

THOMAS A. SCHWEICH Missouri State Auditor

To the County Commission and Officeholders of Scotland County, Missouri

The Office of the State Auditor is responsible under Section 29.230, RSMo, for auditing certain operations of Scotland County, and issues a separate report on that audit. In addition, the Office of the State Auditor has contracted for an audit of the county's financial statements for the year ended December 31, 2012, through the state Office of Administration, Division of Purchasing and Materials Management. A copy of this audit, performed by McBride, Lock & Associates, Certified Public Accountants, is attached.

Thomas A Schwerk

Thomas A. Schweich State Auditor

July 2013 Report No. 2013-060

ANNUAL FINANCIAL REPORT

SCOTLAND COUNTY, MISSOURI

For the Year Ended December 31, 2012

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INTRODUCTORY SECTION

SCOTLAND COUNTY, MISSOURI List of Elected Officials

County Commission

Presiding Commissioner – C. E. Harris, Jr. Western District Commissioner – Paul Campbell Eastern District Commissioner – Danette Clatt

Other Elected Officials

Assessor – Jim Ward Circuit Clerk – Anita Watkins Collector – Kathy Becraft Coroner – Ginny Monroe County Clerk – Batina Dodge Prosecuting Attorney – Kimberly Nicoli Public Administrator – Ellen Aylward Recorder – Dana Glasscock Sheriff – Wayne Winn Treasurer – Kathy Kiddoo McBRIDE, LOCK & ASSOCIATES

INDEPENDENT AUDITORS' REPORT

To the County Commission and Officeholders of Scotland County, Missouri

Report on the Financial Statements

We have audited the accompanying financial statements of Scotland County, Missouri as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting practices prescribed or permitted by Missouri Law. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on the financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial statements are prepared by Scotland County, Missouri on the basis of the financial reporting provisions prescribed or permitted by Missouri Law, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between this regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Scotland County, Missouri, as of December 31, 2012, or the changes in its financial position for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the cash balances of each fund of Scotland County, Missouri, as of December 31, 2012, and their respective cash receipts and disbursements, and budgetary results for the year then ended, on the basis of the financial reporting provisions prescribed or permitted by Missouri Law described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 3, 2013, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

(Original Signed by McBride, Lock & Associates)

McBride, Lock & Associates Kansas City, Missouri May 3, 2013

FINANCIAL SECTION

Fund	Janu	Cash Equivalent ary 1, 2012 Note 7)	ts	Receipts 2012	Dis	sbursements 2012	Cash and Cash Equivalent December 31, 2012		
General Revenue Fund	\$	217,669	\$	807,004	\$	826,819	\$	197,854	
Special Road and Bridge Fund		135,785		1,122,399		943,574		314,610	
Assessment Fund		16,495		95,446		99,944		11,997	
FEMA Fund		243,203		4,567		229,083		18,687	
Road and Bridge Sales Tax Fund		278		371,829		350,093		22,014	
Road Rock Fund		32,105		213,379		195,000		50,484	
Off System Fund		4,738		15,387		15,317		4,808	
CDBG Fund		-		181,854		181,854		-	
Law Enforcement Sales Tax Fund		13,800		116,999		129,243		1,556	
Law Enforcement Training Fund		1,338		1,577		2,145		770	
Prosecuting Attorney Training Fund		208		274		443		39	
User Fee Fund		13,465		2,527		2,756		13,236	
Local Emergency Planning Commission Fund		171		6,963		912		6,222	
Drug Forfeiture Fund		2,408		36		-		2,444	
Recorder Tech Fund		9,057		1,461		8,000		2,518	
Prosecuting Attorney Bad Check Fund		2,335		4,035		5,230		1,140	
Batterers Intervention Fund		15,424		6,312		14,058		7,678	
Divorce Education Fund		140		1,505		1,000		645	
Election Service Fund		2,326		13,593		2,727		13,192	
Help America Vote Act Fund		26		4,888		4,913		1	
Sheriff Civil Service Fund		238		4,366		4,299		305	
Sheriff Special Project Fund		2,333		822		745		2,410	
Childrens Trust Fund		180		215		-		395	
Tax Maintenance Fund		1,686		4,742		4,424		2,004	
Prosecuting Attorney Delinquent Tax Fund		747		11		-		758	
County of Scotland Improvement Corporation Fund		-		25,460		25,452		8	
Total	\$	716,155	\$	3,007,651	\$	3,048,031	\$	675,775	

The accompanying Notes to the Financial Statements are an integral part of this statement.

