820 | 71,180 |
|  |  |  |
| 112,000 | 40,820 | 71,180 |
| $(19,000)$ | 65,443 | 84,443 |
| 40,525 | 40,525 | 0 |
| 21,525 | 105,968 | 84,443 |

PROSECUTING ATTORNEY BAD CHECK FUND
RECEIPTS

| Charges for services | 15,000 | 9,525 | $(5,475)$ | 15,000 | 9,905 | $(5,095)$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Interest | 300 | 303 | 3 | 0 | 289 | 289 |
| Other | 20 | 41 | 21 | 0 | 15 | 15 |
| Total Receipts | 15,320 | 9,869 | $(5,451)$ | 15,000 | 10,209 | $(4,791)$ |
| DISBURSEMENTS |  |  |  |  |  |  |
| Prosecuting Attorney | 10,700 | 13,288 | $(2,588)$ | 12,000 | 10,985 | 1,015 |
| Total Disbursements | 10,700 | 13,288 | $(2,588)$ | 12,000 | 10,985 | 1,015 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | 4,620 | $(3,419)$ | $(8,039)$ | 3,000 | (776) | $(3,776)$ |
| CASH, JANUARY 1 | 4,945 | 4,945 | 0 | 5,721 | 5,721 | 0 |
| CASH, DECEMBER 31 | 9,565 | 1,526 | $(8,039)$ | 8,721 | 4,945 | $\underline{(3,776)}$ |

Exhibit B

CRAWFORD COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS

|  | Year Ended December 31, |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2000 |  |  | 1999 |  |  |
|  | Budget | Actual | Variance Favorable (Unfavorable) | Budget | Actual | Variance <br> Favorable <br> (Unfavorable) |
| PROSECUTING ATTORNEY DELINQUENT TAX FUND |  |  |  |  |  |  |
| RECEIPTS |  |  |  |  |  |  |
| Interest | 80 | 74 | (6) | 90 | 72 | (18) |
| Total Receipts | 80 | 74 | (6) | 90 | 72 | (18) |
| DISBURSEMENTS |  |  |  |  |  |  |
| Prosecuting Attorney | 600 | 50 | 550 | 600 | 0 | 600 |
| Total Disbursements | 600 | 50 | 550 | 600 | 0 | 600 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | (520) | 24 | 544 | (510) | 72 | 582 |
| CASH, JANUARY 1 | 1,226 | 1,226 | 0 | 1,154 | 1,154 | 0 |
| CASH, DECEMBER 31 | 706 | 1,250 | 544 | 644 | 1,226 | 582 |

RECORDS PRESERVATION FUND
RECEIPTS

Charges for services
Interest

Total Receipts
DISBURSEMENTS
Ex Officio Recorder of Deeds

Total Disbursements
RECEIPTS OVER (UNDER) DISBURSEMENTS
CASH, JANUARY 1
CASH, DECEMBER 31

LAW ENFORCEMENT EQUIPMENT FUND
RECEIPTS
Charges for services

Total Receipts
DISBURSEMENTS
Sheriff

Total Disbursements
RECEIPTS OVER (UNDER) DISBURSEMENTS
CASH, JANUARY 1
CASH, DECEMBER 31

| 13,000 | 11,408 | $(1,592)$ | 14,000 | 12,966 | $(1,034)$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 300 | 374 | 74 | 500 | 281 | (219) |
| 13,300 | 11,782 | $(1,518)$ | 14,500 | 13,247 | $(1,253)$ |
| 17,600 | 9,746 | 7,854 | 17,050 | 12,900 | 4,150 |
| 17,600 | 9,746 | 7,854 | 17,050 | 12,900 | 4,150 |
| $(4,300)$ | 2,036 | 6,336 | $(2,550)$ | 347 | 2,897 |
| 5,096 | 5,096 | 0 | 4,749 | 4,749 | 0 |
| 796 | 7,132 | 6,336 | 2,199 | 5,096 | 2,897 |


| 11,200 | 8,428 | $(2,772)$ | 7,000 | 8,669 | 1,669 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 11,200 | 8,428 | $(2,772)$ | 7,000 | 8,669 | 1,669 |
| 14,000 | 7,814 | 6,186 | 12,000 | 11,902 | 98 |
| 14,000 | 7,814 | 6,186 | 12,000 | 11,902 | 98 |
| $(2,800)$ | 614 | 3,414 | $(5,000)$ | $(3,233)$ | 1,767 |
| 3,112 | 3,112 | 0 | 6,345 | 6,345 | 0 |
| 312 | 3,726 | 3,414 | 1,345 | 3,112 | 1,767 |

Exhibit B

CRAWFORD COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS

|  | Year Ended December 31, |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2000 |  |  | 1999 |  |  |
|  | Budget | Actual | Variance <br> Favorable <br> (Unfavorable) | Budget | Actual | Variance <br> Favorable <br> (Unfavorable) |
| SHERIFF'S SPECIAL FUND |  |  |  |  |  |  |
| RECEIPTS |  |  |  |  |  |  |
| Charges for services | 50,000 | 38,237 | $(11,763)$ | 47,000 | 51,284 | 4,284 |
| Interest | 1,800 | 1,023 | (777) | 1,900 | 1,849 | (51) |
| Total Receipts | 51,800 | 39,260 | $(12,540)$ | 48,900 | 53,133 | 4,233 |
| DISBURSEMENTS |  |  |  |  |  |  |
| Sheriff | 10,000 | 32,537 | $(22,537)$ | 61,000 | 84,467 | $(23,467)$ |
| Total Disbursements | 10,000 | 32,537 | $(22,537)$ | 61,000 | 84,467 | $(23,467)$ |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | 41,800 | 6,723 | $(35,077)$ | $(12,100)$ | $(31,334)$ | $(19,234)$ |
| CASH, JANUARY 1 | 11,235 | 11,235 | 0 | 42,569 | 42,569 | 0 |
| CASH, DECEMBER 31 | 53,035 | 17,958 | $\underline{(35,077)}$ | 30,469 | 11,235 | $\underline{(19,234)}$ |


| CHILDREN'S TRUST FUND |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| RECEIPTS |  |  |  |  |  |  |
| Charges for services | 900 | 973 | 73 | 1,000 | 896 | (104) |
| Interest | 320 | 319 | (1) | 400 | 316 | (84) |
| Total Receipts | 1,220 | 1,292 | 72 | 1,400 | 1,212 | (188) |
| DISBURSEMENTS |  |  |  |  |  |  |
| Payments to shelter | 4,000 | 6,000 | $(2,000)$ | 4,000 | 0 | 4,000 |
| Total Disbursements | 4,000 | 6,000 | $(2,000)$ | 4,000 | 0 | 4,000 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | $(2,780)$ | $(4,708)$ | $(1,928)$ | $(2,600)$ | 1,212 | 3,812 |
| CASH, JANUARY 1 | 5,505 | 5,505 | 0 | 4,293 | 4,293 | 0 |
| CASH, DECEMBER 31 | 2,725 | 797 | $(1,928)$ | 1,693 | 5,505 | 3,812 |
| SPECIAL LAW ENFORCEMENT FUND |  |  |  |  |  |  |
| RECEIPTS |  |  |  |  |  |  |
| Charges for services | 6,000 | 2,350 | $(3,650)$ | 9,000 | 3,792 | $(5,208)$ |
| Interest | 700 | 121 | (579) | 200 | 624 | 424 |
| Total Receipts | 6,700 | 2,471 | $(4,229)$ | 9,200 | 4,416 | (4,784) |
| DISBURSEMENTS |  |  |  |  |  |  |
| Salaries | 9,000 | 4,900 | 4,100 | 18,000 | 11,124 | 6,876 |
| Total Disbursements | 9,000 | 4,900 | 4,100 | 18,000 | 11,124 | 6,876 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | $(2,300)$ | $(2,429)$ | (129) | $(8,800)$ | $(6,708)$ | 2,092 |
| CASH, JANUARY 1 | 3,746 | 3,746 | 0 | 10,454 | 10,454 | 0 |
| CASH, DECEMBER 31 | 1,446 | 1,317 | (129) | 1,654 | 3,746 | 2,092 |

Exhibit B

CRAWFORD COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS

|  | Year Ended December 31, |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2000 |  |  | 1999 |  |  |
|  | Budget | Actual | Variance <br> Favorable <br> (Unfavorable) | Budget | Actual | Variance <br> Favorable <br> (Unfavorable) |
| EMERGENCY 911 FUND |  |  |  |  |  |  |
| RECEIPTS |  |  |  |  |  |  |
| Sales tax | 371,019 | 366,960 | $(4,059)$ | 285,577 | 350,947 | 65,370 |
| Interest | 0 | 3,097 | 3,097 | 3,000 | 2,720 | (280) |
| Other | 0 | 2,602 | 2,602 | 0 | 8,828 | 8,828 |
| Total Receipts | 371,019 | 372,659 | 1,640 | 288,577 | 362,495 | 73,918 |
| DISBURSEMENTS |  |  |  |  |  |  |
| Salaries | 133,423 | 148,775 | $(15,352)$ | 156,756 | 141,538 | 15,218 |
| Employee fringe benefits | 19,850 | 16,699 | 3,151 | 25,000 | 18,242 | 6,758 |
| Program expense | 116,636 | 162,618 | $(45,982)$ | 82,640 | 133,917 | $(51,277)$ |
| Equipment | 43,000 | 8,360 | 34,640 | 68,300 | 0 | 68,300 |
| Repairs | 6,500 | 910 | 5,590 | 0 | 7,570 | $(7,570)$ |
| Insurance | 11,800 | 10,461 | 1,339 | 10,000 | 9,027 | 973 |
| Miscellaneous | 18,395 | 10,223 | 8,172 | 35,120 | 14,002 | 21,118 |
| Tax anticipation note | 0 | 0 | 0 | 5,000 | 95,000 | $(90,000)$ |
| Total Disbursements | 349,604 | 358,046 | $(8,442)$ | 382,816 | 419,296 | $(36,480)$ |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | 21,415 | 14,613 | $(6,802)$ | $(94,239)$ | $(56,801)$ | 37,438 |
| CASH, JANUARY 1 | 97,716 | 97,716 | 0 | 154,517 | 154,517 | 0 |
| CASH, DECEMBER 31 | 119,131 | 112,329 | $\underline{(6,802)}$ | 60,278 | 97,716 | 37,438 |


