

To the County Commission and Officeholders of Douglas County, Missouri

The Office of the State Auditor contracted for an audit of Douglas County's financial statements for the year ended December 31, 2018, through the state Office of Administration, Division of Purchasing and Materials Management. The audit includes an audit of each county officer in fulfillment of our duties under Section 29.230.1, RSMo. A copy of this audit, performed by McBride, Lock & Associates, LLC, Certified Public Accountants, is attached.

Nicole R. Galloway, CPA State Auditor

Mole L. Calley

July 2019 Report No. 2019-058

### ANNUAL FINANCIAL REPORT

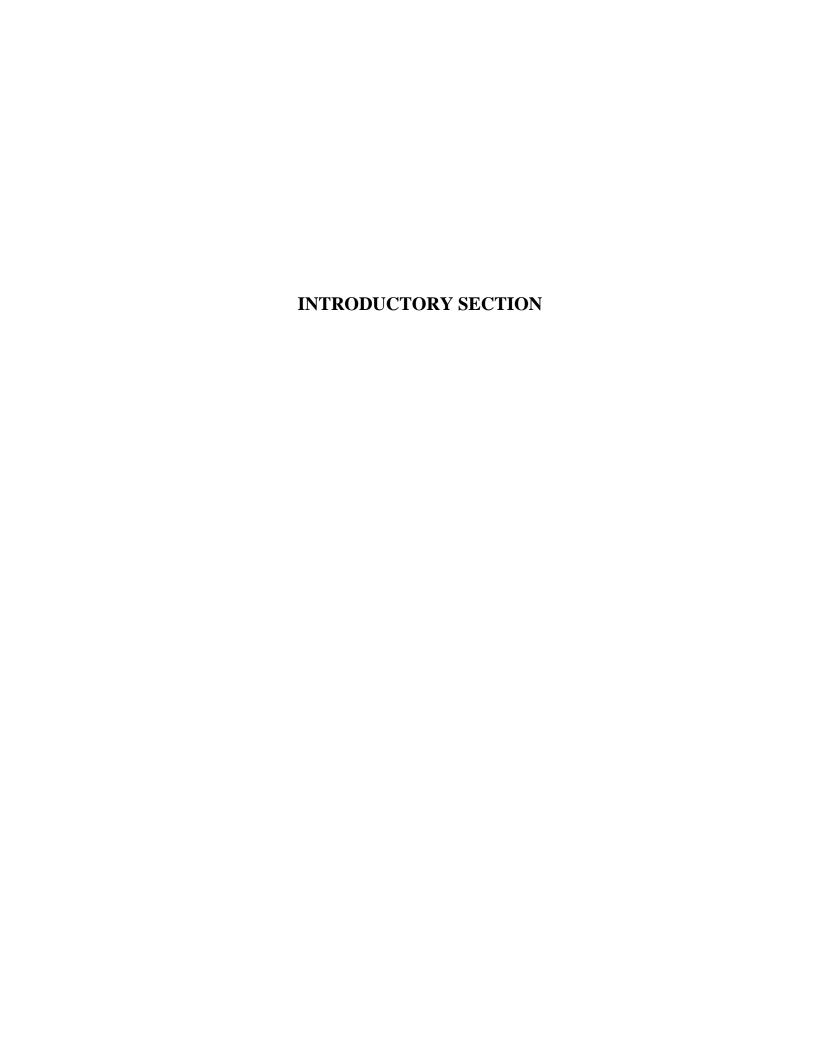
## DOUGLAS COUNTY, MISSOURI

For the Year Ended December 31, 2018

### DOUGLAS COUNTY, MISSOURI

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### DOUGLAS COUNTY, MISSOURI List of Elected Officials 2018

### County Commission

Presiding Commissioner – Lance Stillings

1<sup>st</sup> District Commissioner – Craig Cunningham

2<sup>nd</sup> District Commissioner – Lawson Curtis

### Other Elected Officials

Assessor – Alicia Degase

Circuit Clerk – Kim Hathcock

Collector - Laura Stillings

Coroner - Rick Miller

County Clerk – Karry Davis

Prosecuting Attorney – Christopher Wade

Public Administrator – Shelia Miller

Recorder – Jacinda Sheppard

Sheriff – Chris Degase

Treasurer – Theresa Miller



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### McBRIDE, LOCK & ASSOCIATES, LLC

### **CERTIFIED PUBLIC ACCOUNTANTS**

### INDEPENDENT AUDITOR'S REPORT

To the County Commission and Officeholders of Douglas County, Missouri

### **Report on the Financial Statements**

We have audited the accompanying financial statements of Douglas County, Missouri, which comprise the Statement of Receipts, Disbursements and Changes in Cash – All Governmental Funds – Regulatory Basis and the Statement of Fiduciary Receipts, Disbursements and Changes in Cash – Regulatory Basis as of December 31, 2018, and the related Statements of Receipts, Disbursements and Changes in Cash – Budget and Actual – Regulatory Basis for the year then ended, and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles prescribed or permitted by Missouri law. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on the financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial statements are prepared by Douglas County, Missouri on the basis of the financial reporting provisions prescribed or permitted by Missouri Law, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Douglas County, Missouri, as of December 31, 2018, or the changes in financial position thereof for the year then ended.