Exhibit A

		JND		
		Budget	_	Actual
RECEIPTS				
Property taxes	\$	278,236	\$	320,595
Sales taxes		200,000		210,665
Intergovernmental		116,448		134,742
Charges for services		89,588		111,787
Interest		7,000		6,804
Other		14,589		19,861
Transfers in		2,550		2,550
Total Receipts	\$	708,411	\$	807,004
DISBURSEMENTS				
County Commission	\$	77,738	\$	123,498
County Clerk		70,648		67,523
Elections		40,000		40,250
Buildings and grounds		68,172		57,317
Employee fringe benefits		80,000		50,463
Treasurer		35,632		34,753
Collector		59,974		61,154
Recorder of Deeds		50,038		53,171
Circuit Clerk		-		-
Court Administration		10,822		11,759
Public Administrator		17,600		19,264
Sheriff		171,749		174,809
Jail		-		-
Prosecuting Attorney		58,348		58,348
Juvenile Officer		-		-
Coroner		9,000		9,000
Other County Government		45,000		45,380
Health and Welfare		5,335		5,827
Transfers out		22,600		14,303
Emergency fund		101,000		-
Total Disbursements	\$	923,656	\$	826,819
RECEIPTS OVER (UNDER)				
DISBURSEMENTS	\$	(215,245)	\$	(19,815)
CASH and CASH EQUIVALENTS, JANUARY 1		217,669		217,669
CASH and CASH EQUIVALENTS, DECEMBER 31	\$	2,424	\$	197,854

Exhibit B-1

	SPECIAL F BRIDG		ASSESSMENT FUND			FEMA FUND					ROAD AND BRID SALES TAX FUN				
	Budget	 Actual		Budget		Actual		Budget		Actual		Budget		Actual	
RECEIPTS															
Property taxes	\$ 338,455	\$ 424,818	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
Sales taxes	-	-		-		-		-		-		210,665		210,665	
Intergovernmental	421,000	440,082		76,220		82,175		-		1,390		131,052		-	
Charges for services	-	-		-		-		-		-		-		-	
Interest	4,500	6,040		500		477		4,000		3,177		1,346		1,346	
Other	43,025	54,554		800		2,794		-		-		-		-	
Transfers in	 196,905	 196,905		10,000		10,000		-		-		27,000		159,818	
Total Receipts	\$ 1,003,885	\$ 1,122,399	\$	87,520	\$	95,446	\$	4,000	\$	4,567	\$	370,063	\$	371,829	
DISBURSEMENTS															
Salaries	\$ 328,988	\$ 314,317	\$	70,696	\$	70,696	\$	-	\$	-	\$	-	\$	-	
Employee fringe benefits	73,850	40,632		11,800		5,408		-		-		-		-	
Materials and supplies	458,700	485,774		5,000		9,941		108,412		44,195		32,528		32,528	
Services and Other	91,000	75,851		15,350		13,899		6,633		3,717		-		-	
Capital Outlay	-	-		-		-		-		-		299,925		300,065	
Construction	5,000	-		-		-		-		-		-		-	
Transfers out	27,000	27,000		-		-		122,912		181,171		17,500		17,500	
Total Disbursements	\$ 984,538	\$ 943,574	\$	102,846	\$	99,944	\$	237,957	\$	229,083	\$	349,953	\$	350,093	
RECEIPTS OVER (UNDER)															
DISBURSEMENTS	\$ 19,347	\$ 178,825	\$	(15,326)	\$	(4,498)	\$	(233,957)	\$	(224,516)	\$	20,110	\$	21,736	
CASH and CASH EQUIVALENTS, JANUARY 1	 135,785	 135,785		16,495		16,495		243,203		243,203		278		278	
CASH and CASH EQUIVALENTS, DECEMBER 31	\$ 155,132	\$ 314,610	\$	1,169	\$	11,997	\$	9,246	\$	18,687	\$	20,388	\$	22,014	

	ROAD ROCK FUND				OFF SYSTEM FUND					CDBG	١D	LAW ENFORCEMENT SALES TAX FUND				
		Budget		Actual		Budget		Actual		Budget		Actual		Budget		Actual
RECEIPTS																
Property taxes	\$	195,000	\$	212,179	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-		105,334		105,334
Intergovernmental		-		-		775,259		15,317		782,404		181,854		2,430		2,430
Charges for services		-		-		-		-		-		-		-		-
Interest		1,800		1,090		250		70		-		-		203		203
Other		-		110		-		-		-		-		4,906		4,932
Transfers in		-				-		-		-		-		4,100		4,100
Total Receipts	\$	196,800	\$	213,379	\$	775,509	\$	15,387	\$	782,404	\$	181,854	\$	116,973	\$	116,999
DISBURSEMENTS																
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits		-		-		-		-		-		-		-		-
Materials and supplies		195,000		195,000		-		-		-		-		12,800		18,249
Services and Other		-		-		-		-		-		-		117,929		110,994
Capital Outlay		-		-		-		-		-		-		-		-
Construction		-		-		775,259		15,317		651,352		50,802		-		-
Transfers out		-		-		-		-		131,052		131,052		-		-
Total Disbursements	\$	195,000	\$	195,000	\$	775,259	\$	15,317	\$	782,404	\$	181,854	\$	130,729	\$	129,243
RECEIPTS OVER (UNDER)																
DISBURSEMENTS	\$	1,800	\$	18,379	\$	250	\$	70	\$	-	\$	-	\$	(13,756)	\$	(12,244)
CASH and CASH EQUIVALENTS, JANUARY 1		32,105		32,105		4,738		4,738		-		-		13,800		13,800
CASH and CASH EQUIVALENTS, DECEMBER 31	\$	33,905	\$	50,484	\$	4,988	\$	4,808	\$	-	\$		\$	44	\$	1,556

