

# NICOLE GALLOWAY, CPA Missouri State Auditor

To the County Commission and Officeholders of Morgan County, Missouri

The Office of the State Auditor is responsible under Section 29.230, RSMo, for auditing certain operations of Morgan County, and issues a separate report on that audit. In addition, the Office of the State Auditor has contracted for an audit of the county's financial statements for the 2 years ended December 31, 2016, through the state Office of Administration, Division of Purchasing and Materials Management. A copy of this audit, performed by McBride, Lock & Associates, LLC, Certified Public Accountants, is attached.

Miche L. Calley

Nicole R. Galloway, CPA State Auditor

July 2017 Report No. 2017-066

# ANNUAL FINANCIAL REPORT

# MORGAN COUNTY, MISSOURI

For the Years Ended December 31, 2016 and 2015

# MORGAN COUNTY, MISSOURI

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**INTRODUCTORY SECTION** 

# MORGAN COUNTY, MISSOURI List of Elected Officials

### County Commission

Presiding Commissioner – James Bryant Eastern Commissioner – Rodney Schad Western Commissioner – Ryan Hoffa

# Other Elected Officials

Assessor – Jim Anderson Collector – Kathy Francis County Clerk – Cathy Daniels Circuit Clerk – Lori Moon Recorder – Nancy Boles Coroner – M.B. Jones Prosecuting Attorney – Dustin Dunklee Public Administrator – Amanda Huffman Sheriff – Norman Dills Treasurer – Kim Ingersoll

# FINANCIAL SECTION

# INDEPENDENT AUDITOR'S REPORT

To the County Commission and Officeholders of Morgan County, Missouri

# **Report on the Financial Statements**

We have audited the accompanying financial statements of Morgan County, Missouri, as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as identified in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles prescribed or permitted by Missouri law. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on the financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

# **Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles**

As described in Note 1, the financial statements are prepared by Morgan County, Missouri on the basis of the financial reporting provisions prescribed or permitted by Missouri Law, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Morgan County, Missouri, as of December 31, 2016 and 2015, or the changes in financial position thereof for the years then ended.

# **Unmodified Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances of each fund of Morgan County, Missouri, as of December 31, 2016 and 2015, and their respective cash receipts and disbursements, and budgetary results for the years then ended, in accordance with the financial reporting provisions prescribed or permitted by Missouri Law as described in Note 1.

# **Other Matters**

# Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise Morgan County, Missouri's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we also have issued our report dated May 24, 2017, on our consideration of Morgan County, Missouri's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

(Original Signed by McBride, Lock & Associates, LLC)

McBride, Lock & Associates, LLC Kansas City, Missouri May 24, 2017

	Cash and			Cash and			Cash and
	Investments	Dessints	Distances	Investments	Dessints	Distances	Investments
Fund	January 1, 2015	Receipts 2015	Disbursements 2015	December 31, 2015	Receipts 2016	Disbursements 2016	December 31, 2016
General Revenue	\$ 1,471,421	\$ 2,767,131	\$ 2,530,949	\$ 1,707,603	\$ 2,872,657	\$ 2,632,965	\$ 1,947,295
Special Road & Bridge	481,451	2,870,929	¢ 2,550,545 3,050,331	302,049	2,074,105	¢ 2,032,909 1,804,999	571,155
Assessment	33,925	444,411	424,690	53,646	448,358	435,565	66,439
Law Enforcement Training	17,711	2,926		20,637	2,310	13,678	9,269
Prosecuting Attorney Training	2,719	742	775	2,686	545	1,540	1,691
Johnson Grass	144,994	418	3,708	141,704	432	3,213	138,923
911	-	677,093	677,093	-	705,958	705,958	-
Local Emergency Planning Committee	21,431	3,041	6,433	18,039	3,190	1,497	19,732
Prosecuting Attorney Delinquent Sales Tax	5,627	666	-	6,293	418	-	6,711
Recorder User Fees	42,368	20,350	39,622	23,096	22,767	31,227	14,636
Domestic Violence	4,876	4,521	4,876	4,521	4,735	4,520	4,736
Administrative Handling Cost	1,628	11,943	8,985	4,586	11,444	10,936	5,094
Law Enforcement Sales Tax	178,105	3,522,972	2,914,122	786,955	4,218,933	3,426,147	1,579,741
N.I.D. Debt Service Bond	55,867	54,249	51,301	58,815	46,991	84,205	21,601
N.I.D. Ongoing Maintenance and Construction	1,751,543	386,147	249,450	1,888,240	393,913	37,898	2,244,255
Sheriff Fees	1,841	34,390	36,231	-	19,644	19,644	-
Peace Officer Standards and Training	-	1,469	1,469	-	1,151	1,151	-
Election Services	3,953	2,944	-	6,897	6,271	5,811	7,357
Family Access	44,851	40,126	39,067	45,910	41,862	42,934	44,838
Sheriff's Revolving	51,582	35,047	20,019	66,610	44,074	80,589	30,095
Inmate Security	80,621	6,207	72,556	14,272	207,028	206,637	14,663
HAVA	2,980	3,762	2,237	4,505	10,786	4,394	10,897
Drug Task Force	18,233	334,997	346,598	6,632	238,503	245,135	-
Tax Maintenance	82,413	44,148	49,378	77,183	43,347	50,892	69,638
Law Library	1,557	7,544	7,134	1,967	7,995	4,066	5,896
Senior Services Tax Board	57,235	200,287	195,093	62,429	201,913	194,919	69,423
Morgan Co. Board for the Developmentally Disabled	197,120	450,497	411,065	236,552	519,004	486,568	268,988
Total	\$ 4,756,052	\$ 11,928,957	\$ 11,143,182	\$ 5,541,827	\$ 12,148,334	\$ 10,537,088	\$ 7,153,073

#### MORGAN COUNTY, MISSOURI STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH - ALL GOVERNMENTAL FUNDS - REGULATORY BASIS YEARS ENDED DECEMBER 31, 2015 AND 2016

The accompanying Notes to the Financial Statements are an integral part of this statement.

Exhibit A

#### MORGAN COUNTY, MISSOURI

#### COMPARATIVE SCHEDULES OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - REGULATORY BASIS

			GENERAL R Year Ende	EVENUE F d December			
	 20	015			20	16	
	 Budget		Actual		Budget		Actual
RECEIPTS							
Property taxes	\$ 710,000	\$	714,674	\$	715,000	\$	569,508
Sales taxes	1,175,000		1,215,826		1,200,000		1,288,832
Intergovernmental	-		38,887		33,000		18,745
Charges for services	581,350		586,077		581,450		584,933
Interest	5,500		5,796		5,500		6,326
Other	117,550		121,425		63,900		150,913
Transfers in	 57,025		84,446		354,950		253,400
Total Receipts	\$ 2,646,425	\$	2,767,131	\$	2,953,800	\$	2,872,657
DISBURSEMENTS							
County Commission	\$ 126,607	\$	125,922	\$	127,025	\$	127,602
County Clerk	110,349		110,346		176,058		115,508
Elections	10,500		5,428		79,200		99,921
Buildings and grounds	72,122		69,423		86,464		89,148
Employee fringe benefits	170,500		172,114		165,600		184,120
Treasurer	52,360		49,477		50,560		48,117
Collector	142,102		140,726		142,948		141,267
Recorder of Deeds	97,549		93,599		98,075		96,090
Circuit Clerk	46,788		37,929		50,892		39,991
Court administration	10,000		4,144		10,000		419
Public Administrator	86,446		83,704		88,764		81,975
Sheriff	33,000		33,075		30,000		13,950
Prosecuting Attorney	363,655		370,826		393,923		384,146
Juvenile Officer	80,244		57,384		80,024		52,377
Coroner	44,984		42,706		43,184		38,455
Other County Government	696,143		719,844		779,824		693,540
Transfers out	315,684		414,302		486,026		426,339
Emergency fund	 79,393		-		88,000		-
Total Disbursements	\$ 2,538,426	\$	2,530,949	\$	2,976,567	\$	2,632,965
RECEIPTS OVER (UNDER)							
DISBURSEMENTS	\$ 107,999	\$	236,182	\$	(22,767)	\$	239,692
CASH AND INVESTMENTS, JANUARY 1	 1,471,421		1,471,421		1,707,603		1,707,603
CASH AND INVESTMENTS, DECEMBER 31	\$ 1,579,420	\$	1,707,603	\$	1,684,836	\$	1,947,295