### **Unmodified Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances of each fund of Douglas County, Missouri, as of December 31, 2018, and their respective cash receipts and disbursements, and budgetary results for the year then ended, in accordance with the financial reporting provisions prescribed or permitted by Missouri Law as described in Note 1.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we also have issued our report dated June 25, 2019, on our consideration of Douglas County, Missouri's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Douglas County, Missouri's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

(Original Signed by McBride, Lock & Associates, LLC)

McBride, Lock & Associates, LLC Kansas City, Missouri June 25, 2019

# DOUGLAS COUNTY, MISSOURI STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH - ALL GOVERNMENTAL FUNDS - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2018

Fund	Ed	sh and Cash quivalents anuary 1	Receipts	Di	sbursements	Eq	h and Cash quivalents cember 31
General Revenue	\$	363,055	\$ 1,882,006	\$	1,954,777	\$	290,284
Special Road & Bridge		259,645	1,376,610		1,251,096		385,159
Assessment		7,996	161,911		142,847		27,060
Sheriff's Training		4,371	1,784		2,184		3,971
Sheriff's Civil Service Fee		1,800	5,874		4,983		2,691
Law Enforcement		20,330	41,624		45,099		16,855
Sheriff's Revolving (CCW)		9,780	4,854		3,248		11,386
Inmate Security		16,313	7,571		10,953		12,931
Prosecuting Attorney Training		437	299		456		280
Prosecuting Attorney Bad Check		4,246	6,255		4,264		6,237
Prosecuting Attorney Delinquent Tax		688	5		-		693
Election Services		10,221	3,116		1,503		11,834
Tax Maintenance		14,455	15,283		14,224		15,514
Recorder User		4,352	7,444		7,794		4,002
Victims of Domestic Violence		233	833		825		241
Election Improvement		2,250	2,200		-		4,450
Emergency Management		4,771	14,856		12,959		6,668
Local Emergency Planning Commission		3,227	5,632		2,764		6,095
Addressing Location Project		5,387	5,925		4,800		6,512
Federal Disaster		35,673	147,475		34,642		148,506
Law Enforcement Sales Tax		294,002	505,072		299,356		499,718
Special Election		-	32,777		32,777		-
Senate Bill 40 Board		116,523	 130,931		128,923		118,531
Total	\$	1,179,755	\$ 4,360,337	\$	3,960,474	\$	1,579,618

	GENERAL REVENUE FUND							
		Budget		Actual				
RECEIPTS								
Property taxes	\$	190,000	\$	212,601				
Sales taxes		1,013,500		1,014,700				
Intergovernmental		294,405		339,195				
Charges for services		181,400		211,544				
Interest		3,631		3,103				
Other		26,024		54,400				
Transfers in		82,413		46,463				
Total Receipts	\$	1,791,373	\$	1,882,006				
DISBURSEMENTS								
County Commission	\$	83,530	\$	83,505				
County Clerk		71,807		71,807				
Elections		88,492		79,335				
Buildings and grounds		122,332		109,295				
Employee fringe benefits		266,781		256,821				
Treasurer		45,300		45,241				
Collector		84,854		83,897				
Recorder of Deeds		45,450		44,969				
Circuit Court		10,675		9,936				
Court Administration		26,001		20,967				
Public Administrator		48,387		47,489				
Sheriff		474,779		501,122				
Jail		92,752		134,623				
Prosecuting Attorney		157,019		157,069				
Juvenile Officer		39,089		31,739				
Coroner		13,890		13,740				
Other County government		240,913		222,327				
Transfers out		47,820		40,895				
Emergency fund		53,741		-				
Total Disbursements	\$	2,013,612	\$	1,954,777				
RECEIPTS OVER (UNDER)								
DISBURSEMENTS	\$	(222,239)	\$	(72,771)				
CASH AND CASH EQUIVALENTS, JANUARY 1		363,055		363,055				
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$	140,816	\$	290,284				

	SPECIAL ROAD & BRIDGE FUND			ASSESSM	FUND	SHERIFF'S TRAINING FUND					
		Budget		Actual	Budget		Actual	I	Budget		Actual
RECEIPTS				_							
Property taxes	\$	328,000	\$	343,959	\$ -	\$	-	\$	-	\$	-
Sales taxes		-		-	-		-		-		-
Intergovernmental		1,093,590		988,395	113,987		121,460		800		577
Charges for services		3,300		2,829	4,000		7,026		1,400		1,176
Interest		2,700		3,216	200		352		35		31
Other		2,150		3,569	174		556		-		-
Transfers in		235,673		34,642	32,500		32,517		-		-
Total Receipts	\$	1,665,413	\$	1,376,610	\$ 150,861	\$	161,911	\$	2,235	\$	1,784
DISBURSEMENTS											
Salaries	\$	502,801	\$	485,848	\$ 95,436	\$	92,706	\$	-	\$	-
Employee fringe benefits		161,522		150,215	12,000		10,783		-		-
Materials and supplies		396,400		336,083	25,725		7,464		-		-
Services and other		195,900		176,570	22,350		31,894		4,400		2,184
Capital outlay		100,000		68,720	-		-		-		-
Construction		101,500		33,533	-		-		-		-
Transfers out		-		127	_		-		-		-
Total Disbursements	\$	1,458,123	\$	1,251,096	\$ 155,511	\$	142,847	\$	4,400	\$	2,184
RECEIPTS OVER (UNDER)											
DISBURSEMENTS	\$	207,290	\$	125,514	\$ (4,650)	\$	19,064	\$	(2,165)	\$	(400)
CASH AND CASH EQUIVALENTS, JANUARY 1		259,645		259,645	 7,996		7,996		4,371	-	4,371
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$	466,935	\$	385,159	\$ 3,346	\$	27,060	\$	2,206	\$	3,971