	LAW ENFORCEMENT TRAINING FUND			PROSECUTING ATTORNEY TRAINING FUND					USER FI	JND	LOCAL EMERGENCY PLANNING COMM FUN					
	E	Budget		Actual	B	udget	A	Actual		Budget		Actual	E	Budget		Actual
RECEIPTS																
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-		-		-
Intergovernmental		500		491		-		-		-		-		2,400		6,963
Charges for services		900		1,086		264		273		2,190		2,327		-		-
Interest		-		-		-		-		238		200		-		-
Other		-		-		1		1		-		-		-		-
Transfers in		-		-		-				-		-		-		-
Total Receipts	\$	1,400	\$	1,577	\$	265	\$	274	\$	2,428	\$	2,527	\$	2,400	\$	6,963
DISBURSEMENTS																
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits		-		-		-		-		-		-		-		-
Materials and supplies		-		-		-		-		1,000		50		-		-
Services and Other		1,751		2,145		443		443		12,500		2,706		2,570		912
Capital Outlay		-		-		-		-		-		-		-		-
Construction		-		-		-		-		-		-		-		-
Transfers out		-		-		-		-		-		-		-		-
Total Disbursements	\$	1,751	\$	2,145	\$	443	\$	443	\$	13,500	\$	2,756	\$	2,570	\$	912
RECEIPTS OVER (UNDER)																
DISBURSEMENTS	\$	(351)	\$	(568)	\$	(178)	\$	(169)	\$	(11,072)	\$	(229)	\$	(170)	\$	6,051
CASH and CASH EQUIVALENTS, JANUARY 1		1,338		1,338		208		208		13,465		13,465		171		171
CASH and CASH EQUIVALENTS, DECEMBER 31	\$	987	\$	770	\$	30	\$	39	\$	2,393	\$	13,236	\$	1	\$	6,222

	DRUG FORFEITURE FUND			RECORDER TECH FUND				PROSECUTING ATTORNEY BAD CHECK FUND					BATTERERS INTERVENTION FUND				
	H	Budget	1	Actual	В	Budget		Actual	I	Budget		Actual	H	Budget		Actual	
RECEIPTS																	
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
Sales taxes		-		-		-		-		-		-		-		-	
Intergovernmental		-		-		-		-		1,035		457		-		-	
Charges for services		-		-		1,234		1,354		3,577		3,578		-		-	
Interest		40		36		159		107		-		-		-		-	
Other		-		-		-		-		-		-		6,000		6,312	
Transfers in		-		-		-		-		-		-		-		-	
Total Receipts	\$	40	\$	36	\$	1,393	\$	1,461	\$	4,612	\$	4,035	\$	6,000	\$	6,312	
DISBURSEMENTS																	
Salaries	\$	-	\$	-	\$	-	\$	-	\$	2,520	\$	2,520	\$	-	\$	-	
Employee fringe benefits		-		-		-		-		247		259		-		-	
Materials and supplies		-		-		-		-		900		767		-		-	
Services and Other		-		-		-		-		1,355		1,684		14,058		14,058	
Capital Outlay		-		-		9,000		8,000		-		-		-		-	
Construction		-		-		-		-		-		-		-		-	
Transfers out		-		-		-		-		-		-		-		-	
Total Disbursements	\$	-	\$	-	\$	9,000	\$	8,000	\$	5,022	\$	5,230	\$	14,058	\$	14,058	
RECEIPTS OVER (UNDER)																	
DISBURSEMENTS	\$	40	\$	36	\$	(7,607)	\$	(6,539)	\$	(410)	\$	(1,195)	\$	(8,058)	\$	(7,746)	
CASH and CASH EQUIVALENTS, JANUARY 1		2,408		2,408		9,057		9,057		2,335		2,335		15,424		15,424	
CASH and CASH EQUIVALENTS, DECEMBER 31	\$	2,448	\$	2,444	\$	1,450	\$	2,518	\$	1,925	\$	1,140	\$	7,366	\$	7,678	

Exhibit B-6

SCOTLAND COUNTY, MISSOURI STATEMENTS OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2012