# MORGAN COUNTY, MISSOURI

# COMPARATIVE SCHEDULES OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - REGULATORY BASIS

			SPE	CIAL ROAD	& BF	RIDGE FUNE	)					ASSESSME	ENT I	FUND		
	-			Year Ended	Decei	mber 31,						Year Ended I	Decen	nber 31,		
		20	15			20	16			2	015			20	16	
		Budget		Actual		Budget		Actual		Budget		Actual		Budget		Actual
RECEIPTS																
Property taxes	\$	470,000	\$	498,933	\$	500,000	\$	501,567	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-		-		-
Intergovernmental		2,156,100		2,321,608		1,730,000		1,487,486		472,543		435,388		461,027		438,909
Charges for services		-		-		-		-		-		-		-		-
Interest		1,700		1,655		1,500		1,831		500		532		581		581
Other		5,000		48,733		6,100		83,221		-		8,491		8,868		8,868
Transfers in		-		-		-		-		-		-		-		-
Total Receipts	\$	2,632,800	\$	2,870,929	\$	2,237,600	\$	2,074,105	\$	473,043	\$	444,411	\$	470,476	\$	448,358
DISBURSEMENTS																
Salaries	\$	671,100	\$	636,041	\$	680,000	\$	648,085	\$	308,453	\$	309,297	\$	332,243	\$	307,048
Employee fringe benefits		160,670		155,661		171,800		159,811		73,610		69,424		74,467		67,881
Materials and supplies		520,000		464,510		475,000		406,022		15,000		10,160		12,000		11,571
Services and Other		200,000		206,479		239,500		217,800		35,100		35,809		50,768		49,065
Capital Outlay		360,228		378,268		589,000		239,924		-		-		-		-
Construction		1,202,000		1,209,372		175,000		133,357		-		-		-		-
Transfers out		-		-		-		-		-		-		-		-
Total Disbursements	\$	3,113,998	\$	3,050,331	\$	2,330,300	\$	1,804,999	\$	432,163	\$	424,690	\$	469,478	\$	435,565
RECEIPTS OVER (UNDER)																
DISBURSEMENTS	\$	(481,198)	\$	(179,402)	\$	(92,700)	\$	269,106	\$	40,880	\$	19,721	\$	998	\$	12,793
CASH AND INVESTMENTS,																
JANUARY 1		481,451		481,451		302,049		302,049		33,925		33,925		53,646		53,646
CACH AND INVECTMENTS																
CASH AND INVESTMENTS,	¢	252	¢	202 040	¢	200.240	¢	571 155	¢	71 205	¢	52 646	¢	51 611	¢	66 120
DECEMBER 31	\$	253	\$	302,049	\$	209,349	\$	571,155	\$	74,805	\$	53,646	\$	54,644	\$	66,439

		LAW	ENF	ORCEMEN	וד דע	RAINING F	FUN	D		PROSEC	UTIN	G ATTOR	NEY '	TRAININ	G FU	ND
			Y	ear Ended	Decei	nber 31,					Ye	ar Ended I	Decem	ber 31,		
		20	15			20	16			20	15			20	16	
	I	Budget		Actual	]	Budget		Actual	Е	Budget	A	Actual	В	udget	A	Actual
RECEIPTS																
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-		-		-
Intergovernmental		-		-		-		-		-		-		-		-
Charges for services		3,200		2,873		3,000		2,201		800		734		660		537
Interest		50		53		50		109		7		8		7		8
Other		-		-		-		-		-		-		-		-
Transfers in		-		-		-		-		-		-		-		-
Total Receipts	\$	3,250	\$	2,926	\$	3,050	\$	2,310	\$	807	\$	742	\$	667	\$	545
DISBURSEMENTS																
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits		-		-		-		-		-		-		-		-
Materials and supplies		-		-		-		-		-		-		-		-
Services and other		10,000		-		18,000		13,678		800		775		800		1,540
Capital outlay		-		-		-		-		-		-		-		-
Construction		-		-		-		-		-		-		-		-
Transfers out		-		-		-		-		-		-		-		-
Total Disbursements	\$	10,000	\$	-	\$	18,000	\$	13,678	\$	800	\$	775	\$	800	\$	1,540
<b>RECEIPTS OVER (UNDER)</b>																
DISBURSEMENTS	\$	(6,750)	\$	2,926	\$	(14,950)	\$	(11,368)	\$	7	\$	(33)	\$	(133)	\$	(995)
CASH AND INVESTMENTS,																
JANUARY 1		17,711		17,711		20,637		20,637		2,719		2,719		2,686		2,686
CASH AND INVESTMENTS,																
DECEMBER 31	\$	10,961	\$	20,637	\$	5,687	\$	9,269	\$	2,726	\$	2,686	\$	2,553	\$	1,691

The accompanying Notes to the Financial Statements are an integral part of these statements.

Exhibit B-3

			JC	HNSON G	RASS	FUND						911 F	FUND			
			Y	ear Ended I	Decem	ber 31,					Yea	r Ended 1	Decemb	er 31,		
		201	15			201	16			20	15			20	)16	
	]	Budget		Actual	]	Budget		Actual	E	Budget	Ac	ctual	Bu	ldget	A	Actual
RECEIPTS																
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-		-		-
Intergovernmental		-		-		-		-		126,442	12	23,704		98,582		97,905
Charges for services		-		-		-		-		255,065	23	37,059	2	43,140		205,918
Interest		370		418		400		432		10		1		-		-
Other		-		-		-		-		-		223		-		421
Transfers in		-		-		-		-		307,932	31	16,106	3	78,274	4	401,714
Total Receipts	\$	370	\$	418	\$	400	\$	432	\$	689,449	\$ 67	77,093	\$ 7	19,996	\$ ~	705,958
DISBURSEMENTS																
Salaries	\$	3,000	\$	1,825	\$	3,000	\$	2,001	\$	497,318	\$ 49	92,341	\$5	30,738	\$ 4	497,758
Employee fringe benefits		144		178		189		156		100,021	ç	96,308		95,751		97,543
Materials and supplies		100		47		-		30		9,500		8,735		9,000		14,155
Services and other		2,100		1,658		2,250		1,026		60,250	(	53,706		55,250		66,330
Capital outlay		-		-		-		-		22,360	]	16,003		29,257		30,172
Construction		-		-		-		-		-		-		-		-
Transfers out		-		-		-		-		-		-		-		-
Total Disbursements	\$	5,344	\$	3,708	\$	5,439	\$	3,213	\$	689,449	\$ 67	77,093	\$ 7	19,996	\$ ~	705,958
RECEIPTS OVER (UNDER)																
DISBURSEMENTS	\$	(4,974)	\$	(3,290)	\$	(5,039)	\$	(2,781)	\$	-	\$	-	\$	-	\$	-
CASH AND INVESTMENTS,																
JANUARY 1		144,994		144,994		141,704		141,704		-		-		-		-
CASH AND INVESTMENTS,																
DECEMBER 31	\$	140,020	\$	141,704	\$	136,665	\$	138,923	\$		\$	-	\$		\$	

		LOCAL E	MERG	ENCY PLA	NNING	COMMITT	EE FU	JND	PR	OSECUTIN	NG ATT	FORNEY D	ELINQU	JENT SALE	ES TAX	FUND
				Year Ended I	Decemb	er 31,						Year Ended	Decemb	er 31,		
		20	15			20	16			20	)15			20	16	
	]	Budget		Actual	В	Budget		Actual	В	udget	/	Actual	В	ludget	I	Actual
RECEIPTS																
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-		-		-
Intergovernmental		3,200		3,041		3,200		3,190		-		-		-		-
Charges for services		-		-		-		-		700		650		600		400
Interest		-		-		100		-		11		16		15		18
Other		-		-		-		-		-		-		-		-
Transfers in		-		-		-		-		-		-		-		-
Total Receipts	\$	3,200	\$	3,041	\$	3,300	\$	3,190	\$	711	\$	666	\$	615	\$	418
DISBURSEMENTS																
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits		-		-		-		-		-		-		-		-
Materials and supplies		-		-		-		-		-		-		-		-
Services and other		8,600		6,433		6,000		1,497		-		-		-		-
Capital outlay		-		-		-		-		-		-		-		-
Construction		-		-		-		-		-		-		-		-
Transfers out		-		-		-		-		-		-		-		-
Total Disbursements	\$	8,600	\$	6,433	\$	6,000	\$	1,497	\$		\$	-	\$	-	\$	-
RECEIPTS OVER (UNDER)																
DISBURSEMENTS	\$	(5,400)	\$	(3,392)	\$	(2,700)	\$	1,693	\$	711	\$	666	\$	615	\$	418
CASH AND INVESTMENTS,																
JANUARY 1		21,431		21,431		18,039		18,039		5,627		5,627		6,293		6,293
CASH AND INVESTMENTS,																
DECEMBER 31	\$	16,031	\$	18,039	\$	15,339	\$	19,732	\$	6,338	\$	6,293	\$	6,908	\$	6,711

#### MORGAN COUNTY, MISSOURI

# COMPARATIVE SCHEDULES OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - REGULATORY BASIS

			R	ECORDER	USE	R FEES				I	DOM	ESTIC VI	OLEN	NCE FUN	D	
			Y	ear Ended	Decer	nber 31,					Ye	ar Ended	Decer	nber 31,		
		20	)15				16				)15				016	
	]	Budget		Actual	H	Budget		Actual	E	Budget	1	Actual	В	udget	/	Actual
RECEIPTS																
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-		-		-
Intergovernmental		-		-		-		-		-		-		-		-
Charges for services		24,000		20,235		24,000		22,690		4,868		4,516		4,500		4,732
Interest		150		115		150		77		8		5		5		3
Other		-		-		-		-		-		-		-		-
Transfers in		-		-		-		-		-		-		-		-
Total Receipts	\$	24,150	\$	20,350	\$	24,150	\$	22,767	\$	4,876	\$	4,521	\$	4,505	\$	4,735
DISBURSEMENTS																
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits		-		-		-		-		-		-		-		-
Materials and supplies		-		-		-		-		-		-		-		-
Services and other		24,000		39,622		31,227		31,227		4,876		4,876		4,505		4,520
Capital outlay		-		-		-		-		-		-		-		-
Construction		-		-		-		-		-		-		-		-
Transfers out		-		-		-		-		-		-		-		-
Total Disbursements	\$	24,000	\$	39,622	\$	31,227	\$	31,227	\$	4,876	\$	4,876	\$	4,505	\$	4,520
RECEIPTS OVER (UNDER)																
DISBURSEMENTS	\$	150	\$	(19,272)	\$	(7,077)	\$	(8,460)	\$	-	\$	(355)	\$	-	\$	215
CASH AND INVESTMENTS,																
JANUARY 1		42,368		42,368		23,096		23,096		4,876		4,876		4,521		4,521
		,		, <u>-</u>		,		,		,				,		,
CASH AND INVESTMENTS,																
DECEMBER 31	\$	42,518	\$	23,096	\$	16,019	\$	14,636	\$	4,876	\$	4,521	\$	4,521	\$	4,736