	SHERIFF'S CIVIL SERVICE FEE FUND			L	AW ENFO	EMENT	RE	SHE VOLVINC	S W) FUND			
	I	Budget		Actual	E	Budget		Actual	E	Budget		Actual
RECEIPTS												
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-
Intergovernmental		-		-		-		-		-		-
Charges for services		4,170		5,300		40,000		41,329		2,500		4,780
Interest		20		19		250		295		184		74
Other		-		555		-		-		-		-
Transfers in		-		_		_		_		-		_
Total Receipts	\$	4,190	\$	5,874	\$	40,250	\$	41,624	\$	2,684	\$	4,854
DISBURSEMENTS												
Salaries	\$	-	\$	-	\$	-	\$	-	\$	6,994	\$	-
Employee fringe benefits		-		-		-		-		-		-
Materials and supplies		5,200		3,258		-		-		-		-
Services and other		350		1,725		1,845		1,845		1,250		3,248
Capital outlay		-		-		-		-		-		-
Construction		-		-		-		-		-		-
Transfers out		-				43,254		43,254		-		-
Total Disbursements	\$	5,550	\$	4,983	\$	45,099	\$	45,099	\$	8,244	\$	3,248
RECEIPTS OVER (UNDER)												
DISBURSEMENTS	\$	(1,360)	\$	891	\$	(4,849)	\$	(3,475)	\$	(5,560)	\$	1,606
CASH AND CASH EQUIVALENTS, JANUARY 1		1,800		1,800		20,330		20,330		9,780		9,780
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$	440	\$	2,691	\$	15,481	\$	16,855	\$	4,220	\$	11,386

	INMATE SECURITY FUND			PROSECUTING ATTORNEY TRAINING FUND					PROSECUTING ATTOR			
	F	Budget		Actual	Bı	udget	A	ctual	F	Budget	1	Actual
RECEIPTS												
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-
Intergovernmental		-		-		-		-		-		-
Charges for services		3,300		2,636		362		298		5,500		6,213
Interest		100		101		2		1		40		42
Other		6,000		4,834		-		-		200		-
Transfers in		-		-		-						
Total Receipts	\$	9,400	\$	7,571	\$	364	\$	299	\$	5,740	\$	6,255
DISBURSEMENTS												
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits		-		-		-		-		-		-
Materials and supplies		8,400		9,310		-		-		1,300		1,242
Services and other		4,000		1,643		500		456		3,450		3,022
Capital outlay		-		-		-		-		-		-
Construction		-		-		-		-		-		-
Transfers out		-		-		-						
Total Disbursements	\$	12,400	\$	10,953	\$	500	\$	456	\$	4,750	\$	4,264
RECEIPTS OVER (UNDER)												
DISBURSEMENTS	\$	(3,000)	\$	(3,382)	\$	(136)	\$	(157)	\$	990	\$	1,991
CASH AND CASH EQUIVALENTS, JANUARY 1		16,313		16,313		437		437		4,246		4,246
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$	13,313	\$	12,931	\$	301	\$	280	\$	5,236	\$	6,237

	PROSECUTING ATTORNEY DELINQUENT TAX FUND			ELECTION SERVICES FUND				TAX MAINTENANCE FUND				
	В	udget	A	ctual	E	Budget		Actual		Budget		Actual
RECEIPTS												
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		80		-		-		-		-		-
Intergovernmental		-		-		1,200		688		-		-
Charges for services		-		-		1,700		474		13,000		15,138
Interest		5		5		100		76		100		145
Other		-		-		-		-		-		-
Transfers in		_		_		2,100		1,878		_		-
Total Receipts	\$	85	\$	5	\$	5,100	\$	3,116	\$	13,100	\$	15,283
DISBURSEMENTS												
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits		-		-		-		-		-		-
Materials and supplies		-		-		4,450		1,304		11,400		11,697
Services and other		-		-		500		199		2,000		24
Capital outlay		-		-		-		-		-		-
Construction		-		-		-		-		-		-
Transfers out										3,000		2,503
Total Disbursements	\$		\$		\$	4,950	\$	1,503	\$	16,400	\$	14,224
RECEIPTS OVER (UNDER)												
DISBURSEMENTS	\$	85	\$	5	\$	150	\$	1,613	\$	(3,300)	\$	1,059
CASH AND CASH EQUIVALENTS, JANUARY 1		688		688		10,221		10,221		14,455		14,455
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$	773	\$	693	\$	10,371	\$	11,834	\$	11,155	\$	15,514

	RECORDER USER FUND				VICTIMS OF DOMESTIC VIOLENCE FUND					ELECTION IMPROVEMENT FUND			
		Budget		Actual	B	udget	Α	ctual	I	Budget		Actual	
RECEIPTS													
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	=	\$	=	
Sales taxes		-		-		-		-		-		-	
Intergovernmental		-		-		-		-		-		-	
Charges for services		7,400		7,410		950		830		7,600		2,200	
Interest		35		34		2		3		-		-	
Other		-		-		-		-		-		-	
Transfers in				-		-		-		-		_	
Total Receipts	\$	7,435	\$	7,444	\$	952	\$	833	\$	7,600	\$	2,200	
DISBURSEMENTS													
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
Employee fringe benefits		-		-		-		-		-		-	
Materials and supplies		2,500		1,115		-		-		-		-	
Services and other		6,100		6,100		1,000		825		-		-	
Capital outlay		-		-		-		-		-		-	
Construction		-		-		-		-		-		-	
Transfers out		600		579		-							
Total Disbursements	\$	9,200	\$	7,794	\$	1,000	\$	825	\$		\$		
RECEIPTS OVER (UNDER)													
DISBURSEMENTS	\$	(1,765)	\$	(350)	\$	(48)	\$	8	\$	7,600	\$	2,200	
CASH AND CASH EQUIVALENTS, JANUARY 1		4,352		4,352		233		233		2,250		2,250	
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$	2,587	\$	4,002	\$	185	\$	241	\$	9,850	\$	4,450	