| FAMILY ACCESS FUND |  |  |  |
| :---: | :---: | :---: | :---: |
| RECEIPTS |  |  |  |
| Charges for services | 1,000 | 30 | (970) |
| Interest | 10 | 60 | 50 |
| Total Receipts | 1,010 | 90 | (920) |
| DISBURSEMENTS |  |  |  |
| Other | 0 | 0 | 0 |
| Total Disbursements | 0 | 0 | 0 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS | 1,010 | 90 | (920) |
| CASH, JANUARY 1 | 951 | 951 | 0 |
| CASH, DECEMBER 31 | 1,961 | 1,041 | (920) |


| MISSOURI DEPARTMENT OF CONSERVATION FUND |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| RECEIPTS |  |  |  |  |
| Intergovernmental |  | 0 | 0 | 0 |
| Total Receipts |  | 0 | 0 | 0 |
| DISBURSEMENTS |  |  |  |  |
| Bird's Nest Access project |  | 15,711 | 7,981 | 7,730 |
| Total Disbursements |  | 15,711 | 7,981 | 7,730 |
| RECEIPTS OVER (UNDER) DISBURSEMENTS |  | $(15,711)$ | $(7,981)$ | 7,730 |
| CASH, JANUARY 1 |  | 15,711 | 15,711 | 0 |
| CASH, DECEMBER 31 \$ | \$ | 0 | 7,730 | 7,730 |

The accompanying Notes to the Financial Statements are an integral part of this statement.

Notes to the Financial Statements

# CRAWFORD COUNTY, MISSOURI NOTES TO THE FINANCIAL STATEMENTS 

## 1. Summary of Significant Accounting Policies

A. Reporting Entity and Basis of Presentation

The accompanying special-purpose financial statements present the receipts, disbursements, and changes in cash of various funds of Crawford County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the county. The funds presented are established under statutory or administrative authority, and their operations are under the control of the County Commission, an elected county official, the Senior Citizens Service Board or the Emergency 911(E911) Board. The General Revenue Fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund. The other funds presented account for financial resources whose use is restricted for specified purposes.
B. Basis of Accounting

The financial statements are prepared on the cash basis of accounting; accordingly, amounts are recognized when received or disbursed in cash. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned and expenditures or expenses to be recognized when the related liabilities are incurred.
C. Budgets and Budgetary Practices

The County Commission and other applicable boards are responsible for the preparation and approval of budgets for various county funds in accordance with Sections 50.525 through 50.745 , RSMo 2000, the county budget law. These budgets are adopted on the cash basis of accounting.

Although adoption of a formal budget is required by law, the county did not adopt formal budgets for the following funds:

Fund

| Circuit Clerk Interest Fund | 2000 and 1999 |
| :--- | :--- |
| Associate Circuit Interest Fund | 2000 and 1999 |
| Law Library Fund | 2000 and 1999 |
| Election Service Fund | 2000 |
| Senior Citizens Service Fund | 2000 |
| Family Access Fund | 1999 |
| Missouri Department of Conservation Fund | 1999 |

Associate Circuit Interest Fund
Law Library Fund
Election Service Fund
Senior Citizens Service Fund
Family Access Fund
Missouri Department of Conservation Fund

Years Ended December 31,

2000 and 1999
2000 and 1999
2000 and 1999
2000
2000
1999
1999

Warrants issued were in excess of budgeted amounts for the following funds:

| Fund | Years Ended December 31, |
| :--- | :--- |
|  |  |
| Prosecuting Attorney Training Fund | 2000 and 1999 |
| Sheriff’s Special Fund | 2000 and 1999 |
| Emergency 911 Fund | 2000 and 1999 |
| Prosecuting Attorney Bad Check Fund | 2000 |
| Children's Trust Fund | 2000 |
| Law Enforcement Training Fund | 1999 |
| ADA Capital Improvement Fund | 1999 |

Section 50.740, RSMo 2000, prohibits expenditures in excess of the approved budgets.

## D. Published Financial Statements

Under Sections 50.800 and 50.810 , RSMo 2000, the County Commission is responsible for preparing and publishing in a local newspaper a detailed annual financial statement for the county. The financial statement is required to show receipts or revenues, disbursements or expenditures, and beginning and ending balances for each fund.

However, the county's published financial statements did not include the following funds:

Fund Years Ended December 31,
Circuit Clerk Interest Fund 2000 and 1999
Associate Circuit Interest Fund 2000 and 1999
Law Library Fund 2000 and 1999
Handicap Fund 1999
Prosecuting Attorney Delinquent Tax Fund 1999
Children's Trust Fund 1999
Family Access Fund 1999

## Cash

Section 110.270, RSMo 2000, based on Article IV, Section 15, Missouri Constitution, authorizes counties to place their funds, either outright or by repurchase agreement, in U.S. Treasury and agency obligations. In addition, Section 30.950, RSMo 2000, requires political subdivisions with authority to invest in instruments other than depositary accounts at financial institutions to adopt a written investment policy. Among other things, the policy is to commit a political subdivision to the principles of safety, liquidity, and yield (in that order) when managing public funds and to prohibit purchase of derivatives (either directly or through repurchase agreements), use of leveraging (through either reverse repurchase agreements or other methods), and use of public funds for speculation. The county has not adopted such a policy.

In accordance with Statement No. 3 of the Governmental Accounting Standards Board, Deposits with Financial Institutions, Investments (Including Repurchase Agreements), and Reverse Repurchase Agreements, disclosures are provided below regarding the risk of potential loss of cash deposits. For the purposes of these disclosures, deposits with financial institutions are demand, time, and savings accounts, including certificates of deposit and negotiable order of withdrawal accounts, in banks, savings institutions, and credit unions.

The county's deposits at December 31, 2000 and 1999, were entirely covered by federal depositary insurance or by collateral securities held by the county's custodial bank in the county's name.

However, because of significantly higher bank balances at certain times during the year, uninsured and uncollateralized balances existed at those times although not at year-end.

The E911 Board's deposits at December 31, 2000 and 1999, were entirely covered by federal depositary insurance or by collateral securities held by the E911 Board's custodial bank in the E911 Board's name.

The Senior Citizens Service Board's deposits at December 31, 2000, were entirely covered by federal depositary insurance or by collateral securities held by the Senior Citizens Service Board's custodial bank in the Senior Citizens Service Board's name.

To protect the safety of county deposits, Section 110.020 , RSMo 2000, requires depositaries to pledge collateral securities to secure county deposits not insured by the Federal Deposit Insurance Corporation.

Supplementary Schedule

Schedule

CRAWFORD COUNTY, MISSOURI
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

|  |  | Pass-Through | Federal Expenditures |  |
| :---: | :---: | :---: | :---: | :---: |
| Federal | Entity | Year Ended December 31, |  |  |
| CFDA |  | Identifying |  |  |
| Number | Federal Grantor/Pass-Through Grantor/Program Title | Number |  |  |

## U. S. DEPARTMENT OF AGRICULTURE

Passed through state:
Department of Health -

| ERO045-9127 | $\$$ | 0 | 49,900 |
| :--- | ---: | ---: | ---: | ---: |
| ERO045-0127 | 43,664 | 16,288 |  |
| ERO045-1127 | 13,125 | 0 |  |
|  | 56,789 | 66,188 |  |
|  |  |  |  |

10.557
U.S. DEPARTMENT OF JUSTICE

Direct programs:
16.710
16.unknown Equitable Sharing of Seized and Forfeited Property

Passed through state: Department of Public Safety -
Juvenile Justice and Delinquency Prevention

Office of Administration -
0.665

Public Safety Partnership and Community Policing Grants

## U. S. DEPARTMENT OF TRANSPORTATION

Passed through state:
Highway and Transportation Commission State Emergency Management Agency -

N/A
98-DEA-351744
9,065
33,469
0
8,782

Schedule

CRAWFORD COUNTY, MISSOURI
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

|  |  | Pass-Through | Federal Expenditures |
| :---: | :---: | :---: | :---: |
| Federal Entity <br> CFDA Identifying | Year Ended December 31, |  |  |
| Number | Federal Grantor/Pass-Through Grantor/Program Title | Number |  |

## U. S. DEPARTMENT OF HEALTH AND HUMAN SERVICES

Direct program-

| 93.268 | Immunization Grants | N/A | 1,114 | 2,125 |
| :---: | :---: | :---: | :---: | :---: |
| Passed through state: |  |  |  |  |
| Department of Health - |  |  |  |  |
| 93.197 | Childhood Lead Poisoning Prevention Projects State and Local Childhood Lead Poisoning Prevention and Surveillance of Blood Lead Levels |  |  |  |
|  | in Children | ERO146-9127CLPP | 0 | 220 |
|  |  | ERO146-0127CLPP | 56 | 0 |
|  | Program Total |  | 56 | 220 |
| 93.268 | Immunization Grants | N/A | 26,843 | 17,313 |
|  | Department of Social Services - |  |  |  |
| 93.563 | Child Support Enforcement | N/A | 62,694 | 55,790 |
|  | Department of Health - |  |  |  |
| 93.575 | Child Care and Development Block Grant | ERO146-9127 | 0 | 2,040 |
|  |  | ERO146-0127 | 2,198 | 303 |
|  | Program Total |  | 2,198 | 2,343 |
| 93.919 | Cooperative Agreements for State-Based |  |  |  |
|  | Comprehensive Breast and Cervical Cancer | ERO161-9 | 0 | 4,679 |
|  | Early Detection Programs | ERO161-0 | 6,991 | 2,292 |
|  |  | ERO161-1 | 693 | 0 |
|  | Program Total |  | 7,684 | 6,971 |
| 93.940 | HIV Prevention Activities - Health |  |  |  |
|  | Department Based | N/A | 24 | 21 |
| 93.991 | Preventive Health and Health Services Block Grant | N/A | 320 | 188 |

Schedule

CRAWFORD COUNTY, MISSOURI
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS


N/A - Not applicable

The accompanying Notes to the Supplementary Schedule are an integral part of this schedule.