		ADMIN	ISTR	RATIVE H	AND	LING COS	ST FU	IND	LAW	/ EN	FORCEMEN	T S.	ALES TAX F	UNI	)
			Y	ear Ended	Dece	mber 31,					Year Ended I	Dece	ember 31,		
		20	15			2	016		20	15			20	)16	
	E	Budget		Actual	I	Budget		Actual	 Budget		Actual		Budget		Actual
RECEIPTS															
Property taxes	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-	1,200,000		1,214,060		1,275,277		1,275,277
Intergovernmental		-		-		-		-	1,300,000		1,892,584		2,721,140		2,721,140
Charges for services		10,300		11,932		12,000		11,426	-		3,656		3,500		1,000
Interest		2		11		11		18	650		428		1,956		1,956
Other		-		-		-		-	268,700		333,427		204,908		193,976
Transfers in		-		-		-		-	7,500		78,817		30,900		25,584
Total Receipts	\$	10,302	\$	11,943	\$	12,011	\$	11,444	\$ 2,776,850	\$	3,522,972	\$	4,237,681	\$	4,218,933
DISBURSEMENTS															
Salaries	\$	6,000	\$	7,500	\$	8,250	\$	8,250	\$ 1,563,236	\$	1,511,314	\$	1,684,697	\$	1,611,787
Employee fringe benefits		600		601		750		631	327,200		313,344		346,054		326,538
Materials and supplies		-		844		2,000		2,000	59,000		70,458		65,799		60,246
Services and other		50		40		50		55	816,100		912,253		706,472		1,037,460
Capital outlay		-		-		-		-	98,500		89,253		180,462		184,355
Construction		-		-		-		-	-		-		-		-
Transfers out		-		-		-		-	17,500		17,500		207,500		205,761
Total Disbursements	\$	6,650	\$	8,985	\$	11,050	\$	10,936	\$ 2,881,536	\$	2,914,122	\$	3,190,984	\$	3,426,147
RECEIPTS OVER (UNDER)															
DISBURSEMENTS	\$	3,652	\$	2,958	\$	961	\$	508	\$ (104,686)	\$	608,850	\$	1,046,697	\$	792,786
CASH AND INVESTMENTS,															
JANUARY 1		1,628		1,628		4,586		4,586	 178,105		178,105		786,955		786,955
CASH AND INVESTMENTS,															
DECEMBER 31	\$	5,280	\$	4,586	\$	5,547	\$	5,094	\$ 73,419	\$	786,955	\$	1,833,652	\$	1,579,741

The accompanying Notes to the Financial Statements are an integral part of these statements.

Exhibit B-7

		N.	I.D. I	DEBT SERV	VICE	BOND FUI	ND			N.I.D. ONGO	ING N	AINTENAN	CE AN	ND CONSTRU	CTIO	N FUND
			Y	ear Ended	Decei	mber 31,						Year Ended	Decen	nber 31,		
		20	)15			20	16			20	)15			20	16	
	]	Budget		Actual		Budget		Actual		Budget		Actual		Budget		Actual
RECEIPTS																
Property taxes	\$	50,100	\$	54,184	\$	40,400	\$	46,949	\$	230,500	\$	384,208	\$	416,796	\$	391,817
Sales taxes		-		-		-		-		-		-		-		-
Intergovernmental		-		-		-		-		-		-		-		-
Charges for services		-		-		-		-		-		-		-		-
Interest		40		65		30		42		1,615		1,939		1,681		2,096
Other		-		-		-		-		-		-		-		-
Transfers in		-		-		-		-		-		-		-		
Total Receipts	\$	50,140	\$	54,249	\$	40,430	\$	46,991	\$	232,115	\$	386,147	\$	418,477	\$	393,913
DISBURSEMENTS																
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	_
Employee fringe benefits	Ŷ	-	Ŷ	-	Ŷ	-	Ψ	-	Ψ	-	Ŷ	-	Ŷ	-	Ψ	-
Materials and supplies		-		-		-		-		-		-		-		_
Services and other		51,310		51,301		74,982		84,205		-		-		-		-
Capital outlay						-		-		207,000		249,450		1,753,000		37,898
Construction		-		-		-		-				-		-		-
Transfers out		-		-		-		-		-		-		-		-
Total Disbursements	\$	51,310	\$	51,301	\$	74,982	\$	84,205	\$	207,000	\$	249,450	\$	1,753,000	\$	37,898
RECEIPTS OVER (UNDER)																
DISBURSEMENTS	\$	(1,170)	\$	2,948	\$	(34,552)	\$	(37,214)	\$	25,115	\$	136,697	\$	(1,334,523)	\$	356,015
CASH AND INVESTMENTS,		55 967		55 967		50 01 <i>5</i>		50 015		1 751 542		1 751 542		1 999 240		1 999 240
JANUARY 1		55,867		55,867		58,815		58,815		1,751,543		1,751,543		1,888,240		1,888,240
CASH AND INVESTMENTS,																
DECEMBER 31	\$	54,697	\$	58,815	\$	24,263	\$	21,601	\$	1,776,658	\$	1,888,240	\$	553,717	\$	2,244,255
	*	2.,027	¥	20,010	÷	2.,200	+	21,001	÷		¥	_,000,_10			÷	

The accompanying Notes to the Financial Statements are an integral part of these statements.

Exhibit B-8

#### MORGAN COUNTY, MISSOURI

# COMPARATIVE SCHEDULES OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - REGULATORY BASIS

			SHERIFF F	EES I	FUND			PE	ACE OFF	ICER	STANDA	RDS A	ND TRAI	NING	FUND
		Y	ear Ended I	Decen	nber 31,					Ye	ear Ended	Decem	ber 31,		
	20	)15			20	)16		_	20	)15			20	16	
I	Budget		Actual	F	Budget		Actual	В	udget	I	Actual	В	udget	A	ctual
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		-		-
									-		-		-		-
	50		11				9		-		-		-		-
	-		-		5,000		-		1,500		1,469		1,500		1,151
	-		-		-		-		-		-		-		-
\$	35,050	\$	34,390	\$	24,010	\$	19,644	\$	1,500	\$	1,469	\$	1,500	\$	1,151
\$	29,328	\$	29,441	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
	,		,		-		-		-		-		-		-
	-		-		500		60		-		-		-		-
	-		-		-		-		1,500		1,469		1,500		1,151
	-		-		-		-		-		- -		-		-
	-		-		-		-		-		-		-		-
	-		-		23,400		19,584		-		-		-		
\$	36,129	\$	36,231	\$	23,900	\$	19,644	\$	1,500	\$	1,469	\$	1,500	\$	1,151
\$	(1,079)	\$	(1,841)	\$	110	\$	-	\$	-	\$	-	\$	-	\$	-
	1,841		1,841		-		-		-		-		-		-
\$	762	\$	_	\$	110	\$		\$	-	\$	-	\$	-	\$	-
	\$ \$ \$	Budget \$ - - - - - - - - - - - - - -	Y         Budget       Y         \$       -         \$       -         35,000       50         50       -         -       -         \$       35,000         50       -         -       -         \$       35,000         50       -         -       -         \$       35,050         \$       6,801         -       -         -       -         -       -         -       -         -       -         -       -         \$       36,129         \$       (1,079)         \$       1,841	Year Ended I           Budget         Actual           \$         -         -           -         -         -	Year Ended Decen $2015$ Actual       H         \$       -       \$       -       \$         \$       -       \$       -       \$         \$       -       \$       -       \$         35,000       34,379       50       11       -         -       -       -       -       -         \$       35,000       \$4,379       \$       -         \$       35,000       \$4,379       \$       -         -       -       -       -       -         \$       35,050       \$       \$       \$         \$       35,050       \$       \$       \$         \$       29,328       \$       29,441       \$         \$       6,801       6,790       \$       -         -       -       -       -       -         -       -       -       -       -         \$       36,129       \$       36,231       \$         \$       (1,079)       \$       (1,841)       \$         1,841       1,841       1,841       -	Budget         Actual         Budget           \$         -         \$         -         \$         -           -         -         -         -         -         -         -           35,000         34,379         19,000         10         -	Year Ended December 31, 2016         Budget       Actual       Budget $2016$ \$       -       \$       -       \$         \$       -       \$       -       \$         -       \$       -       \$       -       \$         35,000       34,379       19,000       10       -       -         35,000       34,379       19,000       10       -       -         50       11       10       -       -       -       -         \$       35,000       \$4,379       19,000       \$       -       -       -         50       11       10       -       <	Year Ended December 31,           2015         2016           Budget         Actual         Budget         Actual           \$         -         \$         -         \$         - $$^{\circ}$ -         \$         -         \$         -         - $$^{\circ}$ -         \$         -         \$         -         -         - $$^{\circ}$ -         \$         -         \$         -         \$         - $$^{\circ}$ -         \$         -         \$         -         -         - $$^{\circ}$ -         \$         -         \$         -         -         - $$^{\circ}$ -         \$         -         -         -         -         - $$^{\circ}$ -         -	Year Ended December 31,         2015       2016         Budget       Actual       Budget       Actual       B         \$       -       \$       -       \$       -       \$         \$       -       \$       -       \$       -       \$       \$         \$       -       \$       -       \$       -       \$       \$         \$       -       \$       -       \$       -       \$       \$         \$       -       \$       -       \$       -       \$       \$         \$       -       -       -       -       -       \$       \$         \$       -       -       -       -       -       \$       \$         \$       -       -       -       -       -       \$         \$       35,050       \$       34,390       \$       24,010       \$       19,644       \$         \$       29,328       \$       29,441       \$       -       \$       \$         6,801       6,790       -       -       -       -       \$         -       -       -       -	Year Ended December 31,         2016         20           Budget         Actual         Budget         Actual         Budget         Budget         Budget           \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         20         \$         \$         Budget         Budget         Budget         \$         -         \$         -	Year Ended December 31,         Year Ended December 31,         Year Ended December 31,         2016         2015           Budget         Actual         Budget         Actual         Budget         Actual         Budget $Actual         Budget         Actual         Budget    $	Year Ended December 31,         Year Ended 2015           Budget         Actual           \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -         \$         -	Year Ended December 31,         Year Ended December 31, $2015$ $2016$ $2015$ $2015$ $2016$ $2015$ Budget         Actual         Budget         Actual         Budget         Actual         Budget         Actual         B           \$ $\$$ $\$$ $\$$ $\$$ $\$$ $\$$ $\$$ $\bullet$ $\bullet$ $\bullet$ $\$$ $\bullet$	Year Ended December 31,           2015         2016         2015         2016           Budget         Actual         Budget         Budget         Budget         Budget         Budget         Actual         Budget         Budget         Actual         Budget         Budget         Actual         Budget         Actual	Year Ended December 31,           2015         2016         2016         2015         2016           Budget         Actual         <