	DIVORCE EDUCATION FUND			ELECTION SERVICE FUND					HELP A		SHERIFF CIVIL SERVICE FUND					
	E	Budget	/	Actual	В	Budget		Actual	Ι	Budget		Actual	E	Budget	ŀ	Actual
RECEIPTS																
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-		-		-
Intergovernmental		-		-		884		925		4,640		4,640		-		-
Charges for services		-		-		-		2,651		-		-		4,500		4,332
Interest		-		-		30		119		31		31		60		34
Other		1,470		1,505		-		9,898		14		14		400		-
Transfers in		-		-		-		-		203		203		-		-
Total Receipts	\$	1,470	\$	1,505	\$	914	\$	13,593	\$	4,888	\$	4,888	\$	4,960	\$	4,366
DISBURSEMENTS																
Salaries	\$	-	\$	-	\$	1,000	\$	832	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits		-		-		851		795		-		-		-		-
Materials and supplies		-		-		-		-		-		-		-		-
Services and Other		1,200		1,000		1,000		1,100		2,363		2,363		600		328
Capital Outlay		-		-		-		-		-		-		4,500		3,971
Construction		-		-		-		-		-		-		-		-
Transfers out		-		-		-		-		2,550		2,550		-		-
Total Disbursements	\$	1,200	\$	1,000	\$	2,851	\$	2,727	\$	4,913	\$	4,913	\$	5,100	\$	4,299
RECEIPTS OVER (UNDER)																
DISBURSEMENTS	\$	270	\$	505	\$	(1,937)	\$	10,866	\$	(25)	\$	(25)	\$	(140)	\$	67
CASH and CASH EQUIVALENTS, JANUARY 1		140		140		2,326		2,326		26		26		238		238
CASH and CASH EQUIVALENTS, DECEMBER 31	\$	410	\$	645	\$	389	\$	13,192	\$	1	\$	1	\$	98	\$	305

	SHERIFF SPECIAL PROJECT FUND			CHILDRENS TRUST FUND				Т	AX MAIN FU	ITEN/ ND	ANCE	PROSECUTING ATTORNE DELINQUENT TAX FUNI				
	I	Budget	1	Actual	Bı	ıdget	А	ctual	В	udget	1	Actual	Bı	udget	А	ctual
RECEIPTS																
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-		-		-
Intergovernmental		-		-		-		-		-		-		-		-
Charges for services		-		-		-		-		4,125		4,690		-		-
Interest		-		-		-		-		45		52		15		11
Other		600		822		180		215		-		-		-		-
Transfers in		-		-		-		-		-		-		-		-
Total Receipts	\$	600	\$	822	\$	180	\$	215	\$	4,170	\$	4,742	\$	15	\$	11
DISBURSEMENTS																
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits		-		-		-		-		-		-		-		-
Materials and supplies		-		-		-		-		2,100		338		-		-
Services and Other		745		745		180		-		1,780		4,086		200		-
Capital Outlay		-		-		-		-		-		-		-		-
Construction		-		-		-		-		-		-		-		-
Transfers out		-		-		-		-		-		-		-		-
Total Disbursements	\$	745	\$	745	\$	180	\$	-	\$	3,880	\$	4,424	\$	200	\$	-
RECEIPTS OVER (UNDER)																
DISBURSEMENTS	\$	(145)	\$	77	\$	-	\$	215	\$	290	\$	318	\$	(185)	\$	11
CASH and CASH EQUIVALENTS, JANUARY 1		2,333		2,333		180		180		1,686		1,686		747		747
CASH and CASH EQUIVALENTS, DECEMBER 31	\$	2,188	\$	2,410	\$	180	\$	395	\$	1,976	\$	2,004	\$	562	\$	758

		OTLAND ENT FUND		
]	Budget		Actual
RECEIPTS				
Property taxes	\$	-	\$	-
Sales taxes		-		-
Intergovernmental		7,452		7,452
Charges for services		-		-
Interest		-		8
Loan Proceeds		18,000		18,000
Transfers in		-		-
Total Receipts	\$	25,452	\$	25,460
DISBURSEMENTS				
Salaries	\$	-	\$	-
Employee fringe benefits		-		-
Materials and supplies		-		-
Services and Other		-		-
Capital Outlay		25,452		25,452
Construction		-		-
Transfers out		-		-
Total Disbursements	\$	25,452	\$	25,452
RECEIPTS OVER (UNDER)				
DISBURSEMENTS	\$	-	\$	8
CASH and CASH EQUIVALENTS, JANUARY 1		-		-
CASH and CASH EQUIVALENTS, DECEMBER 31	\$	-	\$	8

The accompanying Notes to the Financial Statements are an integral part of these statements.

Exhibit B-8

SCOTLAND COUNTY, MISSOURI NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2012

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Scotland County, Missouri ("County") is governed by a three-member board of commissioners. In addition to the three board members, there are ten elected Constitutional Officers: Assessor, Circuit Clerk, Collector, Coroner, County Clerk, Prosecuting Attorney, Public Administrator, Recorder, Sheriff, and Treasurer.

As discussed further in Note 1, these financial statements are presented using accounting practices prescribed or permitted by Missouri Law, which differ from accounting principles generally accepted in the United States of America, which would include all relevant Government Accounting Standards Board (GASB) pronouncements. The differences include use of a prescribed definition of the reporting entity and the cash basis of accounting.

A. Reporting Entity

The County's operations include tax assessments and collections, state/county courts, county recorder, public safety, economic development, social and human services, and cultural and recreation services.

The financial statements referred to above include the primary government of Scotland County, Missouri, which consists of all funds, organizations, institutions, agencies, departments, and offices that are considered to comprise the County's legal entity.

Certain elected County officials, particularly the County Collector, Treasurer, Circuit Clerk and Sheriff, collect and hold monies in a trustee capacity as an agent of individuals, taxing units, or other governments. These assets, which are held by these officeholders for the sole benefit of external parties, are not reported on the accompanying financial statements.