Notes to the Supplementary Schedule

# CRAWFORD COUNTY, MISSOURI NOTES TO THE SUPPLEMENTARY SCHEDULE 

## 1. Summary of Significant Accounting Policies

A. Purpose of Schedule and Reporting Entity

The accompanying Schedule of Expenditures of Federal Awards has been prepared to comply with the requirements of OMB Circular A-133. This circular requires a schedule that provides total federal awards expended for each federal program and the Catalog of Federal Domestic Assistance (CFDA) number or other identifying number when the CFDA information is not available.

The schedule includes all federal awards administered by Crawford County, Missouri.

## B. Basis of Presentation

OMB Circular A-133 includes these definitions, which govern the contents of the schedule:

Federal financial assistance means assistance that non-Federal entities receive or administer in the form of grants, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations, and other assistance, but does not include amounts received as reimbursement for services rendered to individuals . . . .

Federal award means Federal financial assistance and Federal costreimbursement contracts that non-Federal entities receive directly from Federal awarding agencies or indirectly from pass-through entities. It does not include procurement contracts, under grants or contracts, used to buy goods or services from vendors.

Accordingly, the schedule includes expenditures of both cash and noncash awards.

## C. Basis of Accounting

Except as noted below, the schedule is presented on the cash basis of accounting, which recognizes amounts only when disbursed in cash.

Of the amounts for Immunization Grants (CFDA number 93.268), \$26,843 and $\$ 15,753$ represent the original acquisition cost of vaccines purchased by the Centers for Disease Control of the U.S. Department of Health and Human Services but distributed to the Health Center through the state Department of Health during the years ended December 31, 2000 and 1999. Of the amounts for the Preventive Health and Health Services Block Grant (CFDA number 93.991), $\$ 320$ and $\$ 188$ represent the original acquisition cost of vaccines received by the Health Center through the state Department of Health during the years ended December 31, 2000 and 1999. Of the amounts for the Maternal and Child Health Services Block Grant to the States (CFDA number 93.994), $\$ 1598$ and $\$ 938$ also represent the original acquisition cost of vaccines received by the Health Center through the state Department of Health during the years ended December 31, 2000 and 1999. The remaining amounts for Immunization Grants and the Maternal and Child Health Services Block Grant to the States represent cash disbursements.

## 2. Subrecipients

The county provided no federal awards to subrecipients during the years ended December 31, 2000 and 1999.

FEDERAL AWARDS SINGLE AUDIT SECTION

# State Auditor's Report 

# CLAIRE C. McCASKILL <br> Missouri State Auditor 

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 

To the County Commission<br>and<br>Officeholders of Crawford County, Missouri

## Compliance

We have audited the compliance of Crawford County, Missouri, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the years ended December 31, 2000 and 1999. The county's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the county's management. Our responsibility is to express an opinion on the county's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the county's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the county's compliance with those requirements.

In our opinion, Crawford County, Missouri, complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the years ended December 31, 2000 and 1999.

## Internal Control Over Compliance

The management of Crawford County, Missouri, is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the county's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with the applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information of the management of Crawford County, Missouri; federal awarding agencies and pass-through entities; and other applicable government officials. However, this report is a matter of public record and its distribution is not limited.


Claire McCaskill State Auditor

June 28, 2001 (fieldwork completion date)

Schedule

# CRAWFORD COUNTY, MISSOURI <br> SCHEDULE OF FINDINGS AND QUESTIONED COSTS <br> (INCLUDING MANAGEMENT'S PLAN FOR CORRECTIVE ACTION) <br> YEARS ENDED DECEMBER 31, 2000 AND 1999 

## Section I - Summary of Auditor's Results

## Financial Statements

Type of auditor's report issued:
Internal control over financial reporting:

Material weaknesses identified?
Reportable conditions identified that are not considered to be material weaknesses?

Noncompliance material to the financial statements noted?
$\qquad$ no

Federal Awards
Internal control over major programs:
Material weaknesses identified? $\qquad$ yes $\qquad$ no

Reportable conditions identified that are not considered to be material weaknesses? $\qquad$ yes $\qquad$ none reported

Type of auditor's report issued on compliance for major programs:

Any audit findings disclosed that are required to be reported in accordance with Section .510(a) of OMB Circular A-133? $\qquad$
$\qquad$ no

Identification of major programs:
CFDA or
Other Identifying
Number
Program Title
10.665
20.205

Schools and Roads-Grants to States
Highway Planning and Construction
93.563

Child Support Enforcement

Dollar threshold used to distinguish between Type A and Type B programs: $\underline{\$ 300,000}$

Auditee qualified as a low-risk auditee? ___ yes $\quad \mathrm{x}$ no

## Section II - Financial Statement Findings

This section includes no audit findings that Government Auditing Standards requires to be reported for an audit of financial statements.

## Section III - Federal Award Findings and Questioned Costs

This section includes no audit findings that Section .510 (a) of OMB Circular A-133 requires to be reported for an audit of federal awards.

Follow-Up on Prior Audit Findings for an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

# CRAWFORD COUNTY, MISSOURI <br> FOLLOW-UP ON PRIOR AUDIT FINDINGS FOR AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS 

Our prior audit report issued for the two years ended December 31, 1998, included no audit findings that Government Auditing Standards requires to be reported for an audit of financial statements.

Summary Schedule of Prior Audit Findings
in Accordance With OMB Circular A-133

## CRAWFORD COUNTY, MISSOURI <br> SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS <br> IN ACCORDANCE WITH OMB CIRCULAR A-133

Section .315 of OMB Circular A-133 requires the auditee to prepare a Summary Schedule of Prior Audit Findings to report the status of all findings that are relative to federal awards and included in the prior audit report's Schedule of Findings and Questioned Costs. The summary schedule also must include findings reported in the prior audit's Summary Schedule of Prior Audit Findings, except those listed as corrected, no longer valid, or not warranting further action.

Section .500(e) of OMB Circular A-133 requires the auditor to follow up on these prior audit findings; to perform procedures to assess the reasonableness of the Summary Schedule of Prior Audit Findings; and to report, as a current year finding, when the auditor concludes that the schedule materially misrepresents the status of any prior findings.

Our prior audit report issued for the two years ended December 31, 1998, included no audit findings that Section .510(a) of OMB Circular A-133 requires to be reported for an audit of federal awards.

MANAGEMENT ADVISORY REPORT SECTION

Management Advisory Report State Auditor's Findings

## CRAWFORD COUNTY, MISSOURI MANAGEMENT ADVISORY REPORT STATE AUDITOR'S FINDINGS

We have audited the special-purpose financial statements of various funds of Crawford County, Missouri, as of and for the years ended December 31, 2000 and 1999, and have issued our report thereon dated June 28, 2001. We also have audited the compliance of Crawford County, Missouri, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the years ended December 31, 2000 and 1999, and have issued our report thereon dated June 28, 2001.

We also have audited the operations of elected officials with funds other than those presented in the special-purpose financial statements. As applicable, the objectives of this audit were to:

1. Determine the internal controls established over the transactions of the various county officials.
2. Review and evaluate certain other management practices for efficiency and effectiveness.
3. Review certain management practices and financial information for compliance with applicable constitutional, statutory, or contractual provisions.

Our audit was conducted in accordance with applicable standards contained in Government Auditing Standards, issued by the Comptroller General of the United States, and included such procedures as we considered necessary in the circumstances. In this regard, we reviewed accounting and bank records and other pertinent documents and interviewed various personnel of the county officials.

As part of our audit, we assessed the controls of the various county officials to the extent we determined necessary to evaluate the specific matters described above and not to provide assurance on those controls. With respect to controls, we obtained an understanding of the design of relevant policies and procedures and whether they have been placed in operation and we assessed control risk.

Because the Senate Bill 40 Board is audited and separately reported on by other independent auditors, the related fund is not presented in the special-purpose financial statements. However, we reviewed that audit report and other applicable information.

Our audit was limited to the specific matters described in the preceding paragraphs and was based on selective tests and procedures considered appropriate in the circumstances. Had we performed additional procedures, other information might have come to our attention that would have been included in this report.

The accompanying Management Advisory Report presents our findings arising from our audit of the elected county officials referred to above. In addition, this report includes findings other than those, if any, reported in the accompanying Schedule of Findings and Questioned Costs. These findings resulted from our audit of the special-purpose financial statements of Crawford County and of its compliance with the types of compliance requirements applicable to each of its major federal
programs but do not meet the criteria for inclusion in the written reports on compliance and on internal control over financial reporting or compliance that are required for audits performed in accordance with Government Auditing Standards and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.

## 1. County Procedures

A.1. Bids were not always solicited, nor was bid documentation always retained for various purchases made by the county during the audit period. Examples of items purchased for which bids were not solicited or adequate documentation could not be located were as follows:

| Rock Base | $\$ 11,012$ |
| :--- | ---: |
| Mower parts | 7,770 |
| M-30 Oil | 14,400 |

The County bids all rock purchases once each year. For the purchase indicated above, the rock was purchased from a vendor other than the company which was awarded the bid. In addition, the price paid for the rock was higher than the contracted amount. No documentation was retained as to why the county did not purchase from the county's contracted vendor.
2. The County Commission paid $\$ 92,535$ for a paving project which was not awarded to the low bidder. Due to a miscommunication regarding the materials to be used, the paving project was bid twice and the same company was the low bidder each time. In the minutes the County Commission indicated that they awarded the contract to the high bidder because the firm was located in the county. While the county believes the reason given was a valid justification to meet the criteria of "lowest and best" bid, the county paid an additional $\$ 8,000$ on this project because they did not select the low bidder.