	EMERGENCY MANAGEMENT FUND					OCAL EM ANNING C FU		ADDRESSING LOCATI				
	I	Budget		Actual	В	Budget	1	Actual	1	Budget		Actual
RECEIPTS												
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-
Intergovernmental		8,545		8,112		5,632		5,632		-		-
Charges for services		-		-		-		-		4,800		5,925
Interest		-		-		-		-		-		-
Other		-		244		-		-		-		-
Transfers in		6,500		6,500		-				-		-
Total Receipts	\$	15,045	\$	14,856	\$	5,632	\$	5,632	\$	4,800	\$	5,925
DISBURSEMENTS												
Salaries	\$	-	\$	-			\$	-	\$	-	\$	-
Employee fringe benefits		-		-		-		-		-		-
Materials and supplies		1,300		1,322		1,620		611		-		-
Services and other		13,400		11,637		1,500		2,153		4,800		4,800
Capital outlay		-		-		-		-		-		-
Construction		-		-		-		-		-		-
Transfers out				-		-						
Total Disbursements	\$	14,700	\$	12,959	\$	3,120	\$	2,764	\$	4,800	\$	4,800
RECEIPTS OVER (UNDER)												
DISBURSEMENTS	\$	345	\$	1,897	\$	2,512	\$	2,868	\$	-	\$	1,125
CASH AND CASH EQUIVALENTS, JANUARY 1		4,771		4,771		3,227		3,227		5,387		5,387
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$	5,116	\$	6,668	\$	5,739	\$	6,095	\$	5,387	\$	6,512

	FEDERAL DISASTER FUND					LAW ENFO		SPECIAL ELECTION FUND			
		Budget		Actual		Budget	Actual	I	Budget		Actual
RECEIPTS											
Property taxes	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-
Sales taxes		-		-		500,000	501,263		-		-
Intergovernmental		200,000		147,475		-	-		32,777		32,777
Charges for services		-		-		-	-		-		-
Interest		-		-		750	3,051		-		-
Other		-		-		-	758		-		-
Transfers in		-		-		-	-		-		-
Total Receipts	\$	200,000	\$	147,475	\$	500,750	\$ 505,072	\$	32,777	\$	32,777
DISBURSEMENTS											
Salaries	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-
Employee fringe benefits		-		-		-	-		-		-
Materials and supplies		-		-		-	-		3,882		5,481
Services and other		-		-		-	-		28,895		27,296
Capital outlay		-		-		-	-		-		-
Construction		-		-		450,000	299,356		-		-
Transfers out		235,673		34,642		-			-		
Total Disbursements	\$	235,673	\$	34,642	\$	450,000	\$ 299,356	\$	32,777	\$	32,777
RECEIPTS OVER (UNDER)											
DISBURSEMENTS	\$	(35,673)	\$	112,833	\$	50,750	\$ 205,716	\$	-	\$	-
CASH AND CASH EQUIVALENTS, JANUARY 1		35,673		35,673		294,002	 294,002				<u>-</u> _
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$		\$	148,506	\$	344,752	\$ 499,718	\$		\$	

	SENATE BILL 40 BOARD FUND					
		Budget		Actual		
RECEIPTS						
Property taxes	\$	120,000	\$	130,068		
Sales taxes		-		-		
Intergovernmental		125		105		
Charges for services		-		-		
Interest		748		758		
Other		-		-		
Transfers in		-				
Total Receipts	\$	120,873	\$	130,931		
DISBURSEMENTS						
Salaries	\$	-	\$	-		
Employee fringe benefits		-		-		
Materials and supplies		-		-		
Services and other		129,000		118,923		
Capital outlay		10,000		10,000		
Construction		-		-		
Transfers out		-		-		
Total Disbursements	\$	139,000	\$	128,923		
RECEIPTS OVER (UNDER)						
DISBURSEMENTS	\$	(18,127)	\$	2,008		
CASH AND CASH EQUIVALENTS, JANUARY 1		116,523		116,523		
CASH AND CASH EQUIVALENTS, DECEMBER 31	\$	98,396	\$	118,531		

Exhibit C DOUGLAS COUNTY, MISSOURI STATEMENT OF FIDUCIARY RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2018

Fund/Account	Cash and Cash Equivalents January 1	Receipts	Disbursements	Cash and Cash Equivalents December 31
Treasurer Schools	\$ -	\$ 4,692,674	\$ 4,692,674	\$ -
Treasurer Willow Springs Ambulance	-	7,847	7,847	-
Treasurer Library	-	130,170	130,170	-
Treasurer Health Center	-	315,992	315,992	-
Treasurer Sheltered Workshop	-	130,173	130,173	-
Treasurer So. Webster Fire	-	8,951	8,951	-
Treasurer Crime Costs	-	61,471	61,471	-
Treasurer Unclaimed Fees	1,977	-	1,810	167
Treasurer Capital Fines	16,684	41,820	32,795	25,709
Treasurer Over/Under Payment	584	9	-	593
Treasurer Overplus Land Sales	7,697	18,442	-	26,139
Treasurer TT & L Tax Account	14,390	356,812	371,202	-
Treasurer CERF Account	3,860	151,232	150,924	4,168
44th Judicial Drug Court	56,115	60,109	49,456	66,768
Sheriff Deputy Salary Supplemental	-	2,070	2,070	-
Collector General Account	3,804,385	6,119,758	6,072,177	3,851,966
Collector Partial Payment Account	13,295	22,977	27,295	8,977
Collector Protested Tax Account	412	8,733	9,144	1
County Clerk Fee Account	-	8,643	8,643	-
Recorder Account	77	89,822	89,838	61
Prosecuting Attorney Account	1,506	66,629	66,944	1,191
Sheriff Civil Account	1,852	13,048	12,576	2,324
Sheriff General Account	95	112,598	112,730	(37)
Swanson's Commissary	231	-	-	231
Sheriff Other Accounts	64	-	-	64
Public Administrator Accounts	78,629	655,409	569,742	164,296
Total	\$ 4,001,853	\$ 13,075,389	\$ 12,924,624	\$ 4,152,618