B. Basis of Presentation

Governmental Funds - Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. A fund is considered a separate accounting entity with self-balancing accounts that comprise its assets, liabilities, net assets, revenues/receipts and expenditures/disbursements. The County's funds are governmental funds. Governmental funds are those through which most governmental functions are financed. The County's expendable financial resources are accounted for through governmental funds.

C. Basis of Accounting

The financial statements are prepared on the cash basis of accounting; accordingly, amounts are recognized when received or disbursed in cash. This basis of accounting differs

from accounting principles generally accepted in the United States of America. Those principles require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred.

D. Budgets and Budgetary Accounting

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. In accordance with Chapter 50 RSMo, the County's policy is to adopt a budget for each governmental fund.
- 2. On or before the second Monday in January, each elected officer and department director will transmit to the County Commission and County Clerk, who serves as budget officer, the budget request and revenue estimates for their office or department for the budget year.
- 3. The County Clerk submits to the County Commission a proposed budget for the fiscal year beginning January 1. The proposed budget includes estimated revenues and proposed expenditures, on the cash basis of accounting, for all budgeted funds. Budgeted expenditures cannot exceed beginning available monies plus estimated revenues for the year. Budgeting of appropriations is based upon an estimated fund balance at the beginning of the year as well as estimated revenues to be received.
- 4. State law requires that, at the individual fund level, budgeted expenditures not exceed budgeted revenues plus anticipated beginning fund balance.
- 5. A public hearing is conducted to obtain public comment on the budget. Prior to its approval by the County Commission, the budget document is available for public inspection, which usually takes place the third and fourth weeks of January.
- 6. Prior to February 1, the budget is legally enacted by a vote of the County Commission.
- 7. Subsequent to its formal approval of the budget, the County Commission has the authority to make necessary adjustments to the budget by a formal vote of the Commission. Budgeted amounts are as originally adopted, or as amended by the County Commission throughout the year.
- 8. Budgets are prepared and adopted on the cash basis of accounting.
- 9. Adoption of a formal budget is required by law. The County adopted a formal budget for all reported funds.

10. Section 50.740 RSMo prohibits expenditures in excess of the approved budgets. Actual expenditures exceeded budgeted amounts for the following funds:

Fund

Road and Bridge Sales Tax Fund Law Enforcement Training Fund Prosecuting Attorney Bad Check Fund Tax Maintenance Fund

- 11. Chapter 50.610 and Chapter 50.740, RSMo require that counties prepare budgets that balance proposed expenditures with estimated revenues and other sources of financial resources. Accordingly, counties are not authorized to have deficit fund balances. No funds were budgeted to a deficit fund balance.
- E. Property taxes are based on the voter-approved tax levy applied to the real and personal assessed property values. Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on September 1 and tax bills are mailed to taxpayers in October and November, at which time they are payable. All unpaid property taxes become delinquent as of January 1 of the following year.

The assessed valuations of the tangible taxable property, included within the County's boundaries for calendar year 2012 were:

Real Estate	\$38,134,190
Personal Property	\$19,419,152
Railroad and Utilities	\$ 5,971,391

For calendar year 2012, the County Commission approved tax levies per \$100 of assessed valuation of tangible taxable property as follows:

General Revenue	\$0.4954
Road & Bridge	\$0.3469
Special Road & Bridge	\$0.3199
Road Rock Tax (assessed per agricultural acre)	\$0.7500

The Road & Bridge levy and the Special Road & Bridge levy is collected and accounted for within the Special Road & Bridge Fund.

F. Cash Deposits and Investments

Deposits and investments are stated at cost, which approximates market. Cash balances for all the County Treasurer funds are pooled and invested to the extent possible. Interest earned from such investments is allocated to each of the funds based on the funds' average daily cash balance. Cash equivalents may include repurchase agreements and any other instruments with an original maturity of ninety days or less. State law authorizes the deposit of funds in banks and trust companies or the investment of funds in bonds or treasury certificates of the United States, other interest bearing obligations guaranteed as to both principal and interest by the United States, bonds of the State of Missouri or other government bonds, or time certificates of deposit, purchased at a price at or below par. Funds in the form of cash on deposit or time certificates of deposit are required to be insured by the Federal Deposit Insurance Corporation (FDIC) or collateralized by authorized investments held in the County's name at third-party banking institutions. Details of these cash balances are presented in Note 2.

G. Interfund Activity

During the course of operations, interfund activity occurs for purposes of providing supplemental funding, reimbursements for goods provided or services rendered, or short and long-term financing.

Interfund activities are reported as "transfers in" by the recipient fund and as "transfers out" by the disbursing fund. However, interfund reimbursements have been eliminated from the financial statements in order that reimbursed expenditures are reported only in the funds incurring the costs.

2. CASH AND INVESTMENTS

The County maintains a cash and temporary investment pool that is available for use by all funds. Each fund's portion of this pool is displayed on the financial statements within the "Cash and Cash Equivalents" caption. Cash and cash equivalents include both deposits and short-term investments. Investments are considered short-term when original maturities are less than one year. For the purposes of these disclosures, deposits with financial institutions are demand, time, and savings accounts, including certificates of deposit and negotiable order of withdrawal accounts, in banks, savings institutions, and credit unions, and short-term U.S. Treasury bills.