Section 50.660, RSMo 2000, requires the advertisement for bids for all purchases of $\$ 4,500$ or more, from any one person, firm, or corporation during any period of ninety days.

Bidding procedures for major purchases provide a framework for economical management of county resources and help assure the county that it receives fair value by contracting with the lowest and best bidders. In addition, competitive bidding ensures all parties are given an equal opportunity to participate in county business. Documentation of bids should include, at a minimum, a listing of vendors from whom bids were requested, a copy of the request proposal, newspaper publication notices when available, bids received, the basis and justification for awarding bids, and documentation of all discussions with vendors.
B. In September and October 2000, the county purchased two separate pieces of land for additional storage space for road and bridge equipment. The county did not obtain an independent appraisal to value the properties prior to the purchases and apparently negotiated with the owners for the final purchase prices. The county's records show that the county paid approximately $\$ 6,700$ and $\$ 15,200$, respectively, for the two pieces of land. The County Commission indicated that these particular pieces of land were needed because they were adjacent to the current road and bridge shed, but there was no documentation of the selection process used to identify other available pieces of property which might have met the county's needs.

Independent appraisals as well as documentation of the selection process and price negotiations are necessary to ensure that fair prices are paid and all alternatives are considered. Complete justification for the selection process should be thoroughly documented.
C. The County Commission has not received reimbursement for an invoice of approximately $\$ 5,055$ which was paid on February 7, 2000. During the two years ended December 31, 2000, the county received reimbursements from the Missouri Department of Transportation (MoDOT) for bridge rehabilitation expenditures under the Highway Planning and Construction program; however, the county did not ensure all the reimbursements were claimed. Apparently a reimbursement claim for the expenditure had been sent back to the county due to a mathematical error. However, the required information was not returned to MoDOT and no one followed up to ensure all claims were submitted and paid. When we brought this matter to the attention of the County Clerk, she contacted MoDOT. However, as of June 28, 2001, the county still had not received notification whether MoDOT will pay the late claim.

To maximize revenues, the County Commission should ensure that procedures are in place to monitor reimbursements. In addition, discrepancies between reimbursements claimed and amounts received must be investigated and resolved in a timely manner. The county should continue to seek reimbursement for the $\$ 5,055$ from MoDOT.
D. The county has not sufficiently reduced its general revenue property tax levy to reduce property tax revenues by 50 percent of sales tax revenues as provided in the ballot issue passed by Crawford County voters under the provisions of Section 67.505, RSMo 2000.

Following are the calculations of the property tax rollback and sales tax collections for the two years ended December 31, 2000, and excess property taxes of prior years:

|  |  | Year Ended December 31, |  |
| :---: | :---: | :---: | :---: |
|  |  | 2000 | 1999 |
| ACTUAL SALES TAX REVENUES | \$ | 797,469 | 734,433 |
| Required percentage of revenue reduction | X | 50\% | 50\% |
| Required property tax revenue reduction |  | 398,735 | 367,217 |
| Assessed Valuation |  | 165,938,922 | 157,157,401 |
| General Revenue Fund tax levy reduction (per \$100 of assessed valuation) | X | 0.2315 | 0.2300 |
| Actual property tax revenue reduction |  | 384,149 | 361,462 |
| EXCESS PROPERTY TAX |  |  |  |
| REVENUES COLLECTED |  | 14,586 | 5,755 |
| Excess property tax revenue collections from prior years |  | 21,312 | 15,557 |
| NET EXCESS | \$ | 35,898 | 21,312 |

The County Clerk considered the under-reduction from 1998 when calculating the roll back for 1999 but did not consider the cumulative effect of other prior years. In addition, the County Clerk did not consider the effect of any prior years in calculating the roll back for 2000. These procedural errors, together with actual sales tax collections exceeding estimated amounts has resulted in the county having collected excess property tax revenues. When calculating the General Revenue Fund property tax levy in August 2001, the county included a reduction of $\$ 5,000$ to begin addressing the excess prior collections. Additional reductions will need to be made in future years to the property tax levy to fully adjust for the $\$ 35,898$ excess property taxes collected in prior years.

Section 67.505 .3 , RSMo 2000, provides budgeted property taxes are to be reduced by voter-approved percentages of sales tax revenue. This section also provides for actual sales tax revenue of the preceding year that is over or under that year's estimated sales tax revenue to be reflected in the subsequent year's property tax revenues roll back calculation.

## WE RECOMMEND the County Commission:

A. Solicit bids for all items in accordance with state law. Documentation of bids solicited and justification of bid awards should be maintained by the County Clerk. If bids cannot be obtained and sole source procurement is necessary, the County Commission minutes should reflect the circumstances.
B. Ensure justification of the selection process is thoroughly documented and an independent appraisal is obtained for future land purchases.
C. Ensure procedures are in place to monitor reimbursements due to the County and investigate and resolve reimbursements not received on a timely basis.
D. Ensure appropriate adjustments are made to the levy in the future to reflect excess property taxes collected in prior years.

## AUDITEE'S RESPONSE

A. The County Commission indicated they agree with the recommendation and that it is their policy to bid purchases as required by statute. They indicated they will try harder in the future to ensure bidding is done when needed. They also indicated they will better document extenuating circumstances and justifications for bid awards as applicable.
B. The County Commission indicated they agree with the recommendation and will better document the selection process for any future land purchases. In addition, they indicated they would consider obtaining independent appraisals and will also check with the County Assessor regarding the reasonableness of the purchase price for future land purchases.
C. The County Commission indicated they agree with the recommendation. The County Clerk stated that she will continue to follow-up on the unpaid reimbursement with MoDOT. She also stated she would set up a system to track and monitor receivables on future projects.
D. The County Commission and County Clerk indicated they agree with the recommendation. They stated that, as noted in the finding, they have adjusted the current tax levy to address some of the prior excess collections. They indicated that due to a large strain on the General Revenue Fund this year, they did not believe they could reduce the levy any further for the current year, but they plan to address the remaining excess collections when calculating the tax levy in future years.
2. Salaries and Fringe Benefits
A. Section 50.333 .13 , RSMo, enacted in 1997, allowed salary commissions meeting in 1997 to provide mid-term salary increases for associate county commissioners elected in 1996. The motivation behind this amendment was the fact that associate county commissioners' terms had been increased from two years to four years. Based on this statute, in 1999 Crawford County's Associate County Commissioners salaries were each increased approximately $\$ 5,000$ yearly, according to information from the County Clerk.

On May 15, 2001, the Missouri Supreme Court handed down an opinion in a case that challenged the validity of that statute. The Supreme Court held that this section of statute violated Article VII, section 13 of the Missouri Constitution, which specifically prohibits an increase in compensation for state, county and municipal officers during the term of office. This case, Laclede County v. Douglass et al., holds that all raises given pursuant to this statute section are unconstitutional.

Based upon the Supreme Court decision, the raises given to each of the Associate County Commissioners, totaling approximately $\$ 10,000$ for the two years ended December 31, 2000, should be repaid. In addition, in light of the ruling, any raises given to other officials within their term of office should be re-evaluated for propriety.
B. The County has separated its road and bridge operation into two districts, with separate staff and records for each. Both districts' foremen and one mechanic are provided county-owned vehicles. The County Commission indicated the road and bridge foremen are on-call 24 hours a day due to possible emergency situations and the mechanic has his personal tools in the county vehicle; however, there is no written policy allowing the use of these vehicles for commuting purposes. The Presiding Commissioner and County Clerk estimated that each of the three employees commutes approximately 20 miles roundtrip daily in the county-owned vehicles.

IRS reporting guidelines indicate personal commuting mileage is a reportable fringe benefit. Furthermore, IRS guidelines require the full value of the provided vehicle to be reported if the employer does not require the submission of detailed logs that distinguish between business and personal usage. The county does not require such usage logs.

Procedures have not been established to ensure the IRS guidelines are followed. As a result, the county may be subject to penalties and/or fines for failure to report all taxable benefits.

The above condition was noted in two previous audit reports. In their response to the prior report, the County Commission indicated that a written policy specifying when county employees would be required to drive county owned vehicles to and from work would be developed. However, such a written policy has still not been developed at this time.

WE RECOMMEND the County Commission:
A. Review the impact of this decision and develop a plan for obtaining repayment of the salary overpayments.
B. Comply with IRS guidelines for the reporting of fringe benefits relating to countyowned vehicles. In addition, the county should establish a written policy for road and bridge employees regarding appropriate use of county vehicles for commuting purposes.

## AUDITEE'S RESPONSE

A. The County Commission indicated they plan to rely on guidance from the Prosecuting Attorney regarding the ruling concerning the Associate Commissioners' salaries. They also indicated that the Prosecuting Attorney has been asked to submit a request to the Office of

Attorney General for an opinion on whether the monies are required to be paid back. The commission indicated they plan to take no further action until they have received such guidance.
B. The County Commission indicated that as of early 2001, the mechanic is no longer allowed to take the county vehicle home. The County Commission indicated they agree with the recommendation and they will develop a formal policy requiring the foremen to take the county vehicles home since they are considered to be on-call 24 hours per day. The County Commission plans to develop this policy immediately.
3. Financial Reporting
A. The financial statement for the year ended December 31, 1999 was not published until January 17, 2001. The County Clerk stated that the financial statement was not published because of problems caused by the conversion to a new computerized accounting system in March 1999. The County Clerk's and Treasurer's records did not balance at year-end due to these conversion errors and the County Clerk had to recalculate the amounts manually to prepare an accurate financial statement for publication. However, these recalculations were not performed timely.