### DOUGLAS COUNTY, MISSOURI NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Douglas County, Missouri ("County") is governed by a three-member board of commissioners. In addition to the three board members, there are ten elected Constitutional Officers: Assessor, Circuit Clerk, Collector, Coroner, County Clerk, Prosecuting Attorney, Public Administrator, Recorder, Sheriff, and Treasurer.

As discussed further in Note 1, these financial statements are presented using accounting practices prescribed or permitted by Missouri Law, which differ from accounting principles generally accepted in the United States of America, which would include all relevant Government Accounting Standards Board (GASB) pronouncements. The differences include use of a prescribed definition of the reporting entity and the cash basis of accounting.

### A. Reporting Entity

The County's operations include tax assessments and collections, state/county courts, county recorder, public safety, economic development, social and human services, and cultural and recreation services.

The financial statements referred to above include the primary government of Douglas County, Missouri, which consists of all funds, organizations, institutions, agencies, departments, and offices that are considered to comprise the County's legal entity.

In accordance with the regulatory basis of accounting, the financial statements of the County do not include the activity of the Circuit Court, which is part of the Missouri court system and is considered to be a state function, including the operations of the Circuit Clerk and all funds under their control.

### B. Basis of Presentation

Governmental Funds – Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. A fund is considered a separate accounting entity with self-balancing accounts that comprise its assets, liabilities, net assets, revenues/receipts and expenditures/disbursements. The County's funds are governmental funds. Governmental funds are those through which most governmental functions are financed. The County's expendable financial resources are accounted for through governmental funds.

Fiduciary Funds – Fiduciary funds consist of custodial funds. Custodial funds account for assets held by the County as an agent of individuals, private organizations, taxing units, and other governments and/or funds. Budgets are not adopted for the County's custodial funds.

### C. Basis of Accounting

The financial statements are prepared on the cash basis of accounting; accordingly, amounts are recognized when received or disbursed in cash. This basis of accounting differs from

accounting principles generally accepted in the United States of America. Those principles require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred.

### D. Budgets and Budgetary Accounting

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. In accordance with Chapter 50, RSMo, the County's policy is to adopt a budget for each governmental fund.
- 2. On or before the second Monday in January, each elected officer and department director will transmit to the County Commission and County Clerk, who serves as budget officer, the budget request and revenue estimates for their office or department for the budget year.
- 3. The County Clerk submits to the County Commission a proposed budget for the fiscal year beginning January 1. The proposed budget includes estimated revenues and proposed expenditures, on the cash basis of accounting, for all budgeted funds. Budgeting of appropriations is based upon an estimated fund balance at the beginning of the year as well as estimated revenues to be received.
- 4. State law requires that, at the individual fund level, budgeted expenditures not exceed budgeted revenues plus anticipated beginning fund balance.
- 5. A public hearing is conducted to obtain public comment on the budget. Prior to its approval by the County Commission, the budget document is available for public inspection, which usually takes place the third and fourth weeks of January.
- 6. Prior to February 1, the budget is legally enacted by a vote of the County Commission.
- 7. Subsequent to its formal approval of the budget, the County Commission has the authority to make necessary adjustments to the budget by a formal vote of the Commission. Budgeted amounts are as originally adopted, or as amended by the County Commission throughout the year.
- 8. Budgets are prepared and adopted on the cash basis of accounting.
- 9. Adoption of a formal budget is required by law.
- 10. Section 50.740, RSMo prohibits expenditures in excess of the approved budgets.
- E. Property taxes are based on the voter-approved tax levy applied to the real and personal assessed property values. Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied in September and tax bills are mailed to taxpayers in October, at which time they are payable. All unpaid property taxes become delinquent as of January 1 of the following year.

The assessed valuations of the tangible taxable property included within the County's boundaries for the calendar year 2018 for purposes of taxation were:

	2018
Real Estate	\$ 106,460,106
Personal Property	47,473,408
Railroad and Utilities	3,146,150
Total	\$ 157,079,664

For calendar year 2018, the County Commission approved a tax levy per \$100 of assessed valuation of tangible taxable property as follows:

	2018
General Revenue	\$0.1300
Special Road & Bridge	0.2127
Senate Bill 40 Board	0.0812

### F. Cash Deposits and Cash Equivalents

Deposits and cash equivalents are stated at cost, which approximates market. Cash balances for all the County Treasurer funds are pooled and invested to the extent possible. Interest earned from these balances is allocated to each of the funds based on the funds' average daily cash balance. Cash equivalents may include repurchase agreements and any other instruments with an original maturity of ninety days or less. State law authorizes the deposit of funds in banks and trust companies or the investment of funds in bonds or treasury certificates of the United States, other interest bearing obligations guaranteed as to both principal and interest by the United States, bonds of the State of Missouri or other government bonds, or time certificates of deposit, purchased at a price at or below par. Funds in the form of cash on deposit or time certificates of deposit are required to be insured by the Federal Deposit Insurance Corporation (FDIC) or collateralized by authorized investments held in the County's name at third-party banking institutions. Details of these cash and cash equivalent balances are presented in Note 2.