Deposits - Missouri statutes require that all deposits with financial institutions be collateralized in an amount at least equal to uninsured deposits. At December 31, 2012, the carrying amount of the County's deposits was \$675,775, and the bank balances totaled \$807,698. Of the bank balances, \$253,389 for December 31, 2012, was covered by federal depository insurance and the remainder was covered by collateral held at the Federal Reserve Bank and the County's safekeeping bank agent in the County's name or by a line of credit held by the County or by its agent in the County's name.

At December 31, 2012, the County Collector held, in addition to the cash and cash equivalents listed above, cash representing collections of property taxes on behalf of various taxing districts in the County, including the County General Revenue and Road & Bridge funds. These amounts, all of which were secured by pledged collateral, amounted to \$2,762,945.

3. COUNTY EMPLOYEES' RETIREMENT PLANS

A. County Employees' Retirement Fund (CERF)

The County Employee's Retirement Fund was established by the State of Missouri to provide pension benefits for County officials and employees.

1) Plan Description

The Retirement Fund is a cost-sharing multiple employer defined benefit pension plan covering any county elective or appointed officer or employee whose performance requires the actual performance of duties during not less than one thousand (1,000) hours per calendar year in each county of the state, except for any city not within a county and any county of the first classification having a charter form of government. It does not include county prosecuting attorneys covered under Sections 56.800 to 56.840, RSMo, circuit clerks and deputy circuit clerks covered under the Missouri State Retirement System, county sheriffs covered under Sections 57.949 to 57.997, RSMo and certain personnel not defined as an employee per Section 50.1000(8), RSMo. The Fund was created by an act of the legislature and was effective August 28, 1994.

The general administration and the responsibility for the proper operation of the fund and the investment of the fund are vested in a board of directors of eleven persons.

2) Pension Benefits

Beginning January 1, 1997, employees attaining the age of sixty-two years may retire with full benefits with eight or more years of creditable service. The monthly benefit for County Employees is determined by selecting the highest benefit calculated using three different prescribed formulas (flat-dollar formula, targeted replacement ratio formula, and prior plan's formula). A death benefit of \$10,000 will be paid to the designated beneficiary of every active member upon his or her death.

Upon termination of employment, any member who is vested is entitled to a deferred annuity, payable at age sixty-two. Early retirement is at age fifty-five. Any member with less than eight years of creditable service forfeits all rights in the fund but will be paid his or her accumulated contributions.

The County Employees' Retirement Fund issues audited financial statements. Copies of these statements may be obtained from the Board of Directors of CERF by writing to CERF, 2121 Schotthill Woods Drive, Jefferson City, MO 65101, or by calling 573-632-9203.

3) Funding Policy

In accordance with State Statutes, the Plan is partially funded through various fees collected by counties and remitted to the CERF. Further, a contribution to CERF of 2% of annual salary is required for eligible employees hired before February 2002, while a contribution of 6% of annual salary is required of employees hired after February 2002, in order to participate in CERF. During 2012, the County collected and remitted to CERF employee contributions of approximately \$36,138.

4. POST EMPLOYMENT BENEFITS

The County does not provide post-employment benefits except as mandated by the Consolidated Omnibus Budget Reconciliation Act (COBRA). The requirements established by COBRA are fully funded by employees who elect coverage under the Act, and no direct costs are incurred by the County.

5. CLAIMS, COMMITMENT AND CONTINGENCIES

A. Litigation

The County was involved in litigation as of the audit report date. On February 6, 2013, a judgment was rendered against the County in the amount of \$178,566 plus interest and court costs. On March 5, 2013, interest at the rate of 5.13% per annum was assigned to the judgment amount pursuant to Section 408.040.2 RSMo. The County is currently appealing the above court decision. As of the audit report date, the outcome of the appellate court case is indeterminable.

B. Compensated Absences

The County provides employees with annual leave. Each employee is entitled to five days annual leave after their first whole year of employment, ten days annual leave after two years of employment, and fifteen days annual leave after five years of employment. Annual leave must be used by December 31st of the year in which it was earned or that time is accrued. Annual leave accrual shall commence with the employee's date of employment with Scotland County. Employees may accrue vacation leave to a maximum of 240 hours, except personnel who are FLSA-exempt, may accrue vacation leave to a maximum of 360 hours. In the event an employee becomes ill during a scheduled vacation, sick leave shall not be granted. As vacation is granted for a period of recreation, no employee shall be permitted to waive such leave for the purpose of receiving double pay. Upon termination of employment, any employee who has accumulated vacation time shall be paid for unused time at the final regular rate received by such employee. This terminates all prior service with the County.

Sick time is accrued at 8 hours for each full month employed. A maximum of two-hundred forty hours of sick leave may be accumulated after adding the prior sick leave and current sick leave.