#### MORGAN COUNTY, MISSOURI

# COMPARATIVE SCHEDULES OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - REGULATORY BASIS

			ELE	ECTION SI	ERVIC	ES FUND					FA	MILY AC	CES	S FUND		
			γ	ear Ended	Decen	nber 31,					Ye	ear Ended l	Decei	mber 31,		
		2	015			20	)16			20	15			20	016	
	В	Budget	ŀ	Actual	В	ludget	1	Actual	F	Budget		Actual	I	Budget		Actual
RECEIPTS																
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-		-		-
Intergovernmental		-		-		-		-		-		-		-		-
Charges for services		-		-		-		-		44,500		40,004		43,400		41,723
Interest		-		13		22		22		80		122		120		139
Other		1,000		2,931		6,249		6,249		-		-		-		-
Transfers in		-		-		-		-		-		-		-		-
Total Receipts	\$	1,000	\$	2,944	\$	6,271	\$	6,271	\$	44,580	\$	40,126	\$	43,520	\$	41,862
DISBURSEMENTS																
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits		-		-		-		-		-		-		-		-
Materials and supplies		-		-		-		-		-		-		-		-
Services and other		500		-		8,000		5,811		5,000		6,500		5,000		4,534
Capital outlay		-		-		-		-		-		-		-		-
Construction		-		-		-		-		-		-		-		-
Transfers out		-		-		-		-		28,500		32,567		38,400		38,400
Total Disbursements	\$	500	\$	-	\$	8,000	\$	5,811	\$	33,500	\$	39,067	\$	43,400	\$	42,934
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$	500	\$	2,944	\$	(1,729)	\$	460	\$	11,080	\$	1,059	\$	120	\$	(1,072)
CASH AND INVESTMENTS,																
JANUARY 1		3,953		3,953		6,897		6,897		44,851		44,851		45,910		45,910
CASH AND INVESTMENTS, DECEMBER 31	\$	4,453	\$	6,897	\$	5,168	\$	7,357	\$	55,931	\$	45,910	\$	46,030	\$	44,838

	SHERIFF'S REVOLVING FUND								INMATE SECURITY FUND							
			Y	ear Ended	Dece	mber 31,			Year Ended December 31,							
		2015				2016				20	)15			20	16	
		Budget		Actual	]	Budget		Actual	]	Budget		Actual		Budget		Actual
RECEIPTS																
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes		-		-		-		-		-		-		-		-
Intergovernmental		-		-		-		-		-		-		-		-
Charges for services		17,000		34,880		43,900		43,900		3,500		6,025		6,500		4,867
Interest		200		167		174		174		150		182		161		161
Other		4,000		-		-		-		75,000		-		202,000		190,000
Transfers in		-				-		-		-		-		-		12,000
Total Receipts	\$	21,200	\$	35,047	\$	44,074	\$	44,074	\$	78,650	\$	6,207	\$	208,661	\$	207,028
DISBURSEMENTS																
Salaries	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits		-		-		-		-		-		-		-		-
Materials and supplies		-		-		-		-		-		5,885		-		-
Services and other		32,000		12,519		83,589		74,589		63,000		66,671		206,637		206,637
Capital outlay		-		-		-		-		-		-		-		-
Construction		-		-		-		-		-		-		-		-
Transfers out		-		7,500		-		6,000		-		-				
Total Disbursements	\$	32,000	\$	20,019	\$	83,589	\$	80,589	\$	63,000	\$	72,556	\$	206,637	\$	206,637
RECEIPTS OVER (UNDER)																
DISBURSEMENTS	\$	(10,800)	\$	15,028	\$	(39,515)	\$	(36,515)	\$	15,650	\$	(66,349)	\$	2,024	\$	391
CASH AND INVESTMENTS,																
JANUARY 1		51,582		51,582		66,610		66,610		80,621		80,621		14,272		14,272
		<u> </u>		· · · ·		<u> </u>		<u> </u>		<u> </u>		<u> </u>				^
CASH AND INVESTMENTS,																
DECEMBER 31	\$	40,782	\$	66,610	\$	27,095	\$	30,095	\$	96,271	\$	14,272	\$	16,296	\$	14,663
JANUARY 1 CASH AND INVESTMENTS,	\$	51,582 40,782	\$	51,582 66,610	\$		\$		\$	80,621 96,271	\$	80,621 14,272	\$	14,272 16,296	\$	14,272 14,663

		HAVA FUND								DRUG TASK FORCE FUND							
			Ye	ear Ended	Decen	nber 31,			Year Ended December 31,								
		2015				20	)16			20	15			20	16		
	B	udget	A	Actual	E	Budget		Actual		Budget		Actual		Budget		Actual	
RECEIPTS																	
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
Sales taxes		-		-		-		-		-		-		-		-	
Intergovernmental		-		-		-		-		212,087		235,063		181,000		159,327	
Charges for services		2,000		3,751		10,765		10,765		-		-		-		-	
Interest		10		11		21		21		-		61		-		40	
Other		-		-		-		-		48,000		55,494		65,973		50,750	
Transfers in		-		-		-		-		17,500		44,379		17,500		28,386	
Total Receipts	\$	2,010	\$	3,762	\$	10,786	\$	10,786	\$	277,587	\$	334,997	\$	264,473	\$	238,503	
DISBURSEMENTS																	
Salaries	\$	-	\$	-	\$	-	\$	-	\$	187,081	\$	190,003	\$	172,964	\$	169,219	
Employee fringe benefits		-		-		-		-		39,529		45,150		39,509		34,207	
Materials and supplies		-		-		-		2,595		-		-		-		-	
Services and other		3,000		2,237		8,000		1,799		56,000		84,566		52,000		41,709	
Capital outlay		-		-		-		-		-		-		-		-	
Construction		-		-		-		-		-		-		-		-	
Transfers out		-		-		-		-		-		26,879		-		-	
Total Disbursements	\$	3,000	\$	2,237	\$	8,000	\$	4,394	\$	282,610	\$	346,598	\$	264,473	\$	245,135	
RECEIPTS OVER (UNDER)																	
DISBURSEMENTS	\$	(990)	\$	1,525	\$	2,786	\$	6,392	\$	(5,023)	\$	(11,601)	\$	-	\$	(6,632)	
CASH AND INVESTMENTS,																	
JANUARY 1		2,980		2,980		4,505		4,505		18,233		18,233		6,632		6,632	
CASH AND INVESTMENTS,																	
DECEMBER 31	\$	1,990	\$	4,505	\$	7,291	\$	10,897	\$	13,210	\$	6,632	\$	6,632	\$	-	