### G. Interfund Activity

During the course of operations, interfund activity occurs for purposes of providing supplemental funding, reimbursements for goods provided or services rendered, or short and long-term financing. Interfund activities are reported as "transfers in" by the recipient fund and as "transfers out" by the disbursing fund. However, interfund reimbursements have been eliminated from the financial statements in order that reimbursed expenditures are reported only in the funds incurring the costs.

### 2. CASH AND CASH EQUIVALENTS

The County maintains a cash and temporary investment pool that is available for use by all funds. Each fund's portion of this pool is displayed on the financial statements within the "Cash and Cash Equivalents" caption. Cash and cash equivalents includes deposits and short-term investments with maturities that are less than ninety days.

<u>Custodial Credit Risk - Deposits</u> – Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. Missouri statutes require that all deposits with financial institutions be collateralized in an amount at least equal to uninsured deposits. At December 31, 2018, the carrying amount of the County's deposits was \$1,579,618, and the bank balance was \$1,862,256. Of the bank balance, \$371,531 was covered by federal depository insurance at December 31, 2018. The remainder of the balance at December 31, 2018 was covered by collateral held at the Federal Reserve Bank and the County's safekeeping bank agent in the County's name or by a line of credit held by the County or by its agent in the County's name.

At December 31, 2018, County officeholders held, in addition to the cash and cash equivalents listed above, cash held in a fiduciary capacity on behalf of individuals, private organizations, taxing units, other governments and/or funds. At December 31, 2018, the carrying amount of the County's custodial funds was \$4,152,618, and the bank balance was \$3,348,511. Of the bank balance, \$421,537 was covered by federal depository insurance at December 31, 2018. The remainder of the balances at December 31, 2018 was covered by collateral held at the Federal Reserve Bank and the County's safekeeping bank agent in the County's name or by a line of credit held by the County or by its agent in the County's name.

### 3. COUNTY EMPLOYEES' RETIREMENT PLANS

### A. County Employees' Retirement Fund (CERF)

The County Employees' Retirement Fund was established by the State of Missouri to provide pension benefits for County officials and employees.

### 1) Plan Description

The Retirement Fund is a cost-sharing multiple employer defined benefit pension plan covering any county elective or appointed officer or employee whose performance requires the actual performance of duties during not less than one thousand (1,000) hours per calendar year in each county of the state, except for any city not within a county and any county of the first classification having a charter form of government. It does not include county prosecuting attorneys covered under Sections 56.800 to 56.840, RSMo, circuit clerks and deputy circuit clerks covered under the Missouri State Retirement System, county sheriffs covered under Sections 57.949 to 57.997, RSMo and certain personnel not defined as an employee per Section 50.1000(8), RSMo. The Fund was created by an act of the legislature and was effective August 28, 1994.

The general administration and the responsibility for the proper operation of the Fund and the investment of the Fund are vested in a board of directors of eleven persons.

### 2) Pension Benefits

Beginning January 1, 1997, employees attaining the age of sixty-two years may retire with full benefits with eight or more years of creditable service. The monthly benefit for County Employees is determined by selecting the highest benefit calculated using three different prescribed formulas (flat-dollar formula, targeted replacement ratio formula, and prior plan's formula). A death benefit of \$10,000 will be paid to the designated beneficiary of every active member upon his or her death.

Upon termination of employment, any member who is vested is entitled to a deferred annuity, payable at age sixty-two. Early retirement is at age fifty-five. Any member with less than eight years of creditable service forfeits all rights in the Fund but will be paid his or her accumulated contributions.

The County Employees' Retirement Fund issues audited financial statements. Copies of these statements may be obtained from the Board of Directors of CERF by writing to CERF, 2121 Schotthill Woods Drive, Jefferson City, MO 65101, by calling 1-877-632-2373, or by the following website, www.mocerf.org.

### 3) Funding Policy

In accordance with State Statutes, the Plan is partially funded through various fees collected by counties and remitted to the CERF. Further, a contribution to CERF of 2% of annual salary is required for eligible employees hired before February 2002, while a contribution of 6% of annual salary is required of employees hired after February 2002. During 2018, the County collected and remitted to CERF employee withholdings and fees collected of \$150,924.

### B. Prosecuting Attorney Retirement Fund

In accordance with state statute Section 56.807, RSMo, the County contributes monthly to the Missouri Office of Prosecution Services for deposit to the credit of the Missouri Prosecuting Attorneys and Circuit Attorney Retirement System Fund. Once remitted, the State of Missouri is responsible for administration of this plan. The County contributed \$11,628 for the year ended December 31, 2018.

### C. Other Retirement Plan

Douglas County has voluntary 457 and 414(h) plans which are paid by deductions from employees' salary. These contributions qualify under the Internal Revenue Code and are tax exempt. Employee contributions collected and remitted by the County for the year ended December 31, 2018 for the 457 plan was \$30,779. Employee contributions collected and remitted by the County for the year ended December 31, 2018 for the 414(h) plan was \$9,693.

### 4. POST EMPLOYMENT BENEFITS

The County does not provide post-employment benefits except as mandated by the Consolidated Omnibus Budget Reconciliation Act (COBRA). The requirements established by COBRA are fully funded by employees who elect coverage under the Act, and no direct costs are incurred by the County.