Section 50.800 , RSMo 2000, requires the county to prepare and publish financial statements on or before the first Monday in March of each year. The publishing of complete and timely financial statements, besides meeting statutory requirements, will provide information to citizens as to the operations of their county government and how tax dollars are spent.

A similar condition was noted in our prior report.
B. The published annual financial statements did not include the activity of some county funds as required. Section 50.800 , RSMo 2000, requires that the financial statements show receipts or revenues, and disbursements or expenditures, and beginning and ending balances for all county funds. In addition, for the Emergency 911 Fund and the Senate Bill 40 Board Fund, the published financial statements showed only the amounts passed through the County Treasurer. For the published financial statements to adequately inform the citizens of the county's financial activities, all monies received and disbursed by the county should be included.
C. Section .310(b) of Circular A-133, Audits of States, Local Governments, and Nonprofit Organizations, requires the auditee to prepare a schedule of expenditures of federal awards (SEFA) for the period covered by the auditee's financial statements. The county is required to submit the SEFA to the State Auditor's Office as part of the annual budget.

The county does not have procedures in place to adequately track federal awards for preparation of the SEFA. The SEFA prepared for the two years ended December 31, 2000 and 1999, contained some errors and omissions. For example, expenditures
relating to a few federal grants were reported incorrectly or not included on the schedules. The programs reported did not include the required pass-through grantor's number. In addition, some non-federal funds were included.

For the SEFA to adequately reflect the county's federal financial assistance expenditures, it is necessary that all federal financial expenditures be properly reported. Without an accurate SEFA, federal financial activity may not be audited and reported in accordance with federal audit requirements which could result in future reductions of federal awards.

## WE RECOMMEND the County Commission:

A. Publish financial statements timely as required by state law.
B. Ensure information for all county funds is properly included in the annual published financial statements.
C. Ensure that the County Clerk prepares a complete and accurate schedule of expenditures of federal awards to submit to the State Auditor's Office as part of the annual budget.

## AUDITEE'S RESPONSE

A. The County Clerk agrees with the recommendation and stated she would attempt to publish the financial statements more timely in the future.
B. The County Clerk agrees with the recommendation and stated that she would attempt to obtain the needed information from the various applicable officials and county boards for inclusion in the published financial statements in the future.
C. The County Clerk agrees with the recommendation and stated she will work more closely with the Nursing Service and other county officials to track and report federal expenditures more accurately when preparing the next schedule of expenditures of federal awards.
4.

Fixed Assets

The County Commission or its designee is responsible for maintaining a complete detailed record of county property. In the past, the County Clerk has been primarily responsible for these records. Our review of the fixed asset records and procedures revealed the following concerns:
A. The County Clerk maintains a computerized inventory listing of fixed assets held by county officials; however, additions are not added to fixed asset records as they occur. In addition, the County Clerk does not periodically reconcile equipment purchases with additions to the fixed asset records. During our review of county
expenditures, we noted several fixed assets which were purchased but were not added to the listing. Performing this reconciliation would ensure all purchases have been added to fixed asset records.
B. The county does not have formal procedures for disposing of county owned property. Written authorization is not consistently obtained from the County Commission. Currently, when an item is no longer needed or useful, the officeholder or department head will dispose of the property or place the item in storage without getting written approval from the County Commission. As a result, the County Commission and the County Clerk are not always aware of the disposal and may not remove the item from the fixed asset records.

Written authorization for the disposal of property is necessary to lessen the possibility of misuse and to provide adequate support for changes to the fixed asset records.

Adequate general fixed asset records are necessary to meet statutory requirements, secure better internal control over county property, and provide a basis for determining proper insurance coverage for county property.

Effective August 28, 1999, Section 49.093, RSMo 2000, provides the county officer of each county department shall annually inspect and inventory county property used by that department with an individual value of $\$ 250$ or more and any property with an aggregate original value of $\$ 1,000$ or more. After the first inventory is taken, an explanation of material changes shall be attached to subsequent inventories. All remaining property not inventoried by a particular department shall be inventoried by the county clerk. The reports required by this section shall be signed by the county clerk.

Similar conditions were noted in two previous audit reports.

WE RECOMMEND the County Commission establish a written policy related to the handling and accounting for fixed assets. Besides providing guidance on accounting and record keeping, the policy could include necessary definitions, address important dates, establish standardized forms and reports to be used, discuss procedures for the handling of asset disposition, and any other concerns associated with county property.

## AUDITEE'S RESPONSE

The County Commission indicated they agree with the recommendation and that they plan to develop a written policy for fixed assets by January 2002. The County Clerk stated her office is now trying to monitor invoices for fixed asset purchases to ensure applicable assets are added to the inventory listing as the items are received.

The county's assessment lists and tax books are maintained on a computerized property tax system. The County Assessor inputs the assessed valuation data, the County Clerk inputs the tax rates, extends and prints the tax books, and the County Collector collects the taxes. In our review of controls relating to the property tax computer system, we noted the following concerns:
A. The County Clerk does not maintain an account book with the County Collector. An account book would summarize all taxes being charged to the County Collector, monthly collections, delinquent credits, abatements and additions, and protested amounts by tax book. These amounts could then be verified by the County Clerk from aggregate abstracts, tax books, court orders, monthly collection reports, and totals of all charges and credits. A complete account book would help the County Clerk ensure that the amount of taxes charged and credited to the County Collector each year is complete and accurate and could also be used by the County Commission to verify the Collector's annual settlement.

Some of these records and controls are also required by various sections of state law, which are intended to establish some checks and balances related to the collection of property taxes. It is apparent that the County Clerk and the County Commission have not verified the County Collector's annual settlements since, as noted in MAR 6.A., the County Collector has not filed an annual settlement for the last three tax years ending February 28, 2001.
B. The County Assessor's office is responsible for entering property tax addition and abatement information into the property tax system. However, the County Collector can also make changes to the tax records, as well as posting manual changes directly to the printed tax books. While a listing of additions and abatements is printed and submitted to the County Clerk's office for the County Commissioners' approval, there is no independent and subsequent comparison of additions and abatements approved by the County Commission to actual changes to the property tax books.

Section 137.260, RSMo 2000, requires that the tax book only be changed by the clerk of the county commission under order of the county commission. Controls should be established so that the County Clerk maintains a file of all additions and abatements that are provided to the County Collector by the County Assessor and periodically reconciles this information to changes made to the property tax data.
C. Passwords and other procedures are not in place to limit access to the various property tax data files and programs utilized by the County Assessor and County Collector. The County Assessor's and County Collector's personnel have access to programs and data files of the property tax system. Lack of such passwords and procedures provides the potential for personnel to make undetected and unauthorized changes to information.

To establish individual responsibility, as well as help preserve the integrity of computer programs and data files, access to information should be limited to authorized individuals. A system of passwords and other procedures can be used to properly restrict access. A unique password should be assigned to each user of a system, and these passwords should be kept confidential and changed periodically to help limit the effect of unauthorized access to computer files.

## WE AGAIN RECOMMEND:

A. The County Clerk appropriately maintain her account book with the County Collector and the County Commission use it to verify the County Collector's annual settlement.
B. The County Commission or County Clerk establish procedures to agree approved addition and abatement orders with related changes made to the property tax data.
C. The County Commission consult with their programmer and establish procedures to restrict access to computer files, including the use of unique passwords, to authorized individuals.

## AUDITEE'S RESPONSE

A. The County Clerk indicated she agrees with the recommendation and will work to prepare an account book that she and the County Commission can use to verify the County Collector's future annual settlements.
B. The County Commission indicated they agree with the recommendation and would like to develop a process where they can give prior approval to such changes. They stated they will discuss the issue with the County Collector and the County Assessor in order to establish better procedures for approving additions and abatements. The County Commission stated they will implement this recommendation by January 2002.
C. The County Commission indicated they agree this recommendation should be implemented. They stated they will work with the county's programmer, the County Collector, and the County Assessor to establish password controls by January 2002.

## 6. County Collector's Accounting Controls and Procedures

The County Collector is responsible for collecting and distributing property taxes for most political subdivisions within the county. During the years ended February 28, 2001 and 2000, the County Collector collected property taxes totaling approximately $\$ 8.0$ million and $\$ 7.8$ million, respectively. During our review, we noted the following concerns:
A. The County Collector is required by Section 139.160 , RSMo 2000, to file an annual settlement with the County Clerk by the first Monday in March of each year. The County Collector has not prepared or filed annual settlements for the years ended February 28(29) 2001, 2000, and 1999, with the County Commission. A draft of the
settlement for the year ended February 28, 2001 was prepared upon our request in April 2001. We noted that various amounts on the draft were inaccurate and did not agree to the tax books, some activity was not included, and the draft settlement did not balance.

In order for the County Clerk and County Commission to properly verify the various tax books and tax collections, it is imperative the County Collector file annual settlements on a timely basis. In addition, timely annual settlements are an essential part of the checks and balances system established by state law.
B.1. The County Collector does not reconcile monies collected to paid tax receipts, daily abstracted report of collections or deposits in the bank account. The Collector records the total monies received each day in a notebook, which the Deputy Collector then reconciles to the daily abstracted report of collections. However, the Collector does not attempt to reconcile the daily abstracted report of collections or the amounts recorded in the notebook to the actual paid tax receipts or to the deposits in the bank account. As a result, the County Collector's deposits into the bank account do not always agree to the total of the tax collections for that day.
2. In addition, the County Collector does not perform adequate monthly reconciliations between the amounts in his bank account, various liabilities, and other reconciling items to which the cash balance relates. The County Collector prepares monthly bank reconciliations; however, sometimes the reconciled bank balance does not agree to the checkbook balance or liabilities and the County Collector does not investigate or attempt to explain the differences. For example, the reconciled bank balance at February 28, 2001 totaled approximately $\$ 1,121,500$ while identified liabilities totaled approximately $\$ 1,123,000$.