Exhibit B-13

		TAZ	X MAINTE	NAN	ICE FUND			LAW LIBRARY FUND							
		Y	ear Ended I	Decer	mber 31,			Year Ended December 31,							
	 2015				20	16			20	)15			20	)16	
	Budget		Actual		Budget		Actual	В	udget	ŀ	Actual	В	udget	ŀ	Actual
RECEIPTS															
Property taxes	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Sales taxes	-		-		-		-		-		-		-		-
Intergovernmental	-		-		-		-		-		-		-		-
Charges for services	45,000		44,065		45,000		43,274		7,500		7,544		7,500		7,995
Interest	-		83		-		73		-		-		-		-
Other	-		-		-		-		-		-		-		-
Transfers in	 -		-		-		-		-		-		-		-
Total Receipts	\$ 45,000	\$	44,148	\$	45,000	\$	43,347	\$	7,500	\$	7,544	\$	7,500	\$	7,995
DISBURSEMENTS															
Salaries	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Employee fringe benefits	-		-		-		-		-		-		-		-
Materials and supplies	-		2,266		-		1,988		-		-		-		-
Services and other	37,800		20,116		40,664		11,061		7,500		7,134		7,000		4,066
Capital outlay	-		1,996		-		12,843		-		-		-		-
Construction	-		-		-		-		-		-		-		-
Transfers out	 25,000		25,000		25,000		25,000		-		-		-		-
Total Disbursements	\$ 62,800	\$	49,378	\$	65,664	\$	50,892	\$	7,500	\$	7,134	\$	7,000	\$	4,066
RECEIPTS OVER (UNDER)															
DISBURSEMENTS	\$ (17,800)	\$	(5,230)	\$	(20,664)	\$	(7,545)	\$	-	\$	410	\$	500	\$	3,929
CASH AND INVESTMENTS,															
JANUARY 1	 82,413		82,413		77,183		77,183		1,557		1,557		1,967		1,967
CASH AND INVESTMENTS,															
DECEMBER 31	\$ 64,613	\$	77,183	\$	56,519	\$	69,638	\$	1,557	\$	1,967	\$	2,467	\$	5,896

	SEN	IOR SERVICES	TAX BOARD FU	UND		R THE DEVELOPMENTALLY ED FUND						
		Year Ended	December 31,		Year Ended December 31,							
	20	15	201	16	2015	2016						
	Budget	Actual	Budget	Actual	Budget Actual	Budget Actual						
RECEIPTS												
Property taxes	\$ 190,100	\$ 200,176	\$ 200,176	\$ 200,367	\$ 189,910 \$ 200,961	\$ 211,275 \$ 201,152						
Sales taxes	-	-	-	-								
Intergovernmental	-	-	-	-	210,000 248,495	275,005 316,710						
Charges for services	-	-	-	-								
Interest	200	111	115	157	432 1,041	432 1,142						
Other	-	-	-	1,389								
Transfers in	-	-	-		20,000 -	36,000 -						
Total Receipts	\$ 190,300	\$ 200,287	\$ 200,291	\$ 201,913	\$ 420,342 \$ 450,497	\$ 522,712 \$ 519,004						
DISBURSEMENTS												
Salaries	\$ -	\$ -	\$ -	\$ -	\$ 173,050 \$ 165,311	\$ 228,815 \$ 216,185						
Employee fringe benefits	-	-	-	-								
Materials and supplies	-	-	-	-	6,846 6,414	11,621 11,502						
Services and other	199,100	195,093	194,660	194,919	318,201 239,340	338,406 258,881						
Capital outlay	-	-	-	-								
Construction	-	-	-	-								
Transfers out	-	-	-	-								
Total Disbursements	\$ 199,100	\$ 195,093	\$ 194,660	\$ 194,919	\$ 498,097 \$ 411,065	\$ 578,842 \$ 486,568						
RECEIPTS OVER (UNDER)												
DISBURSEMENTS	\$ (8,800)	\$ 5,194	\$ 5,631	\$ 6,994	\$ (77,755) \$ 39,432	\$ (56,130) \$ 32,436						
CASH AND INVESTMENTS, JANUARY 1	57,235	57,235	62,429	62,429	197,120 197,120	236,552 236,552						
CASH AND INVESTMENTS, DECEMBER 31	\$ 48,435	\$ 62,429	\$ 68,060	\$ 69,423	\$ 119,365 \$ 236,552	\$ 180,422 \$ 268,988						

The accompanying Notes to the Financial Statements are an integral part of these statements.

Exhibit B-14

# MORGAN COUNTY, MISSOURI NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016 and 2015

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Morgan County, Missouri ("County") is governed by a three-member board of commissioners. In addition to the three board members, there are ten elected Constitutional Officers: Assessor, Collector, County Clerk, Circuit Clerk, Recorder, Coroner, Prosecuting Attorney, Public Administrator, Sheriff, and Treasurer.

As discussed further in Note 1, these financial statements are presented using accounting practices prescribed or permitted by Missouri Law, which differ from accounting principles generally accepted in the United States of America, which would include all relevant Government Accounting Standards Board (GASB) pronouncements. The differences include use of a prescribed definition of the reporting entity and the cash basis of accounting.

# A. Reporting Entity

The County's operations include tax assessments and collections, state/county courts, county recorder, public safety, economic development, social and human services, and cultural and recreation services.

The financial statements referred to above include the primary government of Morgan County, Missouri, which consists of all funds, organizations, institutions, agencies, departments, and offices that are considered to comprise the County's legal entity.

Certain elected County officials, particularly the Collector, Treasurer and Sheriff, collect and hold monies in a trustee capacity as an agent of individuals, taxing units, or other governments. These assets, which are held by these officeholders for the sole benefit of external parties, are not reported on the accompanying financial statements.

# B. Basis of Presentation

Governmental Funds - Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. A fund is considered a separate accounting entity with self-balancing accounts that comprise its assets, liabilities, net assets, revenues/receipts and expenditures/disbursements. The County's funds are governmental funds. Governmental funds are those through which most governmental functions are financed. The County's expendable financial resources are accounted for through governmental funds.

#### C. Basis of Accounting

The financial statements are prepared on the cash basis of accounting; accordingly, amounts are recognized when received or disbursed in cash. This basis of accounting differs from accounting principles generally accepted in the United States of America. Those principles require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred.

# D. Budgets and Budgetary Accounting

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. In accordance with Chapter 50 RSMo, the County's policy is to adopt a budget for each governmental fund.
- 2. On or before the second Monday in January, each elected officer and department director will transmit to the County Commission and County Clerk, who serves as budget officer, the budget request and revenue estimates for their office or department for the budget year.
- 3. The County Clerk submits to the County Commission a proposed budget for the fiscal year beginning January 1. The proposed budget includes estimated revenues and proposed expenditures, on the cash basis of accounting, for all budgeted funds. Budgeting of appropriations is based upon an estimated fund balance at the beginning of the year as well as estimated revenues to be received.
- 4. State law requires that, at the individual fund level, budgeted expenditures not exceed budgeted revenues plus anticipated beginning fund balance.
- 5. A public hearing is conducted to obtain public comment on the budget. Prior to its approval by the County Commission, the budget document is available for public inspection, which usually takes place the third and fourth weeks of January.
- 6. Prior to February 1, the budget is legally enacted by a vote of the County Commission.
- 7. Subsequent to its formal approval of the budget, the County Commission has the authority to make necessary adjustments to the budget by a formal vote of the Commission. Budgeted amounts are as originally adopted, or as amended by the County Commission throughout the year.
- 8. Budgets are prepared and adopted on the cash basis of accounting.
- 9. Adoption of a formal budget is required by law.
- 10. Section 50.740 RSMo. prohibits expenditures in excess of the approved budgets. Actual expenditures exceeded budgeted amounts for the following funds:

	2016	2015
Prosecuting Attorney Training	$\checkmark$	n/a
Recorder User Fees	n/a	$\checkmark$
Domestic Violence	$\checkmark$	n/a
Administrative Handling Cost	n/a	$\checkmark$
Law Enforcement Sales Tax	$\checkmark$	$\checkmark$
N.I.D. Debt Service Bond	$\checkmark$	n/a
N.I.D. Ongoing Maintenance and Construction	n/a	$\checkmark$
Sheriff Fees	n/a	$\checkmark$
Family Access	n/a	$\checkmark$
Inmate Security	n/a	$\checkmark$
Drug Task Force	n/a	$\checkmark$
Senior Services Tax Board	$\checkmark$	n/a

E. Property taxes are based on the voter-approved tax levy applied to the real and personal assessed property values. Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on September 1 and tax bills are mailed to taxpayers in October and November, at which time they are payable. All unpaid property taxes become delinquent as of January 1 of the following year.

The assessed valuations of the tangible taxable property, included within the County's boundaries for the calendar year 2016 and 2015, for purposes of taxation were:

	2016	 2015
Real Estate	\$ 393,856,660	\$ 405,235,890
Personal Property	79,139,822	78,522,796
Railroad and Utilities	25,085,538	25,007,061
Total	\$ 498,082,020	\$ 508,765,747

For calendar years 2016 and 2015, the County Commission approved a tax levy per \$100 of assessed valuation of tangible taxable property as follows:

	2016		 2015
General Revenue	\$	0.1065	\$ 0.1191
Special Road & Bridge		0.1646	0.1641
Senior Services Tax Board		0.0417	0.0415
Morgan Co. Board for the			
Developmentally Disabled		0.0417	0.0415

In addition to the levies above, the County has several levies and fees assessed on property located in 15 Neighborhood Improvement Districts within the County. These include debt service levies for paying back N.I.D. bond debt, and maintenance levies and fees assessed to maintain the condition of the roads within the District.