### 5. CLAIMS, COMMITMENT AND CONTINGENCIES

### A. Compensated Absences

The County provides employees with up to 120 hours (15 days) of paid vacation based upon the number of years of continuous service, and 24 hours of personal time. Vacation and personal time does not carry forward if they are unused. Upon termination, an employee is reimbursed for any unused vacation. Unused personal time is not reimbursable upon termination. Employees accrue 4 hours of sick time per month. The County allows employees to carry forward a maximum of 240 hours (30 days). Accumulated sick leave is paid out at 50% upon termination of employment for employees with a minimum of 5 years of continuous employment with the County.

### B. Federal and State Assisted Programs

The County has received proceeds from several federal and state grants. Periodic audits of these grants, when performed, could result in the disallowance of certain costs. Accordingly, such audits could result in the refund of grant monies to the grantor agencies. Management believes that any required refunds, if determined necessary, will be immaterial and, therefore, no provision has been made in the accompanying financial statements for the potential refund of grant monies.

### C. Litigation

The County was involved in pending litigation as of the audit report date. The County's management and legal counsel anticipate that potential claims, if any, against the County resulting from such litigation would not have a material effect on the financial position of the County.

### 6. RISK MANAGEMENT

The County is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters, and has established a risk management strategy that attempts to minimize losses and the carrying costs of insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

The County is a member participant in a public entity risk pool which is a corporate and political body. The purpose of the risk pool is to provide liability protection to participating public entities, their officials, and employees. Annual contributions are collected based on actuarial projections which are intended to produce sufficient funds to pay losses and expenses. Should contributions not produce sufficient funds to meet its obligations, the risk pool is empowered with the ability to make special assessments. Members are jointly and severally liable for all claims against the risk pool.

The County is a member of the Missouri Association of Counties Self-Insured Workers' Compensation and Insurance Fund. The County purchases workers' compensation insurance through this Fund, a non-profit corporation established for the purpose of providing insurance coverage for Missouri counties. The Fund is self-insured up to \$500,000 per occurrence and is reinsured up to the statutory limit through excess insurance.

### 7. LONG TERM DEBT

The County had the following long-term debt outstanding as of December 31, 2018:

A. In December 2009, the County entered into a cancelable lease purchase agreement to finance the purchase of a John Deere motor grader at a cost of \$159,600. The agreement was refinanced with an additional \$8,988 extended warranty in April 2015 and requires five annual payments of \$20,515, which includes interest at 2.47% until 2020, plus one additional payment of \$9,500 in 2020. Future payments under the lease are as follows:

Year	Principal	Interest	
2019	\$19,301	\$1,214	
2020	29,284	731	
	\$48,585	\$1,945	

B. In October 2013, the County entered into a lease purchase agreement to finance the purchase of a 2014 John Deere motor grader at a net cost of \$173,890 after trade-in allowance. The agreement requires five annual payments of \$16,900, which includes interest at 3.3% until 2018, plus one additional payment of \$115,000 in 2018. The balance due of \$115,360 was refinanced in February 2018 through Town & Country Bank for 5 years through December 2023. There are 5 fixed annual payments of \$26,095, which includes interest at 4.25%. The first payment is due on December 31, 2019.

Year	Principal	Interest
2019	\$ 21,193	\$ 4,902
2020	22,093	4,002
2021	23,032	3,063
2022	24,011	2,084
2023	25,031	1,064
	\$115,360	\$15,115

C. In June 2016, the County entered into a \$197,087 lease agreement for the acquisition of Six (6) 2016 Dodge Ram Trucks for the Sheriff's department. The lease is through Town & Country Bank for 5 years through June 2021. There are 5 fixed annual payments of \$35,650, which includes interest at 2.39%.

Year	Principal	Interest	
2019	\$ 32,382	\$3,268	
2020	33,157	2,493	
2021	33,950	1,700	
2022	34,763	887	
	\$134,252	\$8,348	

D. In February 2018, the County entered into a lease purchase agreement to finance the purchase of a 2017 John Deere motor grader at a net cost of \$163,067 after trade-in allowance. The lease is financed through Deere Credit through May 2023. There are 5 fixed annual payments of \$13,347, which includes interest at 3.75%, and a residual payment of \$125,500. The first payment is due on March 1, 2019.

Year	Principal	Interest	
2019	\$ 7,126	\$ 6,221	
2020	7,398	5,949	
2021	7,680	5,667	
2022	7,973	5,374	
2023	132,890	5,459	
	\$163,067	\$28,670	

The following schedule shows changes in long-term debt during the year ended December 31, 2018:

	Beginning		Ending		
Description	Balance	Additions	Payments	Balance	Interest
2009 John Deere Motor Grader	\$ 67,416	\$ -	\$ 18,831	\$ 48,585	\$ 1,684
2014 John Deere Motor Grader	127,669	115,360	127,669	115,360	4,653
2016 Dodge Ram Trucks	165,904	-	31,652	134,252	3,998
2017 John Deere Motor Grader		163,067	-	163,067	-
	\$360,989	\$278,427	\$178,152	\$461,264	\$10,335