Proper internal control procedures would include reconciling the paid tax receipts to the daily abstracted report of collections and to deposits in the bank account. Any differences should be fully investigated and explained on the reconciliation. Without performing this reconciliation, the County Collector has no assurance that all monies received are deposited in the bank account or that all payments were properly recorded in the computer system. In addition, adequate monthly reconciliations are necessary to ensure that all receipts and disbursements are properly accounted for and that the cash balance can be properly identified to appropriate liabilities and other reconciling items.

This condition was noted in our prior report.
C. As previously reported, while the County Collector deposits receipts in the bank account daily, he does not deposit the receipts intact. The change fund is not maintained at a set amount, some cash receipts are used to make small refunds, and some tax bills are credited with full payment even when the amount received is a few dollars less than the amount due. Along with the lack of reconciliations described in part B1 above, the failure to deposit receipts intact makes it difficult to ensure all monies collected have been deposited.

To adequately safeguard against theft or misuse of funds and to provide assurance over assets, all receipts should be deposited intact daily.

This condition was noted in two previous audit reports.
D. The County Collector holds his funds at a different bank than the county's depository bank. The County Collector did not maintain documentation that he formally solicited proposals for his banking services in recent years and did not have a written agreement with his bank. In addition, the County Collector only received approximately a 2.25 percent interest rate on his funds while the county received approximately a 5.61 percent interest rate on its monies from its depository bank.

To ensure he is receiving competitive rates for interest earnings and service charges, the County Collector should solicit bids for banking services periodically and should enter into a contract with his bank, outlining the terms agreed to and the services to be received.

## WE RECOMMEND the County Collector:

A. File annual settlements annually as required by statute.
B. Reconcile daily cash collections and the daily report of collections from the computer system to the paid tax receipts and the deposits into the bank account. In addition, the Collector should reconcile the amounts in his bank account to related liabilities and other reconciling items on a monthly basis. Any differences should be investigated and explained on the reconciliations.
C. Deposit all monies received intact daily. If a change fund is needed, it should be maintained at an established amount. In addition, the practice of using receipts to make cash refunds should be discontinued.
D. Periodically solicit proposals for banking services to ensure service charges and interest earnings are competitive and enter into a written agreement with his bank.

## AUDITEE'S RESPONSE

A. The County Collector indicated that after the conversion to a new computerized property tax system in tax year 1999, they had concerns with the accuracy of the data they were obtaining to prepare the annual settlements. He indicated that they focused their efforts on ensuring that property taxes collected and abstracted were properly paid out to the taxing authorities. He stated he would make an effort to prepare annual settlements timely in the future.
B. The County Collector indicated that while he agrees with the recommendation, he does not have the time and personnel to ensure these procedures are performed during the busy season. He indicated during the busy season his staff is focused on attending to taxpayers, posting payments and making daily deposits. The County Collector stated that he would attempt to implement the recommendation in September 2001 and will perform the reconciliations as time allows.
C. The County Collector indicated his staff tries to deposit intact. He indicated he did not think it would be practical to discontinue using cash receipts to make small refunds, however he indicated he would try to better document cash receipt overages and underages in the daily cash receipts book to balance the tax receipts with the monies deposited.
D. The County Collector stated that he has solicited proposals for banking services periodically, but has not retained the documentation. He indicated that in June 2001 the banks submitted new proposals for the handling of other county funds and that he awarded the contract for his account to his current bank based on its proposal. He indicated that the interest rate in the new proposal is competitive with the county's bank. The County Collector also stated he will contact the bank immediately to develop a written depositary agreement.

## 7. Nursing Service Accounting Controls and Procedures

The Crawford County Nursing Service receives funds from various state and federal grants, as well as miscellaneous fees and donations. The following concerns were noted during our review of the Crawford County Nursing Service's accounting procedures:
A. Receipt slips are not always prenumbered and are not issued for some monies received. Additionally, the receipt slips issued do not indicate the method of payment. As a result, the nursing service cannot reconcile the composition of receipt slips to the composition of transmittals to the County Treasurer. In addition, checks and money orders are not restrictively endorsed until transmittals are prepared. To adequately safeguard receipts and account for monies received, prenumbered receipt slips should be issued for all monies received and the composition of receipt slips should be reconciled to the composition of transmittals. In addition, checks and money orders should be restrictively endorsed immediately upon receipt.
B. Receipts are not transmitted to the County Treasurer on a timely basis. Receipts are transmitted approximately once per week. During our cash count on April 9, 2001, we noted over $\$ 400$ in family planning and vital record fee receipts that had been on hand approximately one to two weeks. To adequately safeguard against theft or misuse of funds and to provide assurance that all receipts are properly transmitted, receipts should be transmitted on a daily basis or when accumulated receipts exceed $\$ 100$.
C. The nursing service receives federal and state funds under various programs through the state Department of Health. The nursing service does not maintain summary records which track the amounts billed and the subsequent amounts received for
these various grants. Also, records pertaining to program expenditures and related reimbursements were not maintained in an organized fashion.

To adequately account for the various programs, the nursing service should develop summary records to monitor billings and the receipt of reimbursements.

## WE RECOMMEND the Nursing Service:

A. Issue prenumbered receipt slips for all monies received, include the method of payment on all receipt slips, reconcile the composition of receipt slips to the composition of transmittals to the County Treasurer and restrictively endorse all checks and money orders immediately upon receipt.
B. Transmit monies to the County Treasurer daily or when accumulated receipts exceed $\$ 100$.
C. Retain records in an organized manner and develop summary records to track the amounts billed and reimbursements received.

## AUDITEE'S RESPONSE

A. The Nursing Service Administrator stated they have already implemented this recommendation. She indicated they have now hand-numbered all receipt slip books on hand, are issuing receipt slips for all monies received, are noting the method of payment on the receipt slips and are reconciling to the composition of monies turned over to the County Treasurer. She also stated all checks are now restrictively endorsed when received.
B. The Nursing Service Administrator stated she agrees with the recommendation and said they are transmitting money more frequently and are trying to turn monies over to the County Treasurer as soon as possible after accumulated receipts exceed $\$ 100$.
C. The Nursing Service Administrator stated she agrees with the recommendation and said she has now set up a ledger to track billings and reimbursements for each of the various state and federal grants.

## 8. E911

The E911 Director is responsible for preparing and submitting an annual budget to the E911 Board of Trustees for approval. The E911 Board then forwards the annual budget to the County Clerk for submission to the State Auditor's Office with the budgets of various other county funds. The following problems were noted regarding the E911 budgets.
A. Actual expenditures exceeded budgeted amounts during the years ended December 31,2000 and 1999 by approximately $\$ 8,400$ and $\$ 36,500$, respectively. The overspending was partly due to the unbudgeted repayment of old outstanding debt
and a tax anticipation note. No budget amendments authorizing the additional expenditures were prepared or filed.

It was ruled in State ex rel. Strong v. Cribb, 364 Mo. 1122, 273 S.W. 2d 246 (1954), that strict compliance with the county budget law is required by county officials. If there are valid reasons which necessitate excess disbursements, budget amendments should be made following the same process by which the annual budget is approved, including holding public hearings and filing the amended budget with the State Auditor's office. In addition, Section 50.662, RSMo 2000, provides that counties may amend the annual budget during any year in which the county receives additional funds which could not be estimated when the budget was adopted.
B. Although the prior years' receipt and disbursement detail is derived from information entered by the E911 Director on the computerized accounting records, several inaccuracies were noted in the actual information presented for 2000 and 1999 and the budgets were not mathematically accurate. The budgets also did not include all projected receipts, including proceeds of $\$ 95,000$ from a tax anticipation note. In addition, the actual revenue category amounts were not accurate and did not agree between the 1999 and 2000 budgets. The total revenues per the budget detail pages were approximately $\$ 100,000$ greater than the total revenues reported on cash reconciliation page of the budget.

A complete, accurate and well-planned budget can serve as a useful management tool by establishing specific cost expectations and providing a means to effectively monitor costs and financial condition.

WE RECOMMEND the E911 Board:
A. Not authorize disbursements in excess of budgeted amounts. If necessary, extenuating circumstances should be fully documented and budgets properly amended and filed with the County Clerk and the State Auditor's Office.
B. Ensure that complete and accurate budgets that reflect all actual and anticipated revenues and expenditures are prepared.

## AUDITEE'S RESPONSE

A. The E911 Director stated that he agrees with the recommendation. He indicated that he will monitor the budget activity more closely and will ensure the budgets are properly amended if actual expenditures are expected to exceed budgeted amounts.
B. The E911 Director stated that he agrees with the recommendation. He stated they are planning to hire a consultant to provide assistance as needed in accounting and budget preparation and will ensure that budgets are complete and accurate in the future.

This report is intended for the information of the management of Crawford County, Missouri, and other applicable government officials. However, this report is a matter of public record and its distribution is not limited.

Follow-Up on Prior Audit Findings

## CRAWFORD COUNTY, MISSOURI FOLLOW-UP ON PRIOR AUDIT FINDINGS

In accordance with Government Auditing Standards, this section reports the auditor's follow-up on action taken by Crawford County, Missouri, on findings in the Management Advisory Report (MAR) of our audit report issued for the three years ended December 31, 1996.

The prior recommendations which have not been implemented, but are considered significant, are repeated in the current MAR. Although the remaining unimplemented recommendations are not repeated, the county should consider implementing those recommendations.

## 1. Budgetary Practices and Financial Reporting

A. Formal budgets were not prepared and filed with the State Auditor's office for various county funds.
B. Actual expenditures exceeded budgeted amounts for several funds.
C. For the year ended December 31, 1994, a deficit General Revenue Fund balance was budgeted in the amount of $\$ 10,739$.
D. The county did not publish the annual financial statements in a timely manner.
E. The General Revenue Fund still owed the Special Road and Bridge Fund for prior excess three percent administrative fee transfers totaling approximately $\$ 38,000$.