# F. Cash Deposits and Investments

Deposits and investments are stated at cost, which approximates market. Cash balances for all the County Treasurer funds are pooled and invested to the extent possible. Interest earned from these balances is allocated to each of the funds based on the funds' average daily cash balance. Cash equivalents may include repurchase agreements and any other instruments with an original maturity of ninety days or less. State law authorizes the deposit of funds in banks and trust companies or the investment of funds in bonds or treasury certificates of the United States, other interest bearing obligations guaranteed as to both principal and interest by the United States, bonds of the State of Missouri or other government bonds, or time certificates of deposit, purchased at a price at or below par. Funds in the form of cash on deposit or time certificates of deposit are required to be insured by the Federal Deposit Insurance Corporation (FDIC) or collateralized by authorized investments held in the County's name at third-party banking institutions. Details of these cash and investment balances are presented in Note 2.

# G. Interfund Activity

During the course of operations, interfund activity occurs for purposes of providing supplemental funding, reimbursements for goods provided or services rendered, or short and long-term financing. Interfund activities are reported as "transfers in" by the recipient fund and as "transfers out" by the disbursing fund. However, interfund reimbursements have been eliminated from the financial statements in order that reimbursed expenditures are reported only in the funds incurring the costs.

# 2. CASH AND INVESTMENTS

The County maintains a cash and temporary investment pool that is available for use by all funds. Each fund's portion of this pool is displayed on the financial statements within the "Cash and Investments" caption. Cash includes deposits and short-term investments with maturities that are less than ninety days. Investments consist of certificates of deposit with original maturities that are greater than ninety days.

<u>Custodial Credit Risk - Deposits</u> – Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. Missouri statutes require that all deposits with financial institutions be collateralized in an amount at least equal to uninsured deposits. At December 31, 2016 and 2015, the carrying amounts of the County's deposits were \$7,153,073 and \$5,541,827, respectively, and the bank balances were \$7,761,977 and \$6,202,984, respectively. Of the bank balances, \$576,444 for December 31, 2016 and \$552,227 for December 31, 2015 were covered by federal depository insurance. The remainder of the balances at December 31, 2016 and December 31, 2015 were covered by collateral held at the Federal Reserve Bank and the County's safekeeping bank agent in the County's name or by a line of credit held by the County or by its agent in the County's name.

At December 31, 2016 and 2015, the County Collector held, in addition to the cash and investments listed above, cash representing collections of property taxes on behalf of various taxing districts in the County. Tax collections on deposit amounted to \$13,258,602 and \$12,662,618 at December 31, 2016 and 2015, respectively. The County Collector's deposits were covered by federal depository insurance of \$250,000 as of December 31, 2016 and 2015. The remainder of the balances at December 31, 2016 and December 31, 2015 were covered by collateral held at the

Federal Reserve Bank and the County's safekeeping bank agent in the County's name or by a line of credit held by the County or by its agent in the County's name.

# 3. COUNTY EMPLOYEES' RETIREMENT PLANS

A. County Employees' Retirement Fund (CERF)

The County Employees' Retirement Fund was established by the State of Missouri to provide pension benefits for County officials and employees.

1) Plan Description

The Retirement Fund is a cost-sharing multiple employer defined benefit pension plan covering any county elective or appointed officer or employee whose performance requires the actual performance of duties during not less than one thousand (1,000) hours per calendar year in each county of the state, except for any city not within a county and any county of the first classification having a charter form of government. It does not include county prosecuting attorneys covered under Sections 56.800 to 56.840, RSMo, circuit clerks and deputy circuit clerks covered under the Missouri State Retirement System, county sheriffs covered under Sections 57.949 to 57.997, RSMo and certain personnel not defined as an employee per Section 50.1000(8), RSMo. The Fund was created by an act of the legislature and was effective August 28, 1994.

The general administration and the responsibility for the proper operation of the fund and the investment of the fund are vested in a board of directors of eleven persons.

2) Pension Benefits

Beginning January 1, 1997, employees attaining the age of sixty-two years may retire with full benefits with eight or more years of creditable service. The monthly benefit for County Employees is determined by selecting the highest benefit calculated using three different prescribed formulas (flat-dollar formula, targeted replacement ratio formula, and prior plan's formula). A death benefit of \$10,000 will be paid to the designated beneficiary of every active member upon his or her death.

Upon termination of employment, any member who is vested is entitled to a deferred annuity, payable at age sixty-two. Early retirement is at age fifty-five. Any member with less than eight years of creditable service forfeits all rights in the fund but will be paid his or her accumulated contributions.

The County Employees' Retirement Fund issues audited financial statements. Copies of these statements may be obtained from the Board of Directors of CERF by writing to CERF, 2121 Schotthill Woods Drive, Jefferson City, MO 65101, by calling 1-573-632-9203, or by the following website, <u>www.mocerf.org</u>.

3) Funding Policy

In accordance with State Statutes, the Plan is partially funded through various fees collected by counties and remitted to the CERF. Further a contribution to CERF of 2% of

annual salary is required for eligible employees hired before February 2002, while a contribution of 6% of annual salary is required of employees hired after February 2002. During 2016 and 2015, the County collected and remitted to CERF employee contributions and fees collected of \$340,193 and \$335,752, respectively, for the years then ended.

# 4. POST EMPLOYMENT BENEFITS

The County does not provide post-employment benefits except as mandated by the Consolidated Omnibus Budget Reconciliation Act (COBRA). The requirements established by COBRA are fully funded by employees who elect coverage under the Act, and no direct costs are incurred by the County.

# 5. CLAIMS, COMMITMENT AND CONTINGENCIES

# A. Compensated Absences

Vacation time is accrued for every full-time employee, and accrues at the rate of six days per year for employees with three years of service time or less, 12 days for employees with four to nine years of service time, or 18 days for employees with ten years of service time or more. If an employee has reached the maximum amount of unused vacation (one and one-half times the annual vacation amount), vacation will stop accruing on a monthly basis until the employee is below the limit. Upon separation, employees with ninety days or more of continuous service will be compensated for unused vacation time. The County provides full-time employees with 12 days of sick time per year, up to a maximum of 36 days. Employees are not compensated for unused sick time upon separation.

# B. Federal and State Assisted Programs

The County has received proceeds from several federal and state grants. Periodic audits of these grants, when performed, could result in the disallowance of certain costs. Accordingly, such audits could result in the refund of grant monies to the grantor agencies. Management believes that any required refunds, if determined necessary, will be immaterial and, therefore, no provision has been made in the accompanying financial statements for the potential refund of grant monies.

# 6. RISK MANAGEMENT

The County is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters, and has established a risk management strategy that attempts to minimize losses and the carrying costs of insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

The County is a member participant in a public entity risk pool which is a corporate and political body. The purpose of the risk pool is to provide liability protection to participating public entities, their officials, and employees. Annual contributions are collected based on actuarial projections which are intended to produce sufficient funds to pay losses and expenses. Should contributions not produce sufficient funds to meet its obligations, the risk pool is empowered with the ability to

make special assessments. Members are jointly and severally liable for all claims against the risk pool.

The County is a member of the Missouri Association of Counties Self-Insured Workers' Compensation and Insurance Fund. The County purchases workers' compensation insurance through this Fund, a non-profit corporation established for the purpose of providing insurance coverage for Missouri counties. The Fund is self-insured up to \$2,000,000 per occurrence and is reinsured up to the statutory limit through excess insurance.

# 7. LONG TERM DEBT

At December 31, 2016, the County had outstanding debt remaining on two of its twelve Neighborhood Improvement Districts with total principal outstanding of \$145,000. The final payment on the 135-3 East & West NID of \$8,000 was made in March 2017. The remaining \$137,000 outstanding on Saddle Road NID will be paid in variable annual payments including principal and interest at 4.875% through 2026. Future payments on NID bond debt are as follows:

Year Ended										
December 31,	Principal		I	Interest			Total			
2017	\$	19,000	\$	6,899		\$	25,899			
2018		11,000		6,143			17,143			
2019		12,000		5,606			17,606			
2020		13,000		5,021			18,021			
2021		13,000		4,388			17,388			
2022-2026		77,000		11,603			88,603			
Total	\$	145,000	\$	39,660	_	\$	184,660			

# 8. LEASES

At December 31, 2016, the County had \$184,601 outstanding for the lease/purchase of 911 equipment. The lease is payable in equal monthly installments of \$5,437 including principal and interest at 2.035% through November 2019.

Future lease payments under this agreement are as follows:

Year Ended											
December 31,	Р	Principal		Interest			Total				
2017	\$	62,063		\$	3,179		\$	65,242			
2018		63,337			1,905			65,242			
2019		59,201			604			59,805			
Total	\$	184,601		\$	5,688		\$	190,289			

# 9. SUBSEQUENT EVENTS

The County has evaluated events subsequent to December 31, 2016 to assess the need for potential recognition or disclosure in the financial statements. Such events were evaluated through May 24, 2017, the date the financial statements were available to be issued. In 2017, the County is no longer hosting the Mid-Missouri Multi-Jurisdictional Drug Task Force, therefore, the County will no longer have a Drug Task Force Fund. The Task Force has moved to Pettis County.

**COMPLIANCE SECTION** 

McBRIDE, LOCK & ASSOCIATES, LLC

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the County Commission and Officeholders of Morgan County, Missouri

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Stand*ards issued by the Comptroller General of the United States, the financial statements of Morgan County, Missouri as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements, which collectively comprise Morgan County, Missouri's basic financial statements and have issued our report thereon dated May 24, 2017.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Morgan County, Missouri's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Morgan County, Missouri's internal control. Accordingly, we do not express an opinion on the effectiveness of Morgan County, Missouri's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control described in the accompanying schedule of findings and recommendations as items 1 and 2 that we consider to be significant deficiencies.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Morgan County, Missouri's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed two instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and are described in the accompanying schedule of findings and recommendations as items 3 and 4.