An employee must work one-hundred twenty hours in a given month to earn eight hours of current sick leave for that month. An employee may accrue sick leave with pay to a maximum of two-hundred forty hours. When an employee ends service with Scotland County, they will be paid for any unused prior sick leave based on the individuals pay rate as of the last date of employment. This terminates all prior service with the County. After ten years of full-time service, the employees shall receive compensation for twenty-five percent of sick time accrued. After fifteen years of full-time service, the employees shall receive compensation for forty percent of sick time accrued, valued at the average of their last three annual salaries. After twenty years of service, the employees shall receive compensation for fifty percent of sick time accrued, valued at the average of their last three annual salaries.

C. Federal and State Assisted Programs

The County has received proceeds from several federal and state grants. Periodic audits of these grants, when performed, could result in the disallowance of certain costs. Accordingly, such audits could result in the refund of grant monies to the grantor agencies. Management believes that any required refunds, if determined necessary, will be immaterial and, therefore, no provision has been made in the accompanying financial statements for the potential refund of grant monies.

The County's expenditures for federal awards did not exceed \$500,000 in 2012. Therefore, the County is not required to obtain a Single Audit in accordance with Office of Management and Budget (OMB) Circular A-133.

6. RISK MANAGEMENT

The County is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters, and has established a risk management strategy that attempts to minimize losses and the carrying costs of insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

The County is a member participant in a public entity risk pool which is a corporate and political body. The purpose of the risk pool is to provide liability protection to participating public entities, their officials, and employees. Annual contributions are collected based on actuarial projections which are intended to produce sufficient funds to pay losses and expenses. Should contributions not produce sufficient funds to meet its obligations, the risk pool is empowered with the ability to make special assessments. Members are jointly and severally liable for all claims against the risk pool.

The County is also a member of the Missouri Association of Counties Self-Insured Workers' Compensation and Insurance Fund. The County purchases workers' compensation insurance through this Fund, a non-profit corporation established for the purpose of providing insurance coverage for Missouri counties. The Fund is self-insured up to \$2,000,000 per occurrence and is reinsured up to the statutory limit through excess insurance.

7. CHANGE IN REPORTING ENTITY

The County has changed its definition of the reporting entity, as of January 1, 2012, to exclude the Law Library Fund and include the Tax Maintenance Fund. The effect of the aforementioned change in reporting entity will affect cash balances of the governmental funds as previously reported at December 31, 2011 by the amount representing cash balances of these respective funds.

8. LONG TERM DEBT AND CONTRACTUAL OBLIGATIONS

The County had the following debt and contractual obligations outstanding at December 31, 2012:

- A. \$77,625 for the capital lease of a Caterpillar excavator. The lease is paid in annual installments of \$13,898 inclusive of interest at 3.55% due on April 13th each year through 2016. A final payment of \$32,310 due on April 13, 2017. This is paid from the Special Road and Bridge Fund.
- B. \$16,530 for a long term contractual obligation with Mapping Solutions for a GIS system for the Assessor's office. No interest is assessed. Phase 1 of 3 was completed within this fiscal period. Phase 2 of 3 was completed in fiscal year 2013. Phase 3 of 3 is scheduled to be completed in fiscal year 2014. Future payments are anticipated to be \$8,425 for fiscal year 2013 and \$8,105 for fiscal year 2014. This is paid from the Assessment Fund.
- C. \$47,024 for a contractual obligation with Henry M. Adkins and Son, Inc. for election equipment. Financing options are available at 3% of the unpaid balance per annum for up to four years from the purchase date or through February 24, 2016. This is paid from the General Revenue Fund.
- D. \$18,000 for a promissory note with the USDA for a truck. The note is paid in annual installments of \$3,379 inclusive of interest at 3.5% per annum due on September 19th each year through 2018. This is paid from the General Revenue Fund.
- E. \$20,000 for a promissory note with the USDA for radio equipment. The note is paid in annual installments of \$3,754 inclusive of interest at 3.5% per annum due on December 28th each year through 2018. This is paid from the General Revenue Fund.

9. SUBSEQUENT EVENTS

The County has evaluated events subsequent to December 31, 2012 to assess the need for potential recognition or disclosure in the financial statements. Such events were evaluated through May 3, 2013, the date the financial statements were available to be issued. Based upon this evaluation, it was determined that no subsequent events occurred that require recognition or additional disclosure in the financial statements.

COMPLIANCE SECTION

McBRIDE, LOCK & ASSOCIATES

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the County Commission and Officeholders of Scotland County, Missouri

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Scotland County, Missouri as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise Scotland County, Missouri's basic financial statements and have issued our report thereon dated May 3, 2013.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Scotland County, Missouri's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Scotland County, Missouri's internal control. Accordingly, we do not express an opinion on the effectiveness of Scotland County, Missouri's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, identified as items 1 and 2 in the accompanying schedule of findings and recommendations, that we consider to be a significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Scotland County, Missouri's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and recommendations as items 3 and 4.