## Recommendation:

The County Commission:
A. Ensure financial information for all special revenue funds is considered prior to finalization of the annual budgets and budgets be prepared for all county funds.
B. Keep expenditures within the legal budgetary limits.
C. Ensure that expenditures are limited to available resources and maintain balanced budgets as required by law.
D. Publish financial statements timely as required by state law.
E. Authorize the transfer of approximately $\$ 38,000$ from the General Revenue Fund to the Special Road and Bridge Fund.

## Status:

A\& B. Not implemented. Although not repeated in the current MAR, our recommendation remains as stated above.
C. Implemented.
D. Not implemented. See MAR No. 3.
E. Implemented. While the County Commission did not transfer the $\$ 38,000$ from the General Revenue Fund to the Road and Bridge Fund, administrative transfers from the Road and Bridge Fund to the General Fund in recent years have been less than the maximum allowed and have more than offset the previous amount owed to the Road and Bridge Fund.

## 2. Road and Bridge Equipment Controls and Procedures

A. The county did not maintain a culvert pipe inventory record, nor did they perform a reconciliation between culvert pipe purchases and usage.
B. The county did not have a written policy regarding the use of county-owned vehicles by road and bridge foremen and mechanics for commuting purposes. The county also did not follow Internal Revenue Service (IRS) guidelines for the reporting of fringe benefits relating to county-owned vehicles.

## Recommendation:

The County Commission:
A. Maintain a culvert pipe inventory record and periodically reconcile purchases, usage, and culvert pipes on hand.
B. Comply with IRS guidelines for the reporting of fringe benefits relating to countyowned vehicles. In addition, the county should establish a written policy for road and bridge employees regarding appropriate use of county vehicles for commuting purposes.

## Status:

A. Implemented.
B. Not implemented. See MAR No. 2.

## 3. County Commissioners' Mileage

Mileage claims of a former County Commissioner for use of his personal vehicle for county business lacked adequate and sufficient supporting documentation. In addition, the mileage reports submitted by another County Commissioner only indicated "road work" as the purpose and indicated the vehicle was driven very few personal miles.

## Recommendation:

The County Commission provide complete and adequate documentation to support all mileage incurred. If such documentation cannot be provided, the Commissioners should be required to repay any unsubstantiated amounts.

Status:
Implemented.
4. Capital Improvement Sales Tax for the Handicapped Building

The County did not obtain legal guidance or develop a plan for the use of sales tax monies previously collected and dedicated for the purpose of building a workshop for the handicapped.

## Recommendation:

The County Commission request legal guidance from the county Prosecuting Attorney or the State Attorney General on how these sales tax monies can be spent and develop a plan for the use of the monies on a timely basis.

## Status:

Partially implemented. At December 31, 2000 the balance of the Handicap Building Fund was approximately $\$ 142,000$. The County Commission has received guidance from the Prosecuting Attorney indicating the funds must be spent on purchasing, constructing, or maintaining a workshop building as authorized by Chapter 205, RSMo and the ballot language. The County Commission has had several discussions with the Senate Bill 40 Board and the current workshop building's owner regarding purchasing the current facility and donating or leasing it to the Senate Bill 40 Board. However, a plan has not been finalized and the monies still have not been disbursed. Although not repeated in the current MAR, our recommendation remains as stated above.

## 5. Enhanced 911

See our audit report on Crawford County, Missouri, for the two years ended December 31, 1998 (report number 99-79).

## 6. Federal Financial Assistance

A. The county did not establish cash management control procedures to ensure federal monies were disbursed timely.
B. The county was unable to provide documentation, such as timesheets, to support some of the reimbursement claims filed for the federal grant to operate the Cash Crop Program. As a result, costs of $\$ 777$ were questioned.

## Recommendation:

The County Commission:
A. Ensure federal monies are disbursed on a timely basis.
B. Resolve the questioned costs with the grantor agency.

Status:
A. Partially implemented. During our audit, we noted one reimbursement, totaling approximately $\$ 4,900$, that was not disbursed within three days of receipt. Although not repeated in the current MAR, our recommendation remains as stated above.
B. Not implemented. While the County Commission has not resolved the questioned costs with the grantor agency; the county is no longer involved in the Operation Cash Crop Program. Although not repeated in the current MAR, our recommendation remains as stated above.

## 7. Personnel Policies and Procedures

A. County employee timesheets submitted to the County Clerk indicated only the total number of hours worked each month rather than a breakdown by day of the actual hours worked by the employee. In addition, the County Clerk's office did not maintain records of compensatory time earned or used for some employees.
B. The County Clerk did not prepare an IRS Form 1099-MISC for all applicable payments.

## Recommendation:

The County Commission:
A. Require all county employees to complete time sheets which reflect actual time worked and leave taken. In addition, control records of compensatory time should be maintained by the County Clerk's office for all county employees.
B. Require the County Clerk issue IRS Forms 1099-MISC for all applicable expenditures, as required.

## Status:

A. Implemented.
B. Not implemented. During our test of expenditures, we noted one instance in which the County Clerk did not issue an IRS Form 1099-MISC when applicable. Although not repeated in the current MAR, our recommendation remains as stated above.

## 8. General Fixed Asset Records and Procedures

A. Annual listings of additions and deletions made during the year, as well as a listing of fixed assets at December 31 of each year, were not prepared from the computerized fixed asset records.
B. The county did not have an established method of disposing of property, including obtaining written authorization from the County Commission.
C. Property additions were not always recorded on the fixed asset records and some items were recorded at an amount different from the actual cost.
D. The County Clerk did not document that she performed annual inventories of fixed assets as required by state law.

## Recommendation:

A. The County Clerk prepare listings of property additions and deletions and reconcile such listings to expenditures and authorizations for property disposal on a periodic basis. In addition, the County Clerk should generate and maintain a year end computerized general fixed asset listing.
B. The County Commission establish a formal method of disposing of general fixed assets. Written authorization for all property dispositions should be obtained.
C. The County Clerk properly record all general fixed asset additions.
D. The County Clerk perform and document her review of annual inventories of fixed assets as required by state law.

## Status:

A. Partially implemented. While the County Clerk can now prepare annual listings of property additions and deletions, such listings are not reconciled to expenditure records and authorizations for property disposal on a periodic basis. Although not repeated in the current MAR, our recommendation remains as stated above.

B\&C. Not implemented. See MAR No. 4.
D. Implemented.

## 9. Property Tax System

A. The County Clerk did not maintain an account book with the County Collector.
B. The County Assessor made changes to the property taxes for additions and abatements without obtaining prior approval from the County Commission. In addition, the County Assessor did not notify the County Clerk of such changes.
C. Passwords and user identifications (IDs) for the property tax computer system were not changed periodically by the County Assessor, County Collector, and County Clerk.
D. The County Clerk did not accurately prepare annual abstracts of assessed valuations and property tax collections.

## Recommendation:

A. The County Clerk appropriately maintain her account book with the County Collector and the County Commission use it to verify the County Collector's annual settlement.
B. The Assessor notify the County Clerk and obtain approval from the County Commission when making additions and abatements.
C. The County Commission establish procedures to periodically change passwords and user IDs and restrict access to computer files to only those individuals who need to use the information.
D. The County Clerk ensure aggregate abstracts are accurate and the County Collector review the aggregate abstracts for errors.

Status:
A\&B. Not implemented. See MAR No. 5.
C. Partially implemented. The County Commission receives and approves monthly reports listing additions and abatements. However, the Commission does not reconcile the additions and abatements to the property tax records. See MAR No. 5.
D. Partially implemented. While the County Clerk now uses the proper methodology to prepare the aggregate abstracts, an addition error was made on the 1999 aggregate abstract. Although not repeated in our current MAR, our recommendation remains as stated above.

## 10. County Collector's Accounting Controls and Procedures

A. The County Collector did not perform adequate monthly reconciliations between amounts in the bank account, various liabilities, and other reconciling items to which the cash balance relates.
B. The County Collector did not deposit receipts intact, did not maintain the change fund at a set amount, and used some cash collections to make small refunds.
C. Surtax collections were improperly allocated to the various political subdivisions.
D. The County Collector's bank account balance was not adequately collateralized at various times.
E. The County Collector did not include prior years' delinquent personal property tax amounts on his annual settlements.

## Recommendation:

The County Collector:
A. Reconcile the amounts in his bank account to the related liabilities and other reconciling items on a monthly basis. Any differences should be investigated and explained on the reconciliations.
B. Deposit all monies received intact daily. If a change fund is needed, it should be maintained at an established amount. In addition, the practice of using receipts to make cash refunds should be discontinued.
C. Calculate the percentages that should have been used for each of the two years ended February 28, 1997, and apply these percentages to the respective surtax collections. The newly calculated distributions should be compared to the actual distributions and adjustments made to future distributions for material variances. Future distributions of surtax collections should then take into consideration the current assessed valuation for Subclass 3 commercial property for each year compared to the 1984 valuation for each political subdivision as required by state law.
D. Ensure adequate collateral securities are pledged for all funds on deposit in excess of FDIC coverage.
E. Ensure that all delinquent tax amounts are properly recorded on the annual settlements.

Status:
A,B,
\& E. Not implemented. See MAR No. 6.
C\&D. Implemented.

## 11. Sheriff's Accounting Controls and Procedures

A. Receipts were not deposited intact on a timely basis and receipts were not posted to cash control records on a timely basis.
B. Bond monies were not turned over to the Associate Circuit Court on a timely basis.
C. The Sheriff did not remit fees to the County Treasurer on a monthly basis.
D. Checks received through the mail were not restrictively endorsed until the deposit was made.
E. The method of payment was not always indicated on the receipt slips.