# Morgan County, Missouri's Response to Findings

Morgan County, Missouri's responses to the findings identified in our audit are described in the accompanying schedule of findings and recommendations. Morgan County, Missouri's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

(Original Signed by McBride, Lock & Associates, LLC)

McBride, Lock & Associates, LLC Kansas City, Missouri May 24, 2017 McBRIDE, LOCK & ASSOCIATES, LLC

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the County Commission and Officeholders of Morgan County, Missouri

# **Report on Compliance for Each Major Federal Program**

We have audited Morgan County, Missouri's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Morgan County, Missouri's major federal programs for the years ended December 31, 2016 and 2015. Morgan County, Missouri's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

# Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Morgan County, Missouri's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Morgan County, Missouri's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Morgan County, Missouri's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, Morgan County, Missouri complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the years ended December 31, 2016 and 2015.

#### **Other Matters**

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as item 2016-002. Our opinion on each major federal program is not modified with respect to these matters.

Morgan County, Missouri's response to the noncompliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Morgan County, Missouri's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control over Compliance**

Management of Morgan County, Missouri is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Morgan County, Missouri's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Morgan County, Missouri's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency in *internal control over compliance* is a deficiency or compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2016-001, that we consider to be a material weakness.

Morgan County, Missouri's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Morgan County, Missouri's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purposes.

(Original Signed by McBride, Lock & Associates, LLC)

McBride, Lock & Associates, LLC Kansas City, Missouri May 24, 2017

#### MORGAN COUNTY, MISSOURI SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Federal CFDA		Pass-Through Entity Identifying	Federal Expe		Federal Awards Passed-Through
Number	Federal Grantor/Pass-Through Grantor/Program Title	Number	2015	2016	to Subrecipients
	U.S. DEPARTMENT OF JUSTICE Passed through -				
	Missouri Department of Public Safety				
16.738	Edward Byrne Memorial Justice Assistance Grant	2013-JAG-020	96,304	-	-
		2014-JAG-019	94,345	86,747	-
		2015-JAG-020		88,119	-
	Total 16.738		190,649	174,866	
	Direct Program -				
16.922	Equitable Sharing of Seized and Forfeited Property	n/a	37,354	-	-
	U. S. DEPARTMENT OF TRANSPORTATION Passed through - Missouri Department of Transportation				
20.205	Highway Planning and Construction	BRO-B071(9)	591,688		
20.203	Fighway Flamming and Construction	BRO-B071(10)	365,715	-	-
	Total 20.205 / Highway Planning and Construction Cluster	BR0-B071(10)	957,403	-	-
	GENERAL SERVICES ADMINISTRATION				
	Direct Program -				
39.003	Donation of Federal Surplus Personal Property	n/a	96,593	-	-
	U. S. DEPARTMENT OF HOMELAND SECURITY Passed through -				
	State Department of Public Safety				
97.036	Disaster Grants - Public Assistance (Presidentially-declared Disasters)	n/a	-	119,871	-
	Total Expenditures of Federal Awards		\$ 1,281,999	\$ 294,737	\$ -

See accompanying Notes to the Schedule of Expenditures of Federal Awards

#### MORGAN COUNTY, MISSOURI NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEARS ENDED DECEMBER 31, 2016 AND 2015

### NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes the federal award activity of Morgan County, Missouri for the years ended December 31, 2016 and 2015. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amount presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures are reported on the cash basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures are not allowed or are limited as to reimbursement. The County has elected not to use the 10 percent de minimus indirect cost rate as allowed under the Uniform Guidance.

### MORGAN COUNTY, MISSOURI SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEARS ENDED DECEMBER 31, 2016 AND 2015

# SECTION I – SUMMARY OF AUDITORS' RESULTS

#### **Financial Statements:**

Type of Auditors' Report Issued:	Unmodified					
Internal Control Over Financial Reporting:						
- Material weakness(es) identified?	Yes <u>X</u> No					
- Significant deficiencies identified that not considered to be material weakness						
- Noncompliance material to financial statements noted?	<u>X</u> Yes <u>No</u>					
Federal Awards:						
Internal Control Over Major Programs:						
- Material weakness(es) identified?	<u>X</u> Yes <u>No</u>					
- Significant deficiencies identified that not considered to be material weakness						
Type of Auditor's Report Issued on Compliance For Major Programs:	Unmodified					
Any audit findings disclosed that are required to Reported in accordance with Uniform Guidance section 200.516?						
Identification of Major Programs:						
CFDA Number(s)	Name of Federal Program or Cluster					
20.205	Highway Planning and Construction					
Dollar Threshold Used to Distinguish Between Type A and Type B Programs:	<u>\$750,000</u>					
Auditee Qualified as low-risk:	Yes <u>X</u> No					

# **SECTION II – FINANCIAL STATEMENTS FINDINGS**

Financial Statement Findings Required to be Reported in Accordance with Generally Accepted Governmental Auditing Standards:

- 1. Internal Controls Over Credit and Fuel Card Usage
- 2. Accounting for Transfers
- 3. Budgetary Controls
- 4. Competitive Purchasing Procedures

Summary Schedule of Prior Audit Findings:

- 1. County Budget Documents
- 2. Accounting for Transfers
- 3. Budgetary Procedures

### SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### 2016-001. Schedule of Expenditures of Federal Awards

Federal Grantor: U.S. Department of Justice, U.S. Department of Transportation, U.S. Department of Homeland Security

Pass-Through Grantor: Missouri Department of Public Safety, Missouri Department of Transportation Federal CFDA Number: 16.738, 20.205, 97.036

Program Title: Edward Byrne Memorial Justice Assistance Grant, Highway Planning and Construction, Disaster Grants – Public Assistance (Presidentially-declared Disasters)

Pass-through Entity Identifying Number: 2013-JAG-020, 2014-JAG-019, 2015-JAG-020, BRO-B071(9), BRO-B071(10)

Award Year: 2015 and 2016 Questioned Costs: None

<u>Criteria</u>: 2 CFR 200.510(b) requires auditees to prepare a schedule of expenditures of federal awards which must report total federal awards expended during the audit period. At a minimum, the schedule must include: expenditures by individual federal program, name of the pass-through entity and identifying number for awards not received directly from the federal government, and the total amount provided to subrecipients from each federal program.

<u>Condition</u>: The schedules of expenditures of federal awards (SEFA) reported by the County in the 2015 and 2016 annual budget documents did not report all federal awards expended. The 2015 SEFA reported total federal award expenditures of \$134,307, while the 2016 SEFA reported \$0. However, during the audit we discovered an additional \$1,147,692 of federal award expenditures in 2015 and \$294,737 in 2016. The County Drug Task Force fund received federal money from the Missouri Department of Public Safety in 2015 and 2016 that was not reported on the SEFA. The County carried out two BRO bridge projects that were reimbursed with federal money passed through the Missouri Department of Transportation that were not reported on the SEFA. In 2016, the County received reimbursements of federal funds from the Missouri State Emergency Management Agency for disaster assistance expenses that were not reported on the SEFA. Findings related to the preparation of the SEFA have been noted in several past audits of the County.

<u>Cause</u>: The County may not have known about the existence of these federal awards because the money was received from State level agencies rather than from the federal government.

<u>Effect</u>: The SEFA presented for audit did not accurately reflect the County's actual expenditures of federal awards for both the years ended December 31, 2016 and 2015. The likelihood of non-compliance with federal award requirements applicable to certain awards is increased when the County is not aware that a grant is a federal award. The SEFA presented in this report has been corrected.

<u>Recommendation</u>: We recommend that the County implement procedures to ensure that the SEFA encompasses all federal awards received by the County. The County needs to be more diligent at identifying awards of federal funds that are passed through from State agencies.

<u>County Response</u>: Morgan County will work on establishing a procedure to ensure that the SEFA encompasses all federal awards received by the County.

#### 2016-002. Cash Management Procedures

Federal Grantor: U.S. Department of Transportation Pass-Through Grantor: Missouri Department of Transportation Federal CFDA Number: 20.205 Program Title: Highway Planning and Construction Pass-through Entity Identifying Number: BRO-B071(9), BRO-B071(10) Award Year: 2015 Questioned Costs: None

<u>Criteria</u>: Federal award requirements state that recipients receiving advances of federal funds must implement procedures to minimize the time elapsing between the receipt of federal funds and the disbursement of the funds. BRO program regulations state that Local Public Agencies (Morgan County) must "develop cash management procedures to ensure payment is made to the contractor/consultant within two (2) business days of receipt of funds from MoDOT."

<u>Condition</u>: During our audit, we analyzed all receipts and disbursements on both BRO projects during 2015 and noted several instances where the County wrote checks to the consulting engineers and construction contractors on both BRO projects well after the reimbursement from MoDOT was received into the County's bank account. The County typically submitted invoices to MoDOT for reimbursement prior to making the payment on the invoice to the engineer or construction contractor. For BRO-B071(9), there were two checks totaling \$5,942 that were written 39 and 49 days after receipt of funds from MoDOT. For BRO-B071(10), there were seven checks totaling \$342,678 that were written between 8 and 46 days after receipt of funds from MoDOT.