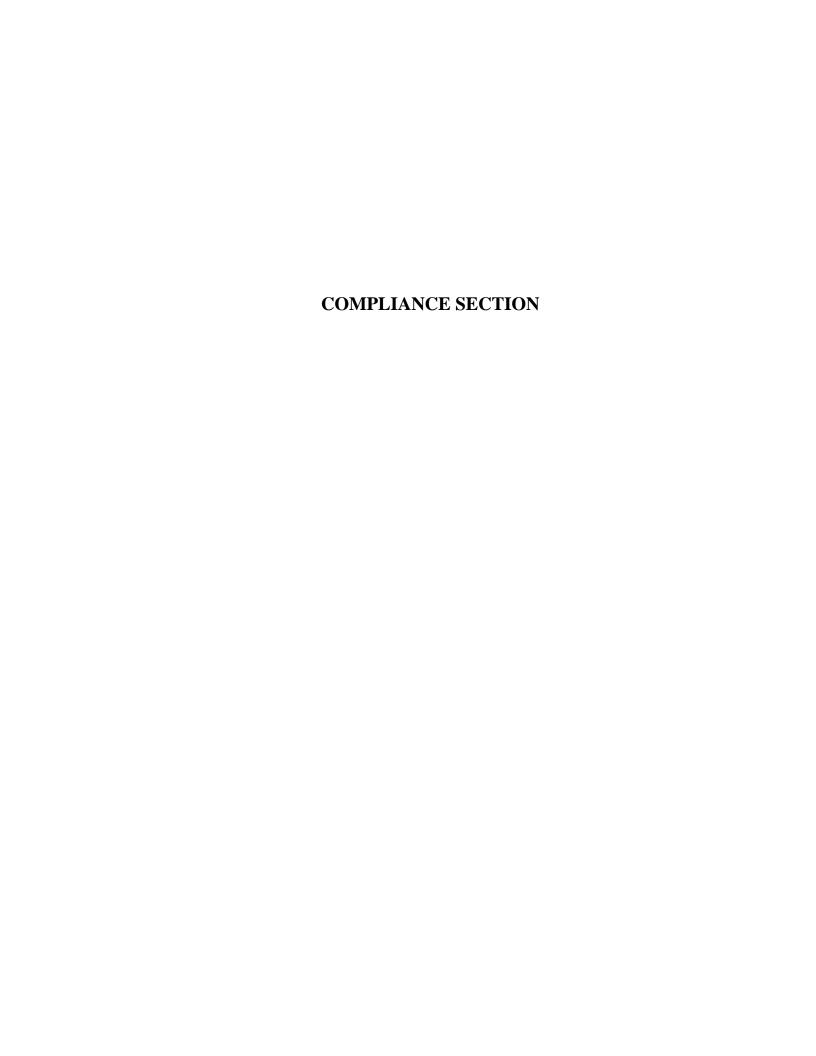
### 8. SUBSEQUENT EVENTS

The County has evaluated events subsequent to December 31, 2018 to assess the need for potential recognition or disclosure in the financial statements. Such events were evaluated through June 25, 2019, the date the financial statements were available to be issued.

In November 2018, voters in the County approved a .5% sales tax for the purpose of maintenance and improvements to county roads and bridges. The County will begin collecting this tax in 2019.

In February 2019, the County closed on \$5,840,000 of Certificates of Participation for the construction of a new jail. The following schedule shows the County's future obligations under these Certificates:

Year	Coupon	Principal	Interest	Total
2019	3%	\$ 110,000	\$ 182,316	\$ 292,316
2020	3%	140,000	219,944	359,944
2021	3%	145,000	215,744	360,744
2022	3%	150,000	211,394	361,394
2023	3%	155,000	206,894	361,894
2024-2028	3%-3.25%	840,000	962,168	1,802,168
2029-2033	3.25%-3.75%	985,000	815,231	1,800,231
2034-2038	3.75%-4.125%	1,185,000	611,950	1,796,950
2039-2043	4.125%-4.375%	1,455,000	343,431	1,798,431
2044-2045	4.375%	675,000	44,625	719,625
		\$5,840,000	\$3,813,697	\$9,653,697



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### McBRIDE, LOCK & ASSOCIATES, LLC

**CERTIFIED PUBLIC ACCOUNTANTS** 

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the County Commission and Officeholders of Douglas County, Missouri

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Douglas County, Missouri which comprise the Statement of Receipts, Disbursements and Changes in Cash – All Governmental Funds – Regulatory Basis and the Statement of Fiduciary Receipts, Disbursements and Changes in Cash – Regulatory Basis as of December 31, 2018, and the related Statements of Receipts, Disbursements and Changes in Cash – Budget and Actual – Regulatory Basis for the year then ended, and the related notes to the financial statements, which collectively comprise Douglas County, Missouri's basic financial statements and have issued our report thereon dated June 25, 2019.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Douglas County, Missouri's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Douglas County, Missouri's internal control. Accordingly, we do not express an opinion on the effectiveness of Douglas County, Missouri's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Douglas County, Missouri's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

(Original Signed by McBride, Lock & Associates, LLC)

McBride, Lock & Associates, LLC Kansas City, Missouri June 25, 2019

# FINDINGS AND RECOMMENDATIONS

# DOUGLAS COUNTY, MISSOURI FINDINGS AND RECOMMENDATIONS

### MATERIAL WEAKNESSES IN INTERNAL CONTROL

None

SIGNIFICANT INTERNAL CONTROL DEFICIENCIES

None

ITEMS OF NONCOMPLIANCE

None

### DOUGLAS COUNTY, MISSOURI

# FOLLOW-UP ON PRIOR AUDIT FINDINGS FOR AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

In accordance with Government Auditing Standards, this section reports the auditor's follow-up on action taken by Douglas County, Missouri, on the applicable findings in the prior audit report issued for the years ended December 31, 2017 and 2016.

**2017-001**: The County was not in compliance with Missouri budgetary state statute Chapter 50 RSMo. The following fund had actual expenditures which exceeded the budgeted expenditures in 2017: Assessment Fund. The following fund did not have a budget prepared for 2017 and 2016: Special Election Fund.

Status: Resolved.