Scotland County, Missouri's Response to Findings

Scotland County, Missouri's response to the findings identified in our audit is described in the accompanying schedule of findings and recommendations. Scotland County, Missouri's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

(Original Signed by McBride, Lock & Associates)

McBride, Lock & Associates Kansas City, Missouri May 3, 2013 FINDINGS AND RECOMMENDATIONS

SCOTLAND COUNTY, MISSOURI FINDINGS AND RECOMMENDATIONS

MATERIAL WEAKNESSES IN INTERNAL CONTROL

None

SIGNIFICANT INTERNAL CONTROL DEFICIENCIES

1. <u>Sheriff's Office – Segregation of Duties</u>

<u>Condition:</u> The Office Manager for the Sheriff's Office performs the majority of the cash handling, recording, and reconciliation functions. This individual receives funds, prepares deposits, takes deposits to the bank, prepares checks, mails checks, and reconciles the bank account. The Office Manager is also an authorized signer on the bank account.

It was noted that to alleviate segregation of duties concerns, the Sheriff documents his review of the bank reconciliation and that a copy of the bank statement is sent to the County Treasurer and County Clerk.

<u>Recommendation:</u> We recommend the receipting and depositing function be segregated to provide for improved controls.

<u>County's Response:</u> The audit recommendation is being taken into consideration.

<u>Auditor's Evaluation:</u> We continue to recommend that the segregation of duties issue be addressed.

2. Unauthorized Signer on County Bank Accounts

<u>Condition</u>: Upon review of signature cards, it was noted that a former commissioner is still an authorized signer on the County bank accounts.

<u>Recommendation</u>: We recommend that steps be taken to immediately remove this individual as an authorized signer on the County bank accounts.

<u>County's Response</u>: This issue was resolved on May 9, 2013 when depository bids were opened and a new agreement accepted.

<u>Auditor's Evaluation:</u> The stated corrective action appears appropriate.

ITEMS OF NONCOMPLIANCE

3. BUDGETARY COMPLIANCE

<u>Condition</u>: We noted that actual expenditures exceeded budgeted expenditures for the following funds in 2012 by more than an inconsequential amount:

Fund

Road and Bridge Sales Tax Fund Law Enforcement Training Fund Prosecuting Attorney Bad Check Fund Tax Maintenance Fund

<u>Recommendation</u>: We recommend the County Commission and County Clerk ensure compliance with State Statutes and the Missouri Constitution by refraining from approving expenditures in excess of budgeted amounts. In the event that the originally adopted budget is inadequate to finance current year unforeseen expenditures, budgetary amendments should be discussed in a public meeting and formally adopted by the County Commission.

<u>County's Response:</u> The County will implement the audit recommendation.

Auditor's Evaluation: The stated corrective action appears appropriate.

OTHER MATTERS

In planning and performing our audit of the financial statements of Scotland County, Missouri (the County) as of and for the year ended December 31, 2012, in accordance with generally accepted government auditing standards, we considered the County's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the effectiveness of the County's internal control.

However, during our audit we became aware of certain matters that are opportunities for strengthening internal controls and operating efficiency. Our comments and suggestions regarding those matters are summarized below. We previously reported on the County's internal control in our report dated May 3, 2013. (A separate report dated May 3, 2013 contains our report on significant deficiencies in the County's internal control). This document does not affect our report dated May 3, 2013.

4. <u>Sheriff's Office – Inmate Funds</u>

<u>Condition:</u> During the internal control discussion with the Office Manager in the Sheriff's Office, it was noted that inmate money on account for commissary purchases is maintained as cash and stored in an unlocked file cabinet drawer behind the dispatcher's desk. These funds represent an immaterial amount (around \$100 to \$150 in total) in comparison to the County's operation.

<u>Recommendation:</u> We recommend that these funds be stored in a locked box or locked file cabinet drawer to ensure the physical security of these funds.

<u>County's Response:</u> The County will implement the audit recommendation.

Auditor's Evaluation: The stated corrective action appears appropriate.

SCOTLAND COUNTY, MISSOURI SCHEDULE OF PRIOR YEAR AUDIT FINDINGS

In accordance with *Government Auditing Standards*, this section reports the auditors' follow-up on action taken by Scotland County, Missouri, on the applicable findings in the prior audit report issued for the two years ended December 31, 2011 and 2010.

1. *Condition:* For the year ended December 31, 2011, the County budgeted a negative fund balance for the Law Enforcement Sales Tax Fund and the FEMA Fund.

Status: Resolved.

2. *Condition*: For the year ended December 31, 2010, the County incurred a negative fund balance for the Special Road and Bridge Fund.

Status: Resolved.

3. *Condition*: For the year ended December 31, 2011, actual expenses exceeded budgeted expenses for the Assessment Fund and the Law Library Fund.

Status: Partially resolved. For the current fiscal year, actual expenses did not exceed budgeted expenses for the above mentioned funds. However, there were other funds in which actual expenses did exceed budgeted expenses. See item 3 in the Schedule of Findings and Recommendations.

4. *Condition*: For the year ended December 31, 2010, actual expenses exceeded budgeted expenses for the Special Road and Bridge Fund, FEMA Fund, Off System Fund, and the Local Emergency Planning Commission Fund.

Status: Partially resolved. For the current fiscal year, actual expenses did not exceed budgeted expenses for the above mentioned funds. However, there were other funds in which actual expenses did exceed budgeted expenses. See item 3 in the Schedule of Findings and Recommendations.