<u>Cause</u>: The County does not have access to online banking, therefore, they are not aware of electronic receipts such as those from MoDOT until they receive notice from the bank. As some of the disbursements under this grant are quite large, the County preferred to wait until funds were received from MoDOT prior to paying vendors.

<u>Effect</u>: The grant is intended to be a reimbursement type grant, however, the County may have inappropriately earned interest on the federal funds due to the delay in payments.

<u>Recommendation</u>: We recommend that the County implement procedures to ensure that federal funds are disbursed in a timely manner in accordance with federal regulations and the terms and conditions of federal awards.

<u>County Response</u>: Morgan County will not be implementing online banking. At this point we have no choice until the Treasurer receives notification from our financial institution that funding has been received and then payment will be made. Morgan County records show that when notification of funds had been received, payments were made in a timely manner.

### <u>SECTION IV – FOLLOW-UP ON PRIOR YEAR'S FEDERAL AWARD FINDINGS AND</u> <u>QUESTIONED COSTS</u>

#### 2012-04. Schedule of Expenditures of Federal Awards

The County does not have adequate procedures in place to report accurate grant information on the Schedule of Expenditures of Federal Awards (SEFA), and as a result, the County's SEFA contained material errors and omissions of information required by the federal government. This condition has been noted in several past audit reports of the County.

*Status* – This finding has not been resolved. See finding 2016-001. The County Clerk indicated that she sends something out to officeholders during the budgeting process inquiring about any federal funds received, however, this process was not effective in preparing a more accurate SEFA during 2015 and 2016.

FINDINGS AND RECOMMENDATIONS

### MORGAN COUNTY, MISSOURI FINDINGS AND RECOMMENDATIONS

### MATERIAL WEAKNESSES IN INTERNAL CONTROL

None

# SIGNIFICANT INTERNAL CONTROL DEFICIENCIES

### 1. Internal Controls Over Credit and Fuel Card Usage

<u>Condition:</u> During our audit, we noted that the County's internal controls over the use of its Visa credit cards, Walmart Community cards, and fuel cards were inadequate. During the audit period, there were five Visa credit cards issued and over a dozen Walmart Community cards, and access to these cards was not centrally controlled as the employees who were issued cards carried them with them at all times. Having a large number of credit cards issued without controls over access to the cards greatly increases the risk of inappropriate use or loss of the cards. During 2017, the County Commission has taken steps to reduce the number of cards outstanding. Three Walmart Community cards that had been issued could not be located when the Commission was in the process of collecting the outstanding cards. There are now only three Walmart Community cards issued to County employees (Sheriff, Jail Administrator, and 911 supervisor) and one Visa credit card which is kept in a locked drawer in the Commissioner's office. Advance approval is now required before using one of the Walmart credit cards.

The County Commission has also taken steps to improve controls over fuel card usage by employees of the Sheriff's office. The new cards issued in 2017 require card users to enter the vehicle mileage and a unique vehicle PIN number to be entered at the pump, allowing the Sheriff and 911 supervisor to compare fuel expenditures to actual miles driven.

<u>Recommendation</u>: We recommend that the County continue to take steps to ensure that proper controls are in place to prevent inappropriate use of County credit cards through physical control of the cards and requiring proper approvals prior to use.

<u>County's Response</u>: In addition to improved controls over fuel cards, all remaining County issued credit cards have been turned into the County Commission and distributed upon request and approval of purchases.

Auditor's Response: The response is appropriate to correct the concern.

#### 2. Accounting for Transfers

<u>Condition:</u> The financial statements of the County as presented in the annual budget documents present transfers between funds. The recorded transfers out did not equal the recorded transfers in for either 2016 or 2015. This was the result of transfers out misclassified as expenditures and transfers in misclassified as revenues. In most instances, one side of the transfer would be booked to a "miscellaneous" revenue or expense account resulting in an imbalance between transfers in and out. This has the effect of overstating expenditures and revenues as recorded in the annual

budget documents. All transfers out must be accompanied by a corresponding transfer in. The financial statements included in this report have been adjusted so that transfers in and out between funds are equal as of December 31, 2016 and 2015.

<u>Recommendation:</u> In order to ensure that transfers are properly reported and in balance, we recommend transfers out always be accompanied by an equal transfer in and that the transfers be clearly identified in the accounting system and on the annual budget.

<u>County's Response:</u> Morgan County accepts the recommendation and will make the necessary changes to ensure transfers are more clearly identified.

Auditor's Evaluation: The response is appropriate to correct the concern.

# **ITEMS OF NONCOMPLIANCE**

#### 3. <u>Budgetary Controls</u>

<u>Condition</u>: Actual expenditures exceeded budgeted expenditures for eight funds in 2015 and five funds in 2016. The detailed list of funds can be found in Note 1.D.10 to the financial statements. RSMo 50.740 prohibits expenditures in excess of the approved budgets. Budgetary controls are significant to the proper management and custodianship of county funds. Compliance with statutory requirements related to budgets will improve controls over county funds and help maintain the integrity of the budget process.

<u>Recommendation</u>: We recommend the County strictly adhere to the authorized spending limits as documented in the adopted County budget or follow the appropriate procedures to amend the budget.

<u>County's Response:</u> Morgan County began amending the budget in 2016 and will continue to monitor spending limits and adhere to budget limits or amend as required.

<u>Auditor's Response:</u> The response is appropriate to correct the concern.

### 4. <u>Competitive Purchasing Procedures</u>

<u>Condition</u>: During our audit, we noted two instances where the County purchased goods or services in excess of \$4,500 but no documentation of bidding or other competitive purchasing procedures could be provided. In 2015, the County purchased a piece of equipment for the Recorder's office for \$11,217. In 2016, the County purchased services for painting at the Justice Center for a total of \$8,966. In both cases, no documentation of bidding could be provided. RSMo 50.660 states that, "All contracts and purchases shall be let to the lowest and best bidder after due opportunity for competition...except that the advertising is not required in case of contracts or purchases involving an expenditure of less than six thousand dollars. It is not necessary to obtain bids on any purchase in the amount of four thousand five hundred dollars or less made from any one person, firm or corporation during any period of ninety days...." RSMO 50.783.1 states that, "The county commission may waive the requirement of competitive bids or proposals for supplies when the commission has determined in writing and entered into the commission minutes that there is only a single feasible source for the supplies." <u>Recommendation</u>: We recommend the County Commission solicit bids in accordance with Missouri state law and maintain bid documentation in conjunction with associated disbursement records in the County Clerk's office and include pertinent bid information in the Commission minutes.

<u>County's Response</u>: Morgan County recognizes that it failed to obtain bids on two separate occasions. While we feel only one single feasible source was available for the supplies, we did not attempt to solicit bids. Corrective action has been taken in the County Commission office to ensure that this will not happen in future purchases and that Morgan County follows the required bidding process as set forth in RSMo 50.783.1.

<u>Auditor's Response</u>: The response is appropriate to correct the concern.

## **OTHER MATTERS**

In planning and performing our audit of the Statement of Receipts, Disbursements and Changes in Cash – All Governmental Funds – Regulatory Basis and the Comparative Statements of Receipts, Disbursements and Changes in Cash – Budget and Actual – Regulatory Basis – All Governmental Funds as of and for the years ended December 31, 2016 and 2015, we considered Morgan County's internal control in order to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on internal control. We issued our report on our consideration of internal control over financial reporting dated May 24, 2017. However, during our audit we became aware of matters that are opportunities for strengthening internal controls.

### Payroll Process Controls

During our audit, we became aware of seven employees who were paid \$2,571 through the accounts payable process rather than through payroll checks in February and March 2017. Beginning January 1, 2017, the County switched to an outsourced payroll company which implemented an electronic fingerprint timeclock. The County experienced issues relating to this new process which resulted in some employees being underpaid for the month of January. Warrant requests were initiated by the County Clerk and the employees were paid through the accounts payable process rather than paying the supplemental amounts through the usual payroll processing procedures. We recommend that the County ensure that all employee compensation payments are run through the payroll process to ensure the accuracy of calculations for employee pay, payroll taxes, and deductions and to ensure that federal and state recordkeeping and reporting related to payroll are accurate.

#### MORGAN COUNTY, MISSOURI FOLLOW-UP ON PRIOR AUDIT FINDINGS FOR AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

In accordance with Government Auditing Standards, this section reports the auditors' follow-up on action taken by Morgan County, Missouri, on the applicable findings in the prior audit report issued for the two years ended December 31, 2012 and 2011.

1. The County's budget documents for the year ended December 31, 2012 and 2011 materially misstated the various receipt classifications in various county funds.

*Status:* Resolved. Although there were several reclassifications made in preparing the financial statements in this report, most of them were related to transfers (see 2 below).

2. The financial statements of the County as represented in the annual budget document do not present the proper amount of transfers between the county funds.

Status: Not resolved. See Finding No. 2.

3. The County did not exercise adequate budgetary control over several funds during the audit period. Expenditures were approved for payment that exceeded the approved budget. The County did not prepare a budget for the County Law Enforcement Restitution Fund for the year ended December 31, 2011. Several errors were noted in the budgets for the Drug Task Force, Drug Task Force Supplemental and Senior Services Tax Board Funds.

*Status:* Partially resolved. See Finding No. 3 related to approving expenditures in excess of budgeted amounts.