## Recommendation:

The Sheriff:
A. Deposit receipts intact daily or when accumulated receipts exceed $\$ 100$ and post all receipts to the cash control records on a timely basis.
B. Ensure bond monies are remitted to the Associate Circuit Court on a timely basis.
C. Remit all fees to the County Treasurer on a monthly basis.
D. Restrictively endorse checks immediately upon receipt.
E. Indicate the method of payment on receipt slips and reconcile the composition of receipts to the amounts deposited.

## Status:

A, B,
D\&E. Implemented.
C. Not implemented. During our audit, we noted several reports that were not turned over until the end of the following month. In addition, the January 2000 report was not turned over until March 30, 2000. Although not repeated in our current MAR, our recommendation remains as stated above.

## 12. Ex Officio Recorder's Controls and Procedures

Accounting duties were not adequately segregated and there was no documentation that monthly bank reconciliations were performed.

## Recommendation:

The Ex Officio Recorder ensure that accounting duties are adequately segregated and/or that independent reviews are performed and documented as necessary. In addition, monthly bank reconciliations should be performed.

## Status:

Implemented. While accounting duties still are not adequately segregated, monthly bank reconciliations are now prepared by the Deputy Recorder and reviewed and approved by the Ex Officio Recorder of Deeds. The Ex Officio Recorder of Deeds also now reconciles reports of monies collected to deposits into the bank account.

## 13. Prosecuting Attorney's Accounting Controls and Procedures

A. Bad check collection fees were only deposited approximately four times a month.
B. A sequential listing of computer-generated receipt slips issued for fee and restitution monies was not prepared and a comparison of receipts to fees recorded in bad check cases was not performed.
C. The Prosecuting Attorney did not advertise for bids for the purchase of office computer equipment, but rather solicited bids through telephone calls.

## Recommendation:

The Prosecuting Attorney:
A. Deposit all monies daily or when the accumulation of receipts exceeds $\$ 100$.
B. Compare the numerical sequence of receipt slips to fees distributed and reconcile all payments received to deposits made.
C. Advertise for bids on all purchases of $\$ 3,000$ or more in accordance with Section 50.660, RSMo 1995.

Status:

A, B,
\&C. Implemented.

## STATISTICAL SECTION

History, Organization, and Statistical Information

## CRAWFORD COUNTY, MISSOURI <br> HISTORY, ORGANIZATION, AND STATISTICAL INFORMATION

Organized in 1829, the county of Crawford was named after William H. Crawford, a Georgia statesman. Crawford county is a county-organized, third-class county and is part of the 42nd Judicial Circuit. The county seat is Steelville.

Crawford County's government is composed of a three-member county commission and separate elected officials performing various tasks. The county commission has mainly administrative duties in setting tax levies, appropriating county funds, appointing board members and trustees of special services, accounting for county property, maintaining county roads and bridges, and performing miscellaneous duties not handled by other county officials.

Principal functions of these other officials relate to judicial courts, law enforcement, property assessment, property tax collections, conduct of elections, and maintenance of financial and other records of importance to the county's citizens.

Counties typically spend a large portion of their receipts to support general county operations and to build and maintain roads and bridges. The following chart shows from where Crawford County received its money in 2000 and 1999 to support the county General Revenue and Special Road and Bridge Funds:

|  |  | 2000 |  | 1999 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | \% OF |  |  | \% OF |
| SOURCE |  | AMOUNT | TOTAL | AMOUNT | TOTAL |
| Property taxes | \$ | 485,149 | 13 | 499,977 | 13 |
| Sales taxes |  | 1,424,546 | 38 | 1,333,031 | 36 |
| Federal and state aid |  | 1,280,700 | 34 | 1,387,349 | 37 |
| Fees, interest, and other |  | 573,497 | 15 | 533,737 | 14 |
| Total | \$ | 3,763,892 | 100 | 3,754,094 | 100 |

The following chart shows how Crawford County spent monies in 2000 and 1999 from the General Revenue and Special Road and Bridge Funds:


The county maintains approximately 31 county bridges and 585 miles of county roads.
The county's population was 14,828 in 1970 and 19,173 in 1990. The following chart shows the county's change in assessed valuation since 1970:

|  | Year Ended December 31, |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2000 |  | 1999 | 1985* | 1980** | 1970** |
|  | (in millions) |  |  |  |  |  |
| Real estate | \$ | 105.1 | 102.8 | 61.4 | 30.8 | 18.3 |
| Personal property |  | 45.4 | 40.9 | 13.5 | 6.7 | 4.0 |
| Railroad and utilities |  | 17.3 | 16.2 | 6.3 | 6.1 | 4.7 |
| Total | \$ | 167.8 | 159.9 | 81.2 | 43.6 | 27.0 |

* First year of statewide reassessment.
** Prior to 1985, separate assessments were made for merchants' and manufacturers' property. These amounts are included in real estate.

Crawford County's property tax rates per $\$ 100$ of assessed valuations were as follows:

General Revenue Fund
Special Road and Bridge Fund
Senior Citizens Service Fund
Senate Bill 40 Board Fund

|  | Year Ended December 31, |  |
| :---: | :---: | ---: |
|  | 2000 | .0800 |
|  | .0790 | .2200 |
| .2203 | N/A |  |
| .0500 | .1000 |  |

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on September 1 and payable by December 31. Taxes paid after December 31 are subject to penalties. The county bills and collects property taxes for itself and most other local governments. Taxes collected were distributed as follows:

|  |  | Year Ended February 28 (29), |  |
| :---: | :---: | :---: | :---: |
|  |  | 2001 * | 2000 * |
| State of Missouri | \$ | 49,839 | 48,763 |
| General Revenue Fund |  | 137,812 | 134,878 |
| Special Road and Bridge Fund |  | 362,021 | 353,289 |
| Assessment Fund |  | 79,112 | 77,234 |
| Hospital |  | 21,314 | 20,372 |
| Senate Bill 40 Board Fund |  | 161,146 | 157,885 |
| School districts |  | 5,563,505 | 5,445,377 |
| Library district |  | 154,858 | 151,669 |
| Ambulance district |  | 441,234 | 435,104 |
| Fire protection district |  | 247,552 | 243,789 |
| Junior College |  | 212,676 | 210,800 |
| County Employees' Retirement Fund |  | 38,229 | 38,540 |
| Senior Citizen's Service Fund |  | 65,538 | 0 |
| Cities |  | 5,254 | 6,327 |
| Surtax |  | 120,553 | 121,239 |
| County Clerk |  | 376 | 409 |
| Commissions and fees: |  |  |  |
| Official |  | 169 | 181 |
| General Revenue Fund |  | 158,363 | 156,709 |
| Total | \$ | 7,819,551 | 7,602,565 |

* Preliminary totals, pending completion of the annual settlements.

Percentages of current taxes collected were as follows:

|  | Year Ended February 28 (29), |  |
| :--- | :---: | ---: |
|  | $\frac{2001}{2000}$ | 89 |
|  | $\%$ |  |
| Real estate | 89 | 88 |
| Personal property | 100 | 100 |

Crawford County also has the following sales taxes; rates are per $\$ 1$ of retail sales:

|  |  | Required <br> Property |  |  |
| :--- | :---: | :---: | :---: | :---: |
|  |  | Rate | Expiration | Date |

The elected officials and their compensation paid for the year ended December 31 (except as noted) are indicated below.

| Officeholder | 2001 | 2000 | 1999 |
| :---: | :---: | :---: | :---: |
| County-Paid Officials: |  |  |  |
| Art Hughes, Presiding Commissioner | \$ | 25,299 | 24,572 |
| Bobby Ray, Associate Commissioner |  | 23,249 | 22,572 |
| Fred Hartung, Associate Commissioner |  | 23,249 | 22,572 |
| Connie Smith, County Clerk |  | 35,226 | 34,200 |
| Sid Pearson, Prosecuting Attorney |  | 41,715 | 40,500 |
| Albert Englebrecht, Jr., Sheriff |  | 37,080 | 36,000 |
| Lucille Giles, County Treasurer |  | 26,067 | 25,308 |
| Paul Hutson, County Coroner |  | 6,695 | 6,500 |
| Lois Dicus, Public Administrator * |  | 10,000 | 10,000 |
| Daniel Gladden, County Collector, year ended February 28 (29), | 37,427 | 36,337 |  |
| Kerry Summers, County Assessor, year ended |  |  |  |
| Jim Adams, County Surveyor *** |  | 0 | 0 |
| * Includes fees received from probate cases. |  |  |  |
| ** Includes \$900 annual compensation received from the state. *** Compensation on a fee basis. |  |  |  |
| State-Paid Officials: |  |  |  |
| Karen McPeters, Circuit Clerk and |  |  |  |
| Ex Officio Recorder of Deeds |  | 46,127 | 44,292 |
| J. Kent Howald, Associate Circuit Judge |  | 97,382 | 87,235 |

A breakdown of employees (excluding the elected officials) by office at December 31, 2000, is as follows:

| Office | Number of Employees Paid by |  |  |
| :---: | :---: | :---: | :---: |
|  | County |  | State |
| County Commission | 0 |  | 0 |
| Circuit Clerk and Ex Officio Recorder of Deeds | 2 |  | 5 |
| County Clerk | 4 | ** | 0 |
| Prosecuting Attorney | 10 |  | 0 |
| Sheriff | 25 | **** | 0 |
| County Treasurer | 0 |  | 0 |
| County Coroner | 1 | * | 0 |
| Public Administrator | 0 |  | 0 |
| County Collector | 4 | ** | 0 |
| County Assessor | 3 |  | 0 |
| County Surveyor | 0 |  | 0 |
| Associate/Probate Division | 0 |  | 6 |
| Road and Bridge | 21 |  | 0 |
| Nursing Service | 7 | * | 0 |
| Total | 77 |  | 11 |

In addition, the county pays a proportionate share of the salaries of other circuit court-appointed employees. Crawford County's share of the 42nd Judicial Circuit's expenses is 31 percent.

* Includes one part-time employee
** Includes two part-time employees
*** Includes five part-time employees
**** Includes three part-time